

POLICY OVERVIEW AND SCRUTINY COMMITTEE ***Agenda***

Date Tuesday 8 February 2022

Time 6.00 pm

Venue Crompton Suite, Civic Centre, Oldham, West Street, Oldham, OL1 1NL

- Notes
1. DECLARATIONS OF INTEREST- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Constitutional Services at least 24 hours in advance of the meeting.
 2. CONTACT OFFICER for this agenda is Constitutional Services Tel. 0161 770 5151 or email constitutional.services@oldham.gov.uk
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MEMBERSHIP OF THE POLICY OVERVIEW AND SCRUTINY COMMITTEE

Councillors Alyas, Brownridge, Curley, Hobin, McLaren (Chair), K Phythian, Surjan and Williamson

Item No

- 1 Apologies For Absence
- 2 Urgent Business

Urgent business, if any, introduced by the Chair

3 Declarations of Interest

To Receive Declarations of Interest in any Contract or matter to be discussed at the meeting.

4 Public Question Time

To receive Questions from the Public, in accordance with the Council's Constitution.

5 Minutes of Previous Meeting

The minutes of the Policy Overview and Scrutiny Committee meeting held on 20th January 2022 are to follow.

6 Liberal Democrats Budget Amendment Proposals

Report to follow.

7 Conservatives Budget Amendment Proposals

Report to follow.

8 Oldham Green New Deal - 2030 carbon neutrality target and growing the green economy (Pages 1 - 128)

9 Key Decision Document (Pages 129 - 142)

10 Policy Overview and Scrutiny Committee Work Programme 2021/22 (Pages 143 - 150)



Report to POLICY OVERVIEW AND SCRUTINY COMMITTEE

Oldham Green New Deal – 2030 carbon neutrality target and growing the green economy

Portfolio Holder:

Cllr Abdul Jabbar, Cabinet Member for Finance & Low Carbon,
Deputy Leader

Officer Contact: Emma Barton, Director of Economy

Report Author: Andrew Hunt, Green Energy & Sustainability
Manager

Ext. 6587

8 February 2022

Purpose of the Report

To provide an update on initiatives in the Oldham Green New Deal programme which will contribute to achieving the 2030 carbon neutrality target for Oldham Borough. These initiatives will also bring co-benefits such as supporting growth in Oldham's Green Technology and Services sector, creating and supporting jobs and training opportunities for residents; enabling Oldham's households and businesses to upgrade the energy efficiency of their properties; and supporting the Council to achieve its 2025 carbon neutrality target for Council Buildings and Street Lighting.

Recommendations

That the Committee:-

1. Notes the progress on three key complementary strategic initiatives:-
 - Mapping the green economic sector to identify opportunities for growth;
 - Mapping the low carbon infrastructure opportunities across Oldham borough; and
 - Soft market testing exploring the potential for a Strategic Low Carbon Investment and Delivery Partnership with the private sector
2. Endorses the proposed approach to developing a Strategic Low Carbon Investment and Delivery Partnership for more detailed consideration by senior officers and Cabinet members

Oldham Green New Deal – 2030 carbon neutrality target and growing the green economy**1. Background**

- 1.1 The Oldham Green New Deal (OGND) Strategy was adopted by the Council in March 2020. The Strategy set a number of objectives and pledges for delivery on environmental issues in a range of work areas, which broadly fit into three over-arching 'pillars':-
 - Growing the green economy
 - Low carbon infrastructure and a Local Energy Market
 - Northern Roots
- 1.2 The OGND Strategy also set two carbon neutrality targets:-
 - For Council Buildings and Street Lighting by 2025
 - For the borough by 2030
- 1.3 The most recent data available shows that in 2019, overall emissions for the borough fell by 6% on the previous year to 772.6 ktCO₂. Oldham retains its position within Greater Manchester as the borough with both the lowest total carbon footprint and also lowest per capita emissions at 3.3 tCO₂ per Oldham resident. Emissions for Council Buildings and Street Lighting fell to 8,059 tCO₂, which is a reduction of 4% on the baseline of 8,395 tCO₂ in the Oldham Green New Deal Strategy.
- 1.4 Of course, in 2020/21 many Council buildings were not occupied due to lockdown, but heating was still required to prevent deterioration of the building fabric. Electricity use fell by around 20% that year but gas use rose by around 4%, highlighting the need to reduce gas use in the corporate estate as it disproportionately impacts the Council's carbon footprint. The full Greenhouse Gas Emissions Report for 2020/21 can be found in **Appendix D** of this report.
- 1.5 The most recent update report on the Oldham Green New Deal programme was presented to the Policy Overview and Scrutiny Committee in September 2021, providing a funding update on a number of projects and initiatives and setting out the potential for the Council to work with the private sector to deliver low carbon infrastructure in the borough.
- 1.6 The Committee requested that a further update report be presented in January / February 2022 once further work had been done to develop the concept of a public-private sector partnership to deliver low carbon infrastructure in the borough.
- 1.7 Since the September report, the Council has carried out a soft market testing exercise, inviting private sector low carbon infrastructure companies to provide feedback to the Council on its proposed approach to setting up a public-private sector partnership to deliver against the 2025 and 2030 carbon neutrality targets.
- 1.8 Alongside this soft market testing exercise, a Local Area Energy Plan (LAEP) has been developed for Oldham by Energy Systems Catapult who are leading delivery of the GM Local Energy Market project. The LAEP shows that an investment of around £5.6 billion will be required in energy infrastructure in Oldham borough to achieve carbon neutrality.
- 1.9 Additionally, the Council has commissioned a report on Oldham's Green Technology and Services Sector, with an analysis of the Strengths, Weaknesses, Opportunities and Threats

(SWOT) to Oldham's GTS sector and an Action Plan for key stakeholders in the borough to support growth in this key economic sector.

- 1.10 This Policy Overview and Scrutiny Committee report provides an update on the soft market testing exercise, the LAEP for Oldham borough, and the green economy study, and sets out how these three initiatives will work together to support Oldham's overall Green New Deal strategic approach to decarbonising Oldham borough whilst boosting jobs and training opportunities in Oldham's green economy.

2. **Growing Oldham's green economy and delivering low carbon infrastructure**

Green economy study and action plan

- 2.1 In October 2021, the Council commissioned Aleron social impact consultants to prepare a SWOT analysis and Regional Action Plan looking at how the Council and other key stakeholders can support growth in Oldham's Green Technology and Services sector. This piece of work was supported by the Interreg Europe FOUNDATION project in which Oldham Council is a partner. FOUNDATION was set up to look at economic recovery in areas which have suffered the loss of a large employer, but since inception has been refocused to look at economic recovery from the COVID19 pandemic. The potential for Oldham's Green Technology and Services sector to play a key role in Oldham's economic recovery was chosen as the subject of this study for the FOUNDATION project. The study supports the 'Growing the green economy' pillar of the Oldham Green New Deal strategic approach, as well as the "Championing a green recovery" priority in the Council's Covid Recovery Plan (interim Corporate Plan).
- 2.2 For the study, Aleron carried out both a desktop analysis and interviews with a wide range of stakeholders including green businesses in Oldham. The study is now complete and shows significant potential for Oldham's Green Technology and Services (GTS) sector to play a key role in delivery of the 2030 carbon neutrality target whilst creating jobs and training opportunities for Oldham residents.
- 2.3 A summary of key findings is as follows.
- 2.4 Strengths: -
- Oldham has 105 existing GTS sector businesses, with Circular Economy, Retrofitting and Renewables Installation having the largest share of these businesses
 - Oldham has competitive property prices and Council Tax, and good connectivity with Manchester and the rest of the GM city region
 - Oldham's emerging green reputation including the Northern Roots project, Oldham College and existing business support networks in Oldham and GM can work together to provide green career pathways
- 2.5 Weaknesses: -
- Lack of industrial space for expansion of manufacturing businesses
 - Low-skilled workforce could mean difficulty recruiting locally for businesses which require highly skilled workers. Aspirations are low with a lack of awareness of career opportunities in the green sector
 - Oldham's existing image as having high levels of deprivation, anti-social behaviour and neglect could negatively impact the ability of the borough to attract investment

2.6 Opportunities: -

- Expected growth in construction, retrofitting and renewables sectors, creating demand for Oldham businesses supplying sustainable goods and services
- Green tourism
- The regeneration of old Mill buildings could be an opportunity for new office space for green businesses

2.7 Threats: -

- Competition from other GM districts to attract and retain green businesses
- Competitive advantage of large and established regional and national green businesses, who may out-compete smaller and more local Oldham businesses
- An over-reliance on e.g. government funding sources to stimulate growth in the GTS sector could leave it vulnerable. Oldham green businesses must diversify their income streams

2.8 Recommendations: -

- Create a Stakeholder Group / Network and build the Oldham green business sector value proposition
- Develop a Green Technology Cluster
- Engage with residents and businesses on sustainability
- Promote the retrofitting and installations sector
- Continue to support community energy projects

Local Area Energy Plan

2.9 As well as the green economy study described above, work is now also complete on a Local Area Energy Plan (LAEP) for Oldham, which has been prepared by Energy Systems Catapult, the lead partner in the GM Local Energy Market project.

2.10 Oldham's Local Area Energy Plan identifies a requirement for £5.6bn to be invested in Oldham's energy infrastructure, to enable the borough to achieve its 2030 carbon neutrality target. Whilst this can be seen as a significant challenge, it also presents a significant commercial opportunity for private sector providers of low carbon infrastructure and provides an evidence base supporting an over-arching strategic business case for decarbonisation of the borough.

2.11 If even a fraction of this required £5.6bn were to be spent with Oldham companies in the local supply chain, the borough would benefit very significantly. Additionally, the benefits to residents and businesses from reduced energy bills and more comfortable homes and work premises could also be very significant.

2.12 The Local Area Energy Plan for Oldham can be found in **Appendix C** of this document.

2.13 Highlights of the LAEP are:-

- £5.6bn investment required in Oldham's energy infrastructure to take the borough to carbon neutrality. This includes the cost of energy infrastructure which would have had to be built in any case under a 'Business As Usual' scenario
- Priority zones for housing retrofit could include Failsworth, Hollinwood, Medlock Vale, and Chadderton South and Werneth
- St Mary's, Coldhurst and Chadderton North could be suitable for future district heat networks

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- Royton North and South, St James', Waterhead and Saddleworth West and Lees could be suitable for priority retrofit of heat pumps to domestic homes
 - Medlock Vale and Alexandra could be suitable for priority deployment of hydrogen heating systems should hydrogen become available
 - 37,000 home Electric Vehicle chargers are expected to be installed where Oldham homes have off-street parking. Where off-street charging is not available, community charging hubs will be available for EV owners
 - There is around 522MW of opportunity for solar PV on domestic rooftops, which will complement EV charging at home
 - There is potential for up to 332MW of ground-mounted solar PV in Oldham, across 26 sites covering 554 hectares
- 2.14 A public consultation on the proposals in the LAEP is currently underway. Details can be found online at <https://www.zerocarbon.vote/>. Residents' responses to the online survey can be used to inform future policy decisions on decarbonising Oldham borough.
- 2.15 The Oldham Green Economy study and the LAEP are two key documents which would support any strategic public-private sector low carbon infrastructure partnership:-
- The green economy study provides an evidence base showing how the local Oldham supply chain can support delivery of low carbon infrastructure in the borough, and benefit from the investment
 - The LAEP provides an evidence base highlighting the extent and prioritisation / targeting of low carbon infrastructure opportunities in the borough
- 2.16 Taken together, these two documents should not only give confidence to any private sector infrastructure provider partner that potential commercial opportunities do exist in Oldham, making Oldham an attractive investment, but should also set out how such a private sector partner can engage Oldham's local green business sector to deliver (or support delivery of) a significant part of the borough's decarbonisation programme. Such a joined-up approach should in turn give Oldham companies confidence to prepare to take advantage of the commercial opportunities arising as a result of any public-private sector partnership and should help key stakeholders such as Oldham College to play their part in ensuring that a local workforce is available with the required skills.
3. **Soft market test – Strategic Low Carbon Investment & Delivery Partnership (SLCIDP)**
- 3.1 The potential for a strategic public-private sector partnership to deliver low carbon infrastructure in the borough was set out in the Overview and Scrutiny Policy Committee report of September 2021.
- 3.2 Further to that report, the Council has now conducted a soft market testing exercise, inviting private sector providers to provide feedback on the Council's proposed approach to setting up such a partnership.
- 3.3 Twelve organisations representing a wide range of viewpoints responded to the soft market test call, providing valuable feedback which will help the Council to further develop and refine its proposed approach.
- 3.4 Highlights from respondents include:-
- Respondents thought that Oldham's carbon neutrality targets for 2025 and 2030 are very challenging. However, several said that the targets are achievable with the correct approach
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- Achieving carbon neutrality could include 'offsetting' measures outside of the borough boundary
- Flexibility in the way the partnership works will be essential for the different specialist areas of delivery due to the fast-moving marketplace in terms of technology and innovation
- Gaining the trust and engagement of residents and businesses will be critical to success, so an effective communications strategy will be a key aspect of the work
- Co-ordination with wider GM-level decarbonisation work will be essential to maximise benefit for both Oldham and Greater Manchester
- The Council will need an independent expert organisation to moderate the contract and relationship with any principal infrastructure provider, to ensure accountability for the Council and best value for residents and businesses

Partnership structure

- 3.5 The feedback from the twelve respondents was very valuable in developing and refining the Council's approach. From the feedback, a proposed structure for the strategic partnership has been developed. A diagram of the proposed structure can be found in **Appendix A** of this report.
- 3.6 This proposed approach envisages the Council appointing two main contractors:-
- The Primary Contractor responsible for investment in, and delivery of, low carbon infrastructure in Oldham borough
 - A consultancy service providing independent assurance of the overall delivery programme and individual projects / initiatives, supporting the Council with governance and accountability, and supporting the infrastructure provider as a 'critical friend'
- 3.7 Appointment of an Independent Assurance Provider (second bullet point above) would have a cost implication for the Council which will be explored further, if the Committee endorses the overall approach. Appointment of the Primary Contractor would not have a cost implication for the Council as the Primary Contractor would be expected to provide all investment, project development and marketing resources as a condition of the partnership arrangement.
- 3.8 This arrangement would ensure that investment in, and delivery of, low carbon infrastructure in Oldham borough would be done in such a way as to offer acceptable commercial returns for the infrastructure provider (Primary Contractor) whilst assuring value for money for Oldham residents, businesses and the Council – as well as giving the Council the final sign-off on individual projects and initiatives and an opportunity to invest in individual schemes if and where appropriate.
- 3.9 A Partnership Board with representatives from both the Council and the Primary Contractor (infrastructure provider) would be established to provide governance to the programme as a whole. The Partnership Board could potentially also include other key stakeholders such as representatives from Oldham Leadership Board (the Oldham Partnership).
- 3.10 The Independent Assurance organisation would also assist the Council in specifying the Primary Contract with the infrastructure provider.
- #### Contract structure
- 3.11 The contract structure proposed in the September 2021 Overview and Scrutiny Policy Committee report suggested a three-phase approach. After feedback from the soft market test, this has been revised to a two-phase approach.

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- 3.12 The first (pilot) phase could focus on supporting the Council to achieve its 2025 carbon neutrality target for Council Buildings and Street Lighting through development of a large renewable energy generating facility in the borough, on privately owned land. The electricity generated from this facility would be exported into the grid from where it could be supplied to 'early adopter' residents and businesses via a pilot Local Energy Market platform. Carbon credits from this facility would be allocated to the Council.
- 3.13 The Council may choose to put one or more of its own assets into the pilot phase scheme – one potential option is the proposed solar farm on Council-owned land at Wrigley Head in Failsworth could be developed as part of the pilot phase of the low carbon infrastructure partnership.
- 3.14 Phase 1 would thus provide 'proof of concept' for Phase 2, which would focus on mainstreaming the model to the borough as a whole, augmenting the offer with physical energy efficiency measures and Electric Vehicle charging for Oldham households and businesses as well as development of district heat networks and even hydrogen-fuelled infrastructure where feasible / appropriate. Once mainstreamed, the model would progressively deliver infrastructure for decarbonisation across the borough in support of achieving the 2030 carbon neutrality target.
- 3.15 A table of the proposed contract structure can be found in **Appendix B** of this report.
- Next steps
- 3.16 If the proposed approach to a Strategic Low Carbon Investment and Delivery Partnership set out in this report is endorsed by the Committee, proposals will be submitted to senior officers and Cabinet Members for further detailed development leading to implementation.

4 Key Issues for Policy Overview and Scrutiny to Discuss

- 4.1 Oldham's carbon neutrality target of 2030 for the borough, and the Greater Manchester target of 2038 for the city region, are both very challenging. The GM Combined Authority has a wide range of initiatives in place to deliver against the 2038 target but a recent report to GM Leaders set out that the city region is not on course to meet that target.
- 4.2 It seems that a radical approach will be required to deliver against these targets, and if structured and implemented correctly, the strategic investment and delivery partnership with the private sector proposed in this report could catalyse the scale and pace of change required in Oldham. The LAEP provides evidence which will guide deployment and the green economy study provides evidence that Oldham's local green supply chain can play a significant part.
- 4.3 Whilst the commercial opportunities could be significant for any local Oldham businesses which can play a part, one risk / issue is whether the supply chain at large can mobilise to deliver the infrastructure transformation required in the timescales set out by the Oldham and GM carbon neutrality targets.
- 4.4 Whilst the focus of the Oldham Green New Deal Strategy is of course on Oldham borough, it seems clear that success will depend to a large extent on Oldham working effectively with the other GM districts and the GM Combined Authority to co-ordinate activity and secure maximum delivery value from existing programmes and initiatives. However, there is still an opportunity within this framework for Oldham to secure a leading position through our innovative Green New Deal approach, for the benefit of our residents and businesses.

5 Key Questions for Policy Overview and Scrutiny to Consider

- 5.1 Are the checks and balances which would be provided by the proposed Independent Assurance Provider sufficient to ensure best value for Oldham residents and businesses, or are there further levels of assurance which would be required in such a partnership arrangement?
- 5.2 Does the Committee agree with the recommendations from the Oldham Green Technology and Services study (set out in **section 2.8** of this report), or are there any other areas of focus that Oldham should prioritise?

6. Links to Corporate Outcomes

- 6.1 Corporate Plan: the Council's current Corporate Plan is the Covid Recovery Plan.

Covid Recovery Plan 2021-2022



Championing a green recovery:-

- All activities in the Oldham Green New Deal programme contribute towards 'championing a green recovery'.

Creating and protecting jobs & supporting businesses:-

- One of the three pillars of the Oldham Green New Deal Strategy and delivery programme is 'growing the green economy' and activities under this pillar will protect jobs and support businesses. Any strategic partnership with the private sector could bring contracts for local businesses via Oldham's Social Value Framework.

Prioritising education & skills:-

- Any strategic partnership with the private sector would secure training opportunities for residents via Oldham's Social Value Framework. Inward investment brought into the borough for the green economic sector can stimulate demand for 'green' sector training courses at e.g. The Oldham College.

Driving equality:-

- The Warm Homes Oldham programme aims to eradicate fuel poverty which is a major aspect of inequality in the borough. Any strategic private sector partnership would

need to support a ‘just transition’ to a low carbon economy, in which all residents can participate and benefit.

Investing in quality housing:-

- A number of Oldham Green New Deal initiatives contribute to investment in quality housing, including Warm Homes Oldham, RED WoLF, and Oldham Energy Futures.

6.2 The Oldham Plan

Inclusive Economy

- Investment:-
 - We will challenge the orthodox investment model at Greater Manchester and beyond where it doesn't benefit the people and the areas that need investment the most
 - We will support the growth of our key employment capabilities seeking and supporting increased innovation and enterprise
 - We will continue to invest in Oldham and stimulate investment
- Human capital:-
 - We will develop a productive and integrated education, skills and employment offer for Oldham
 - We will ensure a great education and vocational training offer and enable residents to be life ready and work ready
 - We will ensure effective business support to increase investment in enterprise, skills and training including apprenticeships
- Confident and connected:-
 - We will grow Oldham as a social, cultural and green innovation borough
 - We will promote and increase tourism by utilising our natural, cultural and heritage assets
- Anchor institutions and social value:-
 - We will maximise the collective strengths we have as the borough's anchor institutions by making the most out of every pound we spend, every asset we have and our collective workforce for public good and align to joint social value outcomes

Co-operative Services

- Brilliant everyday collaborations at scale:-
 - We will build new collaborations that improve living standards and the life chances of Oldham residents
 - We will bring in funding and expertise to Oldham to do great things

Thriving Communities

- Co-operative workforce:-
 - We will ensure assets based working and co-production is embedded in our unified workforce

7 Financial Implications

- 7.1 The current Green New Deal Schemes are detailed in the body of the report. As new schemes are identified and current proposals are developed, there needs to be detailed business planning, in line with current Council procedures, to ensure that all schemes are robust and financially viable. All proposed schemes should also be in alignment with other Council strategic objectives and should maximise the use of external funding within the Council's regulatory framework.

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- 7.2 There are range of, potentially complex, partnership arrangements outlined in the report, and there will need to be careful due diligence for both each individual proposal and the programme overall, to ensure that the Council is employing its assets optimally and in line with the Council's Strategies.

[James Postle]

8 **Legal Services Comments**

- 8.1 Any Green New Deal Schemes put forward will also need early engagement with Legal, Finance, Procurement and Risk and Insurance officers and appropriate due diligence will need to be undertaken.

Any grant funding should be approved according to the Council's Constitution with advice from Legal Services and a careful eye to grant funding terms and conditions to ensure these can be met and are within budget.

Any contracts entered into and/or works/services procured by or on behalf of the Council must comply with The Council's Contract Procedure Rules and Financial Procedure Rules.

Any land transaction entered into must comply with the Council's Land and Property Protocol.

[Sukie Kaur – Solicitor]

9. **Co-operative Agenda**

- 9.1 An Oldham Green New Deal partnership such as that proposed in this report would support co-operative working across the Oldham Partnership to deliver the benefits set out in the Oldham Green New Deal Strategy, including jobs and training opportunities for residents. The proposals would support the Creating A Better Place programme, the principles of Community Wealth Building in Oldham and the aspirations of the Oldham Plan to build an Inclusive Economy, Thriving Communities and Co-operative Services, as a Green Innovation Borough.

[Andrew Hunt]

10 **Human Resources Comments**

- 10.1 N/A

11 **Risk Assessments**

- 11.1 N/A

12 **IT Implications**

- 12.1 N/A

13 **Property Implications**

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- 13.1 The Council's Property Services is liaising with the Oldham Green New Deal Programme Manager to provide relevant property information required to identify potential energy efficiency schemes and to inform feasibility studies and grant submissions.

[Rosalyn Smith]

14 **Procurement Implications**

- 14.1 There are range of potentially complex partnership arrangements outlined in the report, and there will need to be careful due diligence for both each individual proposal and the programme overall to ensure that the Council is employing its assets optimally and in line with the Council's Strategic Objectives.

Any Green New Deal Schemes put forward will need early engagement with Procurement Legal, Finance, and Risk and Insurance officers and appropriate due diligence will need to be undertaken and robust business cases put forward.

Any grant funding should be approved according to the Council's Constitution with advice from Legal Services and a careful eye to grant funding terms and conditions to ensure these can be met and are within budget.

[Dan Cheetham]

15 **Environmental and Health & Safety Implications**

- 15.1 Environment: A strategic infrastructure partnership such as that proposed in this report would deliver actions to help achieve the carbon neutrality targets and other environmental objectives in the Oldham Green New Deal Strategy.

[Andrew Hunt]

- 15.2 Health and Safety: No implications at this stage.

[Laura Smith]

16 **Equality, community cohesion and crime implications**

- 16.1 N/A

17 **Equality Impact Assessment Completed?**

- 17.1 N/A

18 **Key Decision**

- 18.1 N/A

19 **Key Decision Reference**

- 19.1 N/A

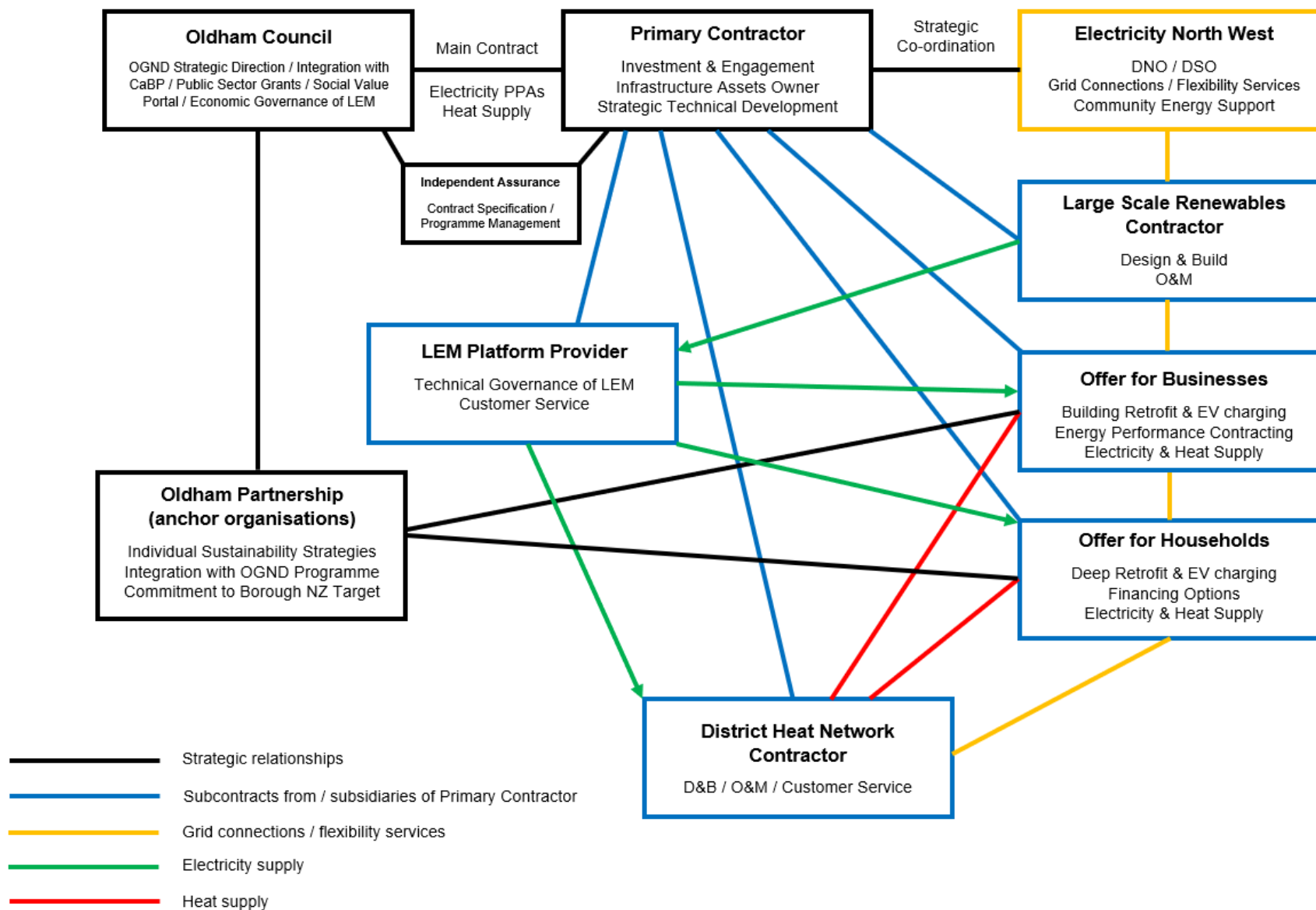
20 **Background Papers**

- 20.1 N/A

21 **Appendices**

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- 21.1 Appendix A: Proposed organisational structure for Strategic Low Carbon Investment and Delivery Partnership
 - 21.2 Appendix B: Proposed contract structure for Strategic Low Carbon Investment and Delivery Partnership
 - 21.3 Appendix C: Oldham Local Area Energy Plan (separate document)
 - 21.4 Appendix D: Oldham Council Greenhouse Gas Emissions Report 2020/21 (separate document)

Appendix A: Proposed organisational structure for Strategic Low Carbon Investment and Delivery Partnership



Appendix B: Proposed contract structure for Strategic Low Carbon Investment and Delivery Partnership

<p>Phase 1 – Procurement of contractors / Pilot phase / Local Energy Market setup / 2025 target. To demonstrate proof of concept for Council's 2025 target before moving on to the borough 2030 target</p>	<ul style="list-style-type: none"> • <u>Appointment of Independent Assurance contractor</u> • Specification of Primary Contract, working with the Council, and procurement of Primary Contractor • Production of high-level borough decarbonisation strategy, programme and governance arrangements working with Council and Primary Contractor, using Oldham Local Area Energy Plan as template and Oldham Green Economy study to engage local supply chain • <u>Appointment of Primary Contractor</u> • Setup of Local Energy Market platform for Oldham • Delivery of a renewable energy scheme on privately owned land / property, with carbon credits allocated to the Council and electricity exported into Local Energy Market platform, to offset the Council's carbon footprint to achieve 2025 target • Sign-up of 'early adopter' residents and businesses, potentially in the same locality as renewable energy generation, to Local Energy Market to demonstrate proof of concept • Preparation of comprehensive commercial offer for residents and businesses • Demonstration of commercial offers in 'early adopter' homes and business premises • Preparatory engagement / marketing with landowners, residents and businesses to lay the ground for Phase 2
<p>Phase 2 – decarbonisation of Oldham Borough (2025 to 2030)</p>	<ul style="list-style-type: none"> • Implementation of borough decarbonisation strategy and programme developed in Phase 1 • Net Zero offer for homes and businesses, working with existing programmes such as Warm Homes Oldham, Oldham in Place, Oldham Enterprise Trust etc • Net Zero offer for Oldham Partnership via the offer for businesses • Development and delivery of further large scale renewable energy generation on private land / assets in the borough, feeding into Local Energy Market • Development of renewable energy generation on private land with PPAs to the Council to stabilise Council energy costs, and / or options for the Council to invest in schemes • Development of District Heat Networks where appropriate • Delivery of low carbon schemes which support the Creating A Better Place programme, e.g., Town Centre District Heat Network, rooftop solar PV and Electric Vehicle charging points • Support for community energy initiatives in the borough e.g., Oldham Community Power, Oldham Energy Futures, improvement of energy performance of community buildings • Development of a Green Business Park / Centre, potentially either aligned with the Mills Strategy or GM Mayoral Enterprise Zone commitment at Stakehill

Appendix C: Oldham Local Area Energy Plan

Please see separate document.

Appendix D: Oldham Council Greenhouse Gas Emissions Report 2020/21

Please see separate document.

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GREATER
MANCHESTER
**LOCAL ENERGY
MARKET**
DOING THINGS DIFFERENTLY FOR THE ENVIRONMENT

Local Area Energy Plan

Oldham, Greater Manchester

December 2021

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7. Energy Networks

8. Cost and Investment

9. Summary and Conclusions

Technical Annex

Data Sources Annex

0. EXECUTIVE SUMMARY - OVERVIEW

Context

Greater Manchester (GM) is committed to achieving carbon neutrality by 2038. To support this, it has a vision of each of its districts transforming their infrastructure, homes and buildings to be part of a smarter local energy system. Recognising the climate emergency, national Net Zero* commitments and the need to translate the strategic vision to an implementable plan of action, Greater Manchester is supporting each district in the development of a Local Area Energy Plan (LAEP).

This LAEP aims to define the extent of the transformation needed across each district (including a focus on identifying first steps to progress), and provide a robust evidence base and plan to help engage businesses and citizens in accelerating towards the carbon neutral goal.

Local Area Energy Planning

Energy Systems Catapult (ESC) developed the concept of Local Area Energy Planning (LAEP) as a mechanism of applying a whole system approach to the planning and design of Net Zero Local Energy Systems. The technologies and future trends considered and assessed for meeting Greater Manchester's carbon neutrality targets include: thermal insulation, heat pumps, district heating, electric resistive heating, hydrogen boilers, solar photovoltaics (PV), wind turbines, hydropower, electric vehicles (EVs), demand flexibility and energy storage

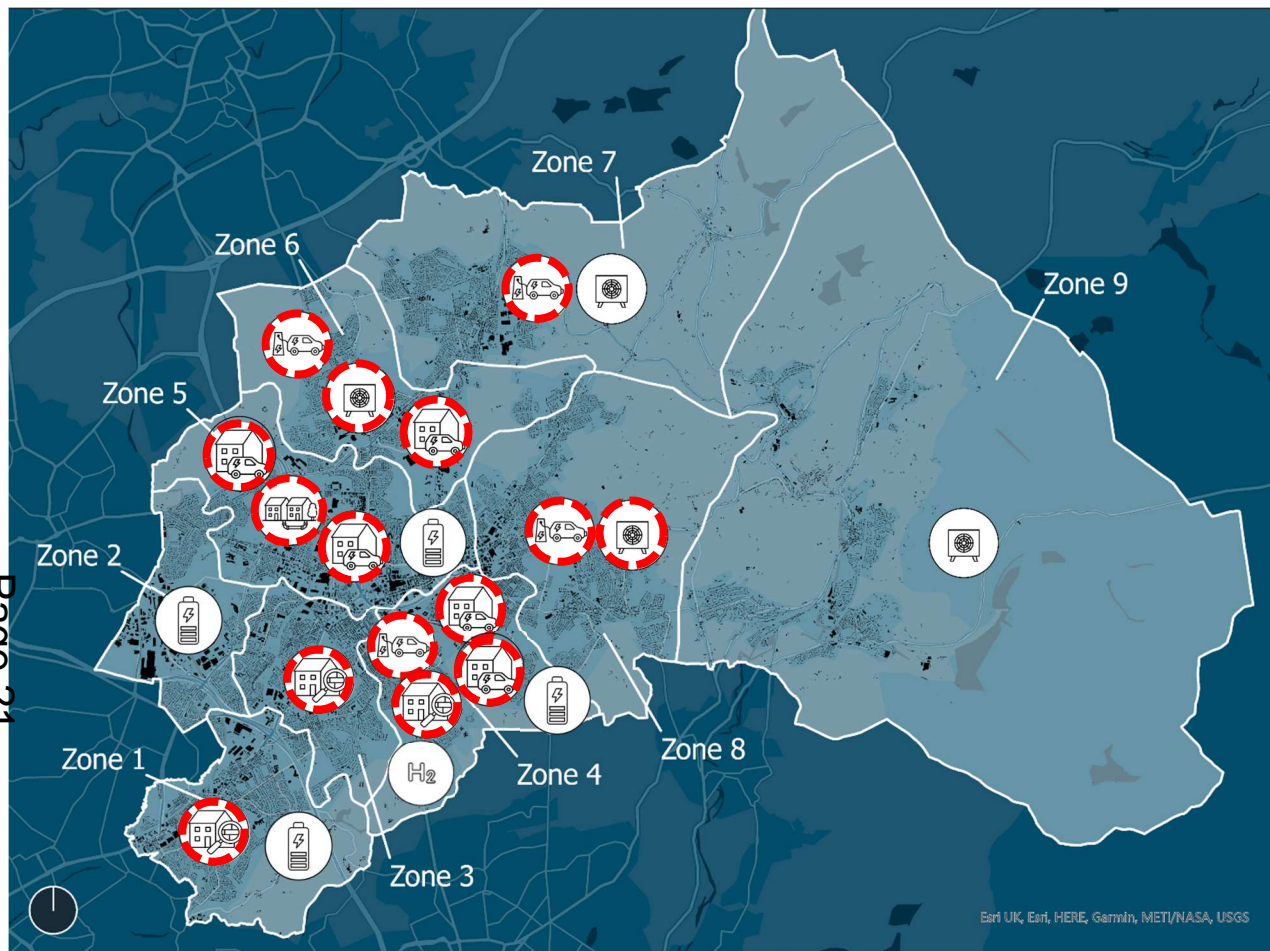
Scenarios for achieving Carbon Neutrality in Oldham

The two scenarios which have been more deeply analysed to inform this LAEP are:

- **Primary Scenario – Leading the Way:** this scenario focuses on meeting the carbon budget and carbon neutrality target by making use of **measures within Oldham's local control** where at all possible.
- **Secondary – An Alternative Future Local Energy Scenario:** this scenario assumes hydrogen for residential heating and non-domestic buildings becomes available in Oldham from 2030 onwards (aligned to HyNet Phase 3[†]), considering where it could be cost-effective to use hydrogen alongside the measures / technologies considered in the primary scenario. The quantity of hydrogen expected to be available under the HyNet plans would not be sufficient to allow all GM boroughs to pursue this option, and we expect hydrogen would be prioritised for other boroughs with greater requirements for industrial uses.

* [Climate Change Act 2008 \(2050 Target Amendment\) Order 2019](#)

† [HyNet North West](#) is being delivered by a consortium of partners, each of which will lead a different part of the project. Progressive Energy is leading the development of the low carbon hydrogen production plant and the CO2 pipeline, while Cadent is leading development of the hydrogen pipeline

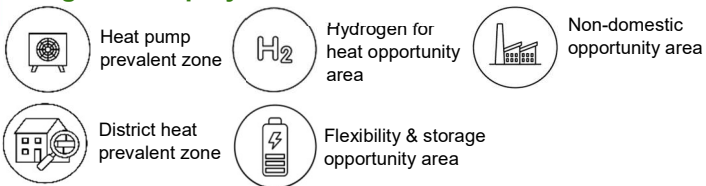


Local Priorities and Measures

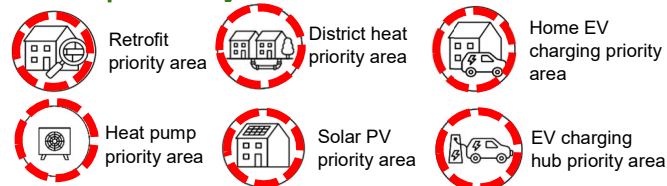
Oldham has been geographically sub-divided into 9 zones for the purposes of assessment and to understand what is needed for decarbonisation at a more local level. The zones have been made along the 33-11kV substation boundaries, with each zone containing roughly equal numbers of dwellings.

This map shows the 'First Steps Priority Areas' and 'Long Term Deployment Areas' that have been identified for different areas within Oldham. This is based on a synthesis of the results from the two scenarios alongside other considerations such as network constraints.

Long-term Deployment Areas



First Steps Priority Areas



1. INTRODUCTION

Context

Greater Manchester is committed to achieving carbon neutrality by 2038. To support this, it has a vision of each of its districts transforming their infrastructure, homes and buildings to be part of a smarter local energy system. Recognising the climate emergency, national Net Zero* commitments and the need to translate the strategic vision to an implementable plan of action, Greater Manchester is supporting each district in the development of a Local Area Energy Plan. This aims to define the extent of the transformation needed across each district (including a focus on identifying first steps to progress), provide a robust evidence base and plan to help engage businesses and citizens in accelerating towards the carbon neutral goal.

Energy Systems Catapult developed the concept of Local Area Energy Planning (LAEP) as a mechanism of applying a whole system approach to the planning and design of Net Zero Local Energy Systems. Bury was one of the first Local Authorities in the country to work with Energy Systems Catapult, Electricity North West (ENWL) and Cadent in piloting a data-driven whole system approach in 2018. Since this initial pilot, Greater Manchester has launched its Five-Year Environment Plan, which includes a commitment to be carbon neutral† by 2038, and an accompanying science-based carbon budget. Alongside this, there have been significant updates to the supporting whole system modelling approach, including the latest technology attributes and costs, updated building data and network data, changes in EV uptake projections and more detail in options for decarbonising non-domestic buildings. The most significant update has been the addition of hydrogen in line with HyNet‡ projections, as an option that in certain scenarios can be used to decarbonise heat demand in domestic and non-domestic buildings. This is key as achieving carbon neutrality will require the transition of Oldham's heating systems from natural gas fired boilers to electrified heating systems, district heating networks or converting the gas network to hydrogen.

Separately to this LAEP, Oldham Council have committed to a Green New Deal Strategy, which sets out the council's approach to tackling carbon emissions from their own estate and the borough as a whole, whilst building Oldham's green economic sector and improving the local environment. The council sees a role for a strategic partnership with a private sector infrastructure provider in delivering against the Green New Deal ambition and seeks to engage with suppliers to explore what such a partnership could look like. Opportunities to align the Green New Deal and the LAEP should be explored, with work required to understand how the two will interact.

* [Climate Change Act 2008 \(2050 Target Amendment\) Order 2019](#)

† Carbon neutrality is defined by the [Tyndall Institute's study](#) for GM as below 0.6 Mt CO₂/year across GM

‡ [HyNet North West](#) is being delivered by a consortium of partners, each of which will lead a different part of the project. Progressive Energy is leading the development of the low carbon hydrogen production plant and the CO₂ pipeline, while Cadent is leading development of the hydrogen pipeline

Modelling Approach

We have used the ESC-developed EnergyPath Networks tool to produce a series of future local energy scenarios for Oldham (these are discussed in the Technical Annex). This tool seeks to develop a full range of decarbonisation options for the local area and then use an optimisation approach to identify the combination that best meets the carbon ambitions in a cost-effective way across the whole system.

For the impact of the energy system outside of the boundaries of Oldham, the national Energy System Modelling Environment (ESME) – an internationally peer-reviewed national whole energy system model – has been used to identify the lowest-cost decarbonisation scenarios for the UK energy system to then feed into the local modelling.

These scenarios have been used to inform the development of a primary and secondary scenario that illustrate a potential cost-effective vision for carbon neutrality in Oldham. These explore the actions and investment needed in different areas of Oldham between now and 2038 to reduce its emissions in line with Greater Manchester's ambitions for carbon neutrality. The scope of emissions in this plan covers those resulting from domestic, industrial and commercial consumption of electricity, gas & other fuels; home charging of personal electric cars; and process emissions from large industrial installations. Out-of-scope are emissions from agriculture, all usage of liquid fuels for transportation, and electricity use for vehicles other than personal cars.

It should be noted that techno-economic optimisations (i.e. the scenarios that have been considered and modelled) are imperfect. Many low carbon solutions have benefits and drawbacks that cannot be easily represented in modelling approaches. This appreciation has been used to shape the LAEP; however, as the LAEP is taken forward, new significant insight may result in a requirement to update this.

Scenarios for achieving Carbon Neutrality in Oldham

A core aspect of the scenario analysis has been the consideration of resulting emissions (following the implementation of the components that make up the scenarios), and how these relate to the GM carbon budget. This has strongly influenced the creation of this LAEP, recognising the need to cut emissions rapidly.

Once plans for all local authorities are complete, then total remaining emissions can be compared against the carbon neutrality target at a GM level; subsequent consideration will be required to determine how these remaining emissions are decarbonised. Of note, the scope of modelling completed does not include all the transport emissions included within the scope of the GM carbon budget, but these will be considered when the plans for all ten local authorities are analysed centrally at a GM level.

These scenarios explore uncertainties, considering implications of different choices and behaviours by policy makers, businesses and individuals, the development and take up of technologies and the balance between different options where they exist. Within the scenarios, the key technologies that are likely to be important in cost effective local system designs have been considered, as well as some that are more expensive but may have popular support. Technologies that consistently appear across a broad range of scenarios and are resilient to sensitivity analysis warrant prioritisation in preparing for

transition; this approach has led to the identification of the priority areas within this LAEP.

Conclusions from the scenario analysis have been used to develop this LAEP. This represents a point-in-time plan of intent, as the basis for Oldham taking important implementation steps over the next 5 years to engage industry and businesses, build momentum around a shared plan and support the identification and creation of opportunities for smarter local energy systems. Progressing this LAEP can help to realise the potential of a local energy market for GM and support meaningful action and progress on reducing emissions.

Both the primary and secondary scenarios make assumptions around changes to behaviour, advances in technology and innovation whilst recognising uncertainty in key areas such as the potential use of hydrogen for transport and heating in homes and buildings, as well as advances in energy storage and controls. While it is not a prescriptive plan to be followed exactly, it does provide a detailed spatial evidence base and supporting data that can be used to inform the planning and coordination of activity in Oldham over the coming years. Where hydrogen for building heating does become available (as per the secondary scenario), it is expected that all the components within the primary scenario (heat pumps, district heating, solar PV, EV charging, building fabric retrofit and flexibility and storage systems) will still be needed to decarbonise Oldham; any uncertainty is generally around the scale of deployment. Therefore, it is deemed low risk to demonstrate how to deploy these components and prepare for significant scale-up.

In summary, the scenarios have been developed in response to the science-based carbon budget for GM: defining a credible plan for Oldham, based on currently deployable technologies, to support an understanding of the actions, pace and scale of change as well as the investment needed. Insights from the scenarios that consider the role of hydrogen (in decarbonising domestic and non-domestic buildings), including aligning with the timeline for phase 3 of the HyNet project (which envisages low carbon hydrogen becoming available at scale from the early 2030s), have been used to set out heat decarbonisation priority areas. The scenarios also seek to understand the costs, benefits, uncertainties, opportunities and risks to decarbonisation by 2038 that a hydrogen based approach would bring. Combining the insight from these scenarios informs the plan for Oldham.

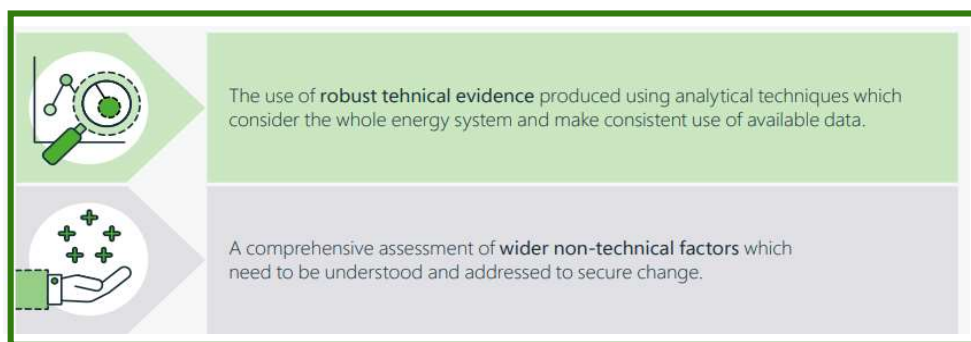
This LAEP has also considered previous studies including the Decarbonisation Pathway for Greater Manchester study completed in 2020 by Navigant on behalf of Cadent Gas and Electricity North West* and is aligned to the latest guidance on Local Area Energy Planning developed with Ofgem, the ambitions of Greater Manchester and wider UK Net Zero commitments.

In accordance with the Ofgem LAEP Method†, which provides guidance and framework for LAEP done well, this plan has been developed through the use of robust technical evidence which considers the whole energy system for Oldham and consistent use of available data and assumptions.

* [Decarbonisation Pathway for Greater Manchester, Reaching carbon-neutrality in a balanced scenario by 2038](#), Navigant, July 2020

† From LAEP: The method <https://es.catapult.org.uk/reports/local-area-energy-planning-the-method/>

It has also sought to consider wider non-technical factors which influence the deliverability, pace and scale of change required for decarbonisation.



The next steps of the development of the plan are expected to comprise wider stakeholder and public consultation on the plan to inform its further development and also the approach of both Greater Manchester and Oldham in its ongoing governance and delivery.



The approach differs from the Ofgem methodology where it has taken advantage of the data and engagement available at the Greater Manchester Combined Authority level, streamlining the approach and reducing the need for separate processes with each local authority.

Report Structure

The report is set out in the following structure. It summarises the key aspects of the plan and its supporting modelling and analysis and is presented in five parts (nine chapters), supported by an accompanying technical annex.

Chapter 1: (this chapter) sets out the context and the approach taken to modelling, developing the scenarios and supporting technical evidence and associated assumptions and limitations and relevant supporting information

Chapter 2: sets out the vision and primary scenario to carbon neutrality for Oldham, informed by the scenario analysis. The primary scenario demonstrates how Oldham could meet Greater Manchester's decarbonisation ambitions across each of its key areas by 2038 in a practical way. A series of first steps is also presented that focus on demonstration and scale-up of some of the key components that will be needed to decarbonise Oldham.

Chapters 3-7: set out some of the key aspects of the primary scenario and what this means in relation to implementation for Oldham including Fabric Retrofit (Chapter 3), Heating System Zones (Chapter 4), EV charging and infrastructure (Chapter 5), Local Energy Generation and Storage (Chapter 6), and Energy Networks including electricity, gas and heat (Chapter 7). They also consider key uncertainties and dependencies informed by the wider scenario analysis and specific areas of investigation

Chapter 8: sets out the estimated system costs and investment needed for implementation of the primary scenario. This includes definition of the total system costs between now and 2038 across different areas of Oldham, the capital investment at key time steps in infrastructure and key technologies within the scope of the analysis.

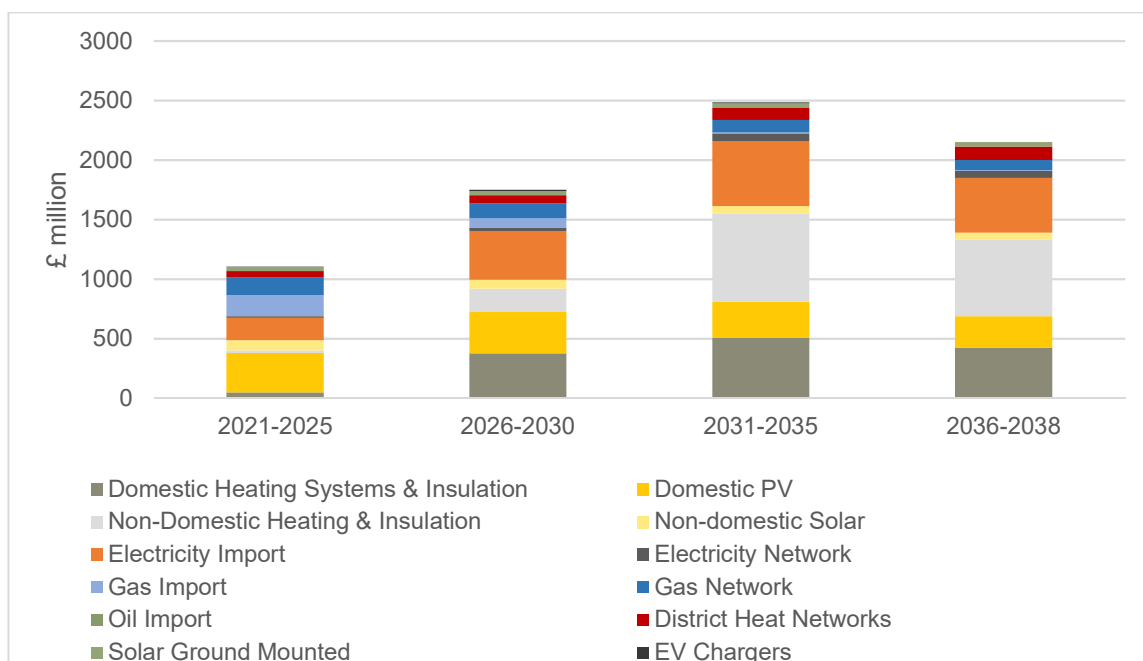
Chapter 9: summarises the key findings and recommended actions to support implementation and ongoing review and monitoring in the context of national and regional energy strategy, carbon budgets and associated policy and regulation.

2. THE VISION

This Local Area Energy Plan (LAEP) aims to support Oldham to transition to an affordable and decarbonised energy system and to support the delivery of Greater Manchester's (GM) commitment to carbon neutrality by 2038.

Decarbonising Oldham local energy system by 2038 is achievable and expected to require capital investment of £5.6 bn. Total energy costs including capital investments, operations and energy consumed is between £7.1 bn and £7.5 bn to 2038*; the upper chart illustrates the breakdown of this expenditure over time for different components (for the primary scenario). The lower chart shows how implementing the transition reduces carbon emissions†.

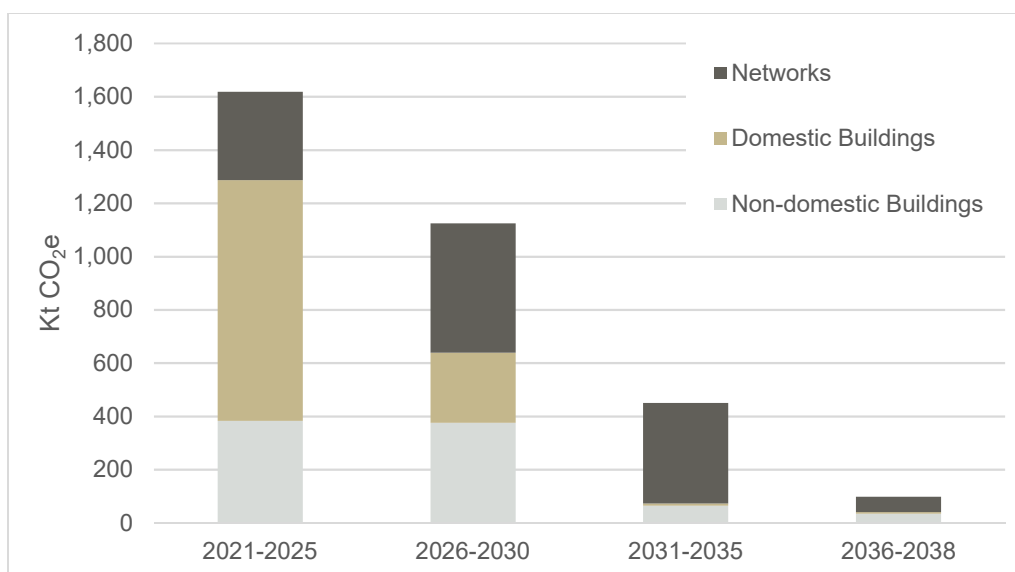
CapEx and Energy Costs Over Time



* Compared to a business-as-usual expenditure of £5.1bn. See technical annex to cost breakdown.

† In-scope emissions are those resulting from domestic, industrial and commercial consumption of electricity, gas & other fuels, electric vehicle charging and process emissions from large industrial installations. Out-of-scope are emissions from agriculture and existing liquid fuels for transportation.

CO2 Emissions Over Time



The cumulative emissions over the period 2021-2038 in this scenario are 3.3 Mt of CO₂e (from a range of 3.2 to 3.3 Mt across the scenarios assessed), of which 1.3 Mt is due to grid electricity consumption*.

How to Interpret this Vision

This transition will involve the greatest infrastructure change across Oldham and Greater Manchester for decades; key sections of this LAEP illustrate the scale of change and investment needed, based on a primary scenario. An alternative scenario (secondary), incorporating the use of hydrogen for heat, is also presented on page p17 (along with other variations within the appendix), where the supporting analysis indicates that hydrogen could have an important role in decarbonising Oldham. Given the significance of backing one view of the future (or scenario) now, the LAEP promotes a demonstration and scale-up approach over the coming years to 2025, before moving to full scale implementation. Therefore, this LAEP identifies several 'priority areas' to build capacity and test approaches, across different components, for working with Oldham's citizens and stakeholders. Insights from the alternative scenarios have been used to produce these priority areas. It is expected that this LAEP may need to be updated as lessons are learnt and uncertainties (such as UK policy regarding the decarbonisation of heat) become clearer.

Fabric Retrofit

As much as **65% of Oldham's dwellings receive insulation retrofit** in the plan: around **73,000** in the primary scenario, or 69,000 in the hydrogen focused secondary scenario. A greater number of these retrofits are deep retrofits in the hydrogen scenario (around 7% more of Oldham's homes) to help meet the carbon budget, whereas the larger number of basic retrofits in the primary scenario supports the transition to low

* Based on current forecasts for electricity grid decarbonisation. If the rate of grid decarbonisation accelerates in line with the UK's recent commitment in the Net Zero Strategy to reduce emissions by 80-85% by 2035, grid intensity could reach nearly zero emissions by 2035, eliminating most of the remaining emissions in this plan.

temperature heating systems. Fabric retrofit and solar PV are low regret measures to progress in the short-term.

Heat Decarbonisation

Three heating options are explored to decarbonise buildings: electric heating (primarily heat pumps), hydrogen to replace natural gas, and district heat networks. For hydrogen to play a significant heat decarbonisation role, certainty would be required that hydrogen will be available to supply Oldham in a timeframe that supports the delivery of the GM carbon budget. Alternatively, almost 95,000 heat pumps are deployed for most dwellings, except in Zone 5, where district heat supplies a large share of buildings due to the higher density of buildings and presence of public buildings. The combined cost of fabric retrofit and heating system replacement is £1.3 bn for homes, and £1.6 bn for non-domestic buildings. It is recognised that delivery of any option presents comparable challenges and risks, resulting in the need to focus on the demonstration and scale-up approach advocated.

Energy Generation & Networks

To reduce emissions in line with the GM carbon budget, local energy generation could increase significantly, consisting predominantly of the installation of solar PV on much of the available roof space across all parts of Oldham (under all scenarios considered), providing up to 522 MWp of installed capacity, at a cost of £1,539m. Land in the area has been identified for opportunities to deploy 332 MW ground mount solar PV for further CO₂ reduction. Energy networks could require capacity reinforcements of substations and underground feeders to accommodate electrification, at a cost of £172m.

EV Infrastructure

The transition to electric vehicles, with uptake increasing from around 1,800 plug-in vehicles today to over 81,000 by 2038, drives a demand for EV chargers to be installed across all areas. Around 37,000* domestic chargers would be installed (one for every home with potential for off-street parking) at a cost of £21m, along with multiple public charging stations (or hubs). Areas where fewer car owning households have potential for off-street parking rely more on public charging hubs.

* Based on ESC in-house analysis of EV uptake. Quantities will need to be aligned with local planning policies as it relates to provision of chargers in new developments and existing dwellings.

2. THE VISION – BUILDING BLOCKS

Consumer Uptake

By the early 2030s all new cars and vans, and all boiler replacements in dwellings and other buildings in Oldham are low-carbon*; the vast majority of heating systems are either electrified or use hydrogen. Between 19,000 and 95,000 of Oldham's dwellings are fitted with a form of heat pump, and up to 85,000 boilers could be running from 100% hydrogen. By 2038, nearly 75% of cars are electric vehicles or plug-in hybrids, requiring the provision of ~37,000 electric vehicle charging points for homes with potential for off-street parking, as well as electric vehicle charging hubs for areas of terraced homes and destinations such as offices and shopping centres. By 2035 commercial and industrial activities in Oldham largely shift to using renewable electricity, district heating or hydrogen instead of fossil fuels; carbon capture may be required to reduce remaining emissions.

Low-carbon energy supplied to and generated in Oldham

The emissions intensity of UK electricity production is expected to fall by at least 65% from today's levels by 2035†. Offshore wind forms a backbone of electricity generation nationally. Renewable electricity production in Oldham increases to contribute to the GM carbon budget, predominantly in the form of up to 522 MWp of rooftop solar PV, with opportunity for a further 322 MW ground mounted solar PV across Oldham. Renewable generation (if the ground mounted PV potential is maximised), provides up to 841 GWh annually (42%), with 1,166 MWh (58%) of electricity supplied from the grid.

This low carbon electricity is used in heating, industry and vehicle charging, more than doubling electricity demand over the next 15 years. Total electricity consumption is expected to increase by 130% by 2038 in the primary scenario and by 80% by 2038 in the secondary scenario.

Low-carbon hydrogen is likely to be prioritised nationally for the hardest-to-decarbonise sectors such as shipping, heavy transport fuel and energy intensive industry, and therefore the quantity that will be available for building heating is uncertain.

However, HyNet is a project which aims to pioneer low carbon hydrogen production, potentially making it available to buildings in the region by 2030. Greater Manchester has a carbon budget that requires immediate action to stay within, and so any delay to HyNet could make it too late to keep within the carbon budget. However, hydrogen may have a significant role to play in combination with other technologies. This has been explored in some of the further scenarios. The similarities across scenarios point to low regret opportunities for heating system options in each area of Oldham, and identify potential priority areas for using hydrogen.

* This LAEP considers the energy and emissions associated with current and projected personal car use and ownership only; providing an important understanding of the impact on Oldham's future energy system from electrified cars. This LAEP does not provide a fully integrated energy and transport plan where it is recognised that further work will be required to consider and integrate broader transport decarbonisation and net zero plans. This LAEP does not also account for aspects such as modal shift or behaviour change, acknowledging that other measures such as these will be needed to achieve net zero.

† Based on current forecasts for electricity grid decarbonisation. If the rate of grid decarbonisation accelerates in line with the UK's recent commitment to reduce emissions by 78% by 2035, grid intensity could reach nearly zero emissions by 2035, eliminating most of the remaining emissions in this plan.

Reducing demand for carbon-intensive fuels

Buildings will lose less energy thanks to a series of targeted fabric retrofit programmes, improving insulation and efficiency across Oldham. Fabric retrofit will prepare buildings for zero carbon heating, whilst also making a notable contribution to staying within the carbon budget. By 2038, over 73,000 of Oldham's 113,000 dwellings are retrofitted in the plan (circa 65%), split fairly evenly between basic and deep fabric retrofit packages. The option of deeper fabric retrofit has the potential to increase headroom in the carbon budget to give some flexibility for deferring decisions on heating systems.

Energy Networks

The creation of district heating networks in targeted areas could see over 11,000 homes connected to a heat network in 2038. These connections are concentrated in Zone 5, where the density of town centre buildings lends itself to a heat network. Energy centres predominantly use large-scale heat pump systems to produce heat, though local opportunities for other forms of heat supply such as waste heat should be considered, where available.

Annual electricity demand is forecasted to increase from 877 GWh to 2007 GWh by 2038, due to electrified heat and electric vehicle charging. This requires an increase in electricity network capacity, with the greatest network reinforcement requirement in zones 3 and 8, though opportunities to use flexibility and storage in place of reinforcements are explored.

Depending on the conversion and roll-out of hydrogen for heat, gas networks remain in place in some areas to support some hard-to-decarbonise non-domestic buildings that may not be of the scale to have a dedicated hydrogen connection. However, should HyNet phase 3 be available, up to 85,000 homes could be supplied by hydrogen by 2038, at 5% lower overall cost and very similar levels of emissions.

Investment

Oldham's transition requires a total energy system and building level investment of £5.6 bn (excluding energy costs). This unprecedented level of investment provides a once in a lifetime opportunity for Oldham. Urgent focus will be needed to determine how to maximise the local benefit from this opportunity, considering how to develop the local supply chains and skills needed to enable the transition and provide new, green, local jobs.

Local Opportunities

This LAEP provides a vision for a carbon neutral Oldham. How it is delivered will influence the local benefit to Oldham, in addition to job creation. For example, there will be opportunities for local/community initiatives to provide the future energy system.

Smart local energy systems could be used to provide EV charging hubs, renewable energy generation, communal or locally owned heat networks, energy storage systems, smart/flexible energy systems to avoid electricity network reinforcement or any combination of these or other measures. Greater Manchester is working with partners in

developing a Local Energy Market to support the implementation of such solutions through new business models, customer propositions and a trading platform.

Local Impact and Risks

Without changes to national policy, wider energy market reforms or the introduction of new support mechanisms, household energy bills are forecasted to increase, predominantly as heating homes through electricity is more expensive than using gas. However, this may change given the commitment in the Government's Net Zero Strategy to consider options to shift or rebalance energy levies and obligations away from electricity to gas over this decade. The proposed investments in building works will also help to mitigate this and consideration will be needed to target measures at homes with the most need. Consideration is also needed to determine how to fund an average household investment of nearly £17,000 for the associated measures.

An electric focused heat transition, involving changes to building fabric and internal heating systems (e.g. changes to doors, windows, larger radiators and improved controls) could be more disruptive to residents and it is not clear how this might compare with disruption associated with using hydrogen for home heating*, where more extensive fabric retrofit would be required to provide emission reduction aligned to the carbon budget. In either case, compelling consumer propositions would be needed to facilitate it. With extremely challenging rates of deployment, there is an urgent need to scale up and develop skills and supply chains. Moving to an electrified heating future also presents a risk of backing a technology 'winner' before national decisions are made on heat strategy. Targeting specific areas and housing types most likely to be suited to electric heating and demonstrating effectively clustered transitions in Oldham and GM more widely can build knowledge and evidence for policy decisions as well as industry supply chains, making meaningful progress on emissions reduction. Finally, there is a risk that the economic and social benefit may not be captured locally, therefore consideration of how to maximise the opportunity is essential.

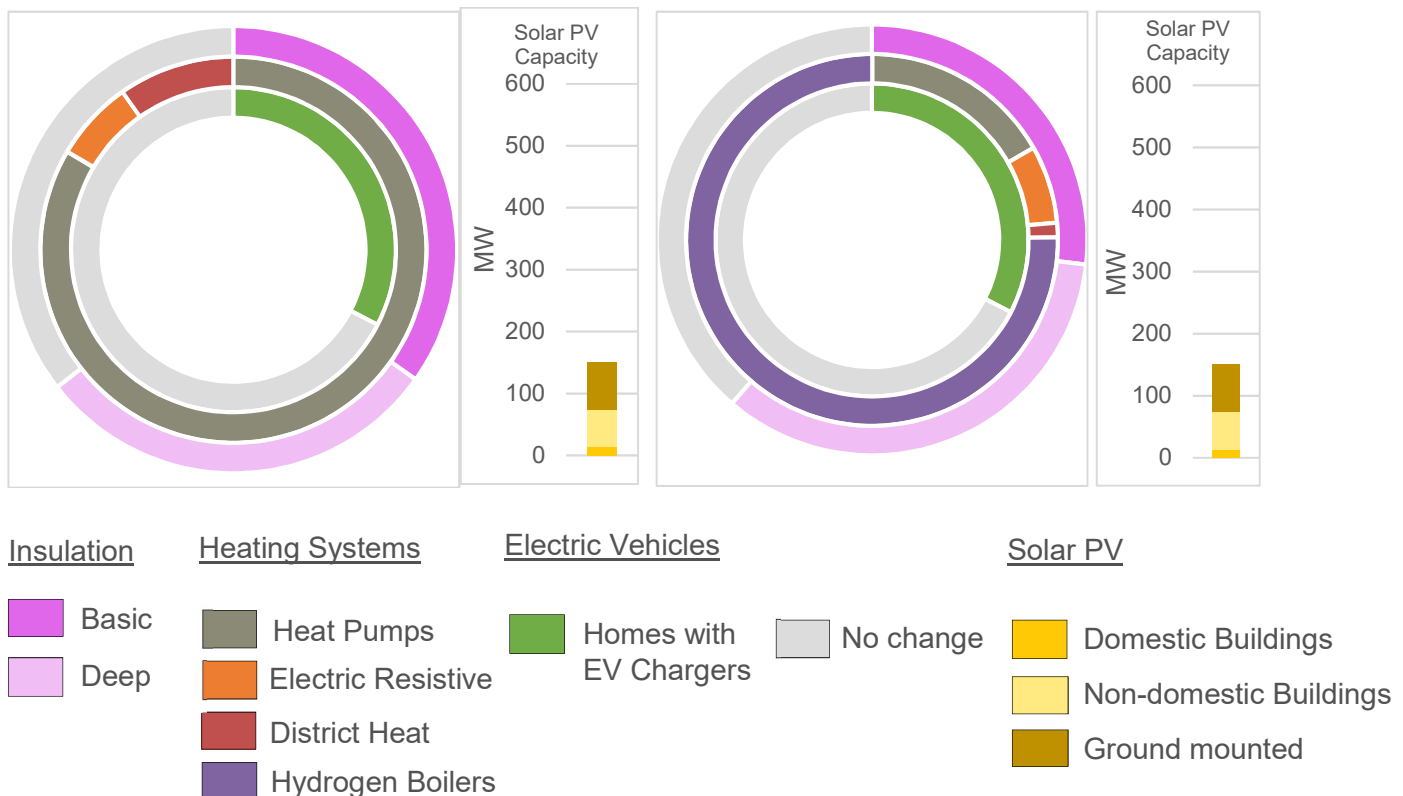
*https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/760508/hydrogen-logistics.pdf

2. THE VISION – TWO SCENARIOS

What Oldham's transition to carbon neutral could look like

The charts below illustrate the scale of change needed to decarbonise Oldham in each scenario. This is intended to illustrate the scale of measures and investment needed to the stakeholders who will support and deliver Oldham's transition.

Primary Scenario (left) and Secondary Scenario (right)



The primary scenario to 2038 is most suitable if uncertainty remains around converting the gas grid to zero carbon hydrogen (at an acceptable cost) by the mid to late 2020's. It is around this time that it would be deemed too late to rely on hydrogen for heat to meet the Greater Manchester science-based carbon budget, recognising the timescales needed to carry out widescale infrastructure and building investment and adaptation.

This secondary scenario illustrates an alternative future where hydrogen becomes widely available for heating and hot water in buildings from 2030, in accordance with the aspirations of HyNet phase 3. These graphs show some of the key differences in investment and installation between the primary and secondary scenarios. Total costs vary within 10% between the two scenarios – see section 8 for full cost details.

The availability of hydrogen for home heating in the secondary scenario avoids much of the investment in both electricity and heat networks, although investment for repurposing the gas network to handle hydrogen is needed instead. The need to invest in building retrofit is slightly increased also, as the later availability of hydrogen requires greater savings to be made elsewhere earlier on to meet the carbon budget. Most of the cost savings are due to less expensive heating systems installed in buildings (hydrogen

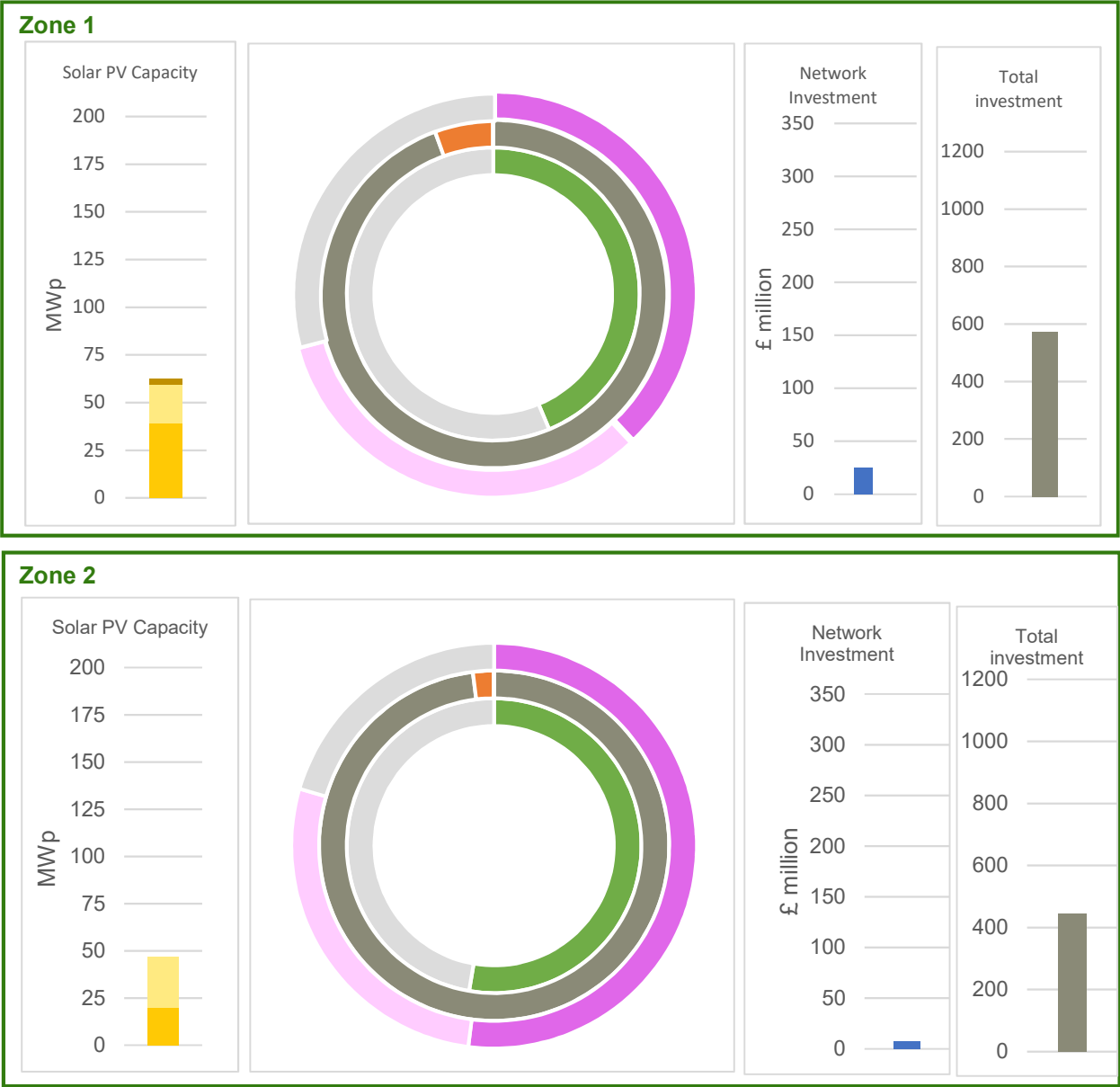
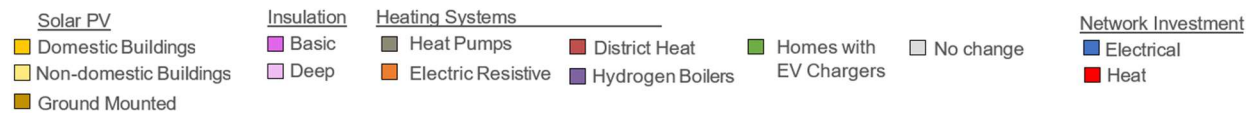
boilers rather than heat pumps), and lower energy costs compared to electricity. This energy cost saving is very sensitive to actual hydrogen price, which is highly uncertain at this stage.

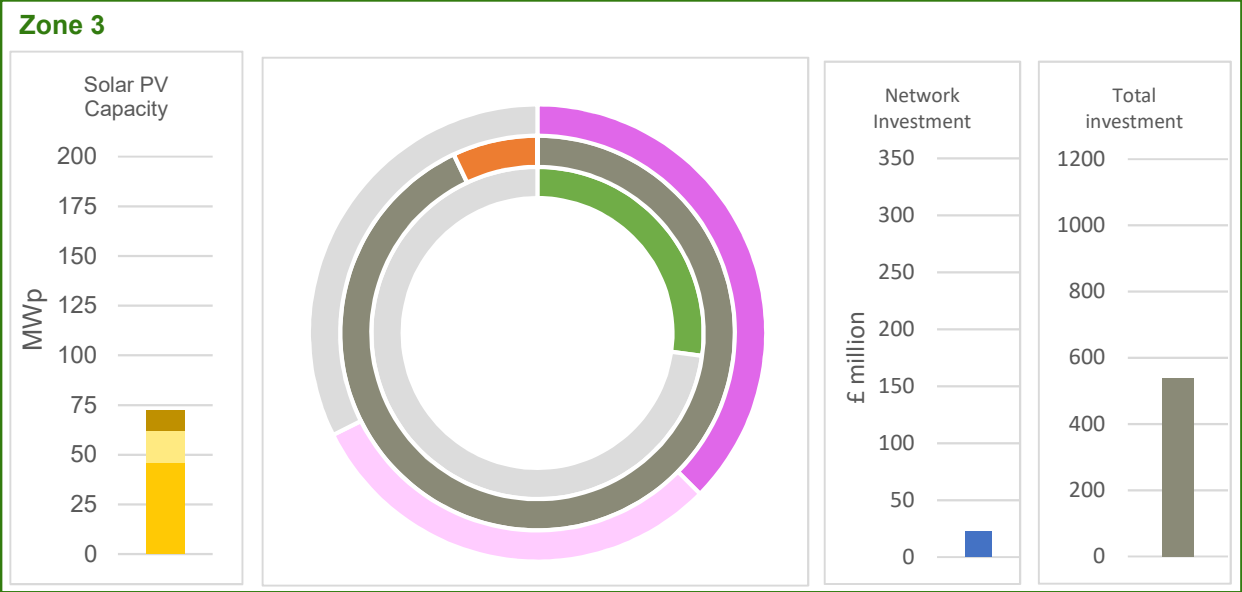
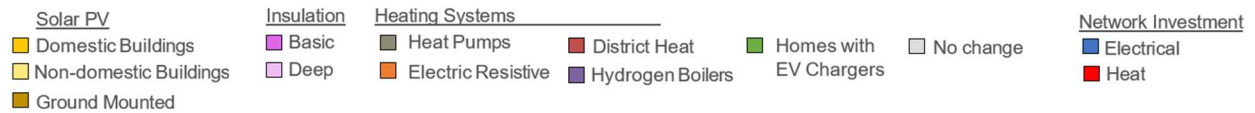
While the secondary scenario is found to cost less overall, the focus throughout this report is on the primary scenario. Our understanding of the HyNet plans is that insufficient volumes of hydrogen would be produced in the timescale required for all of Greater Manchester to follow a hydrogen based decarbonisation pathway, so the limited available hydrogen is likely to be prioritised for boroughs with substantial industrial requirements. The secondary pathway is included for illustration of a future where progress on hydrogen occurs faster than expected, for example due to strong backing from national energy policy. Priority areas for hydrogen use within Oldham are also presented to give options for limited supply or later decisions in these areas. Further work with Cadent to understand realistic availability and timescales can help inform the scenario focus as this plan is updated going forward.

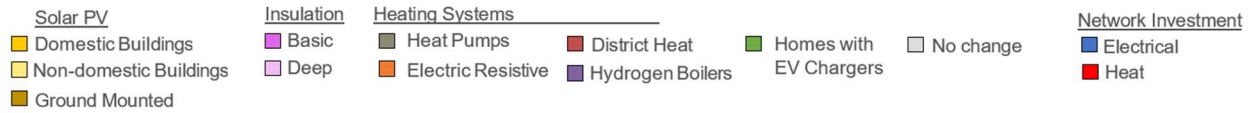
Both scenarios include a similar amount of roof mounted solar PV, required in both cases to provide early emissions reduction to support the carbon budget. EV related aspects are consistent across both scenarios.

The primary scenario is broken down by zone on the following pages to give a detailed impression of the distribution of works and investment geographically.

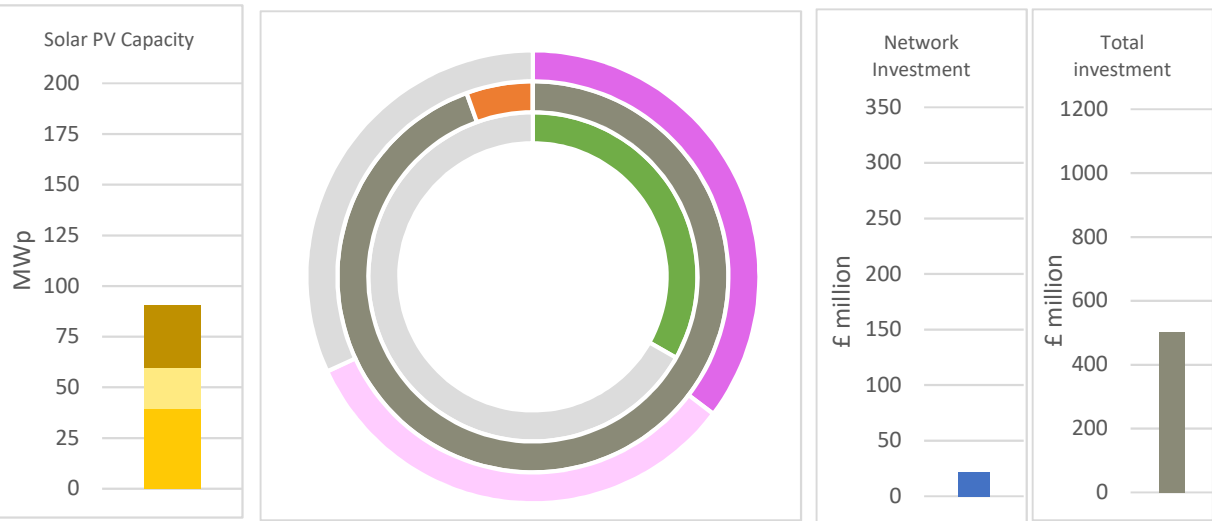
2. THE VISION – BREAKDOWN OF PRIMARY SCENARIO BY ZONE



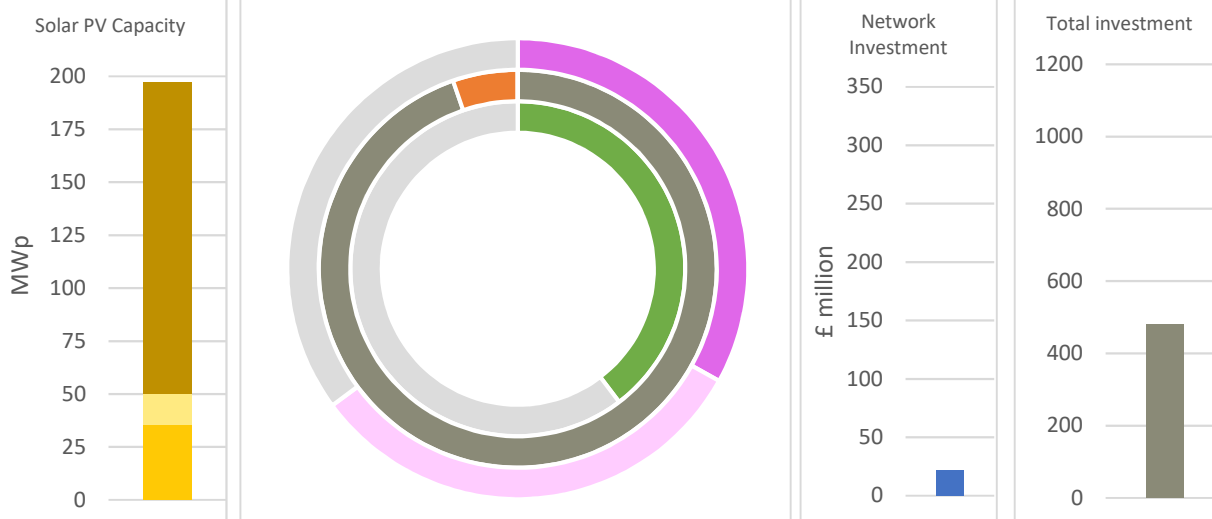


 Electrical
 Heat

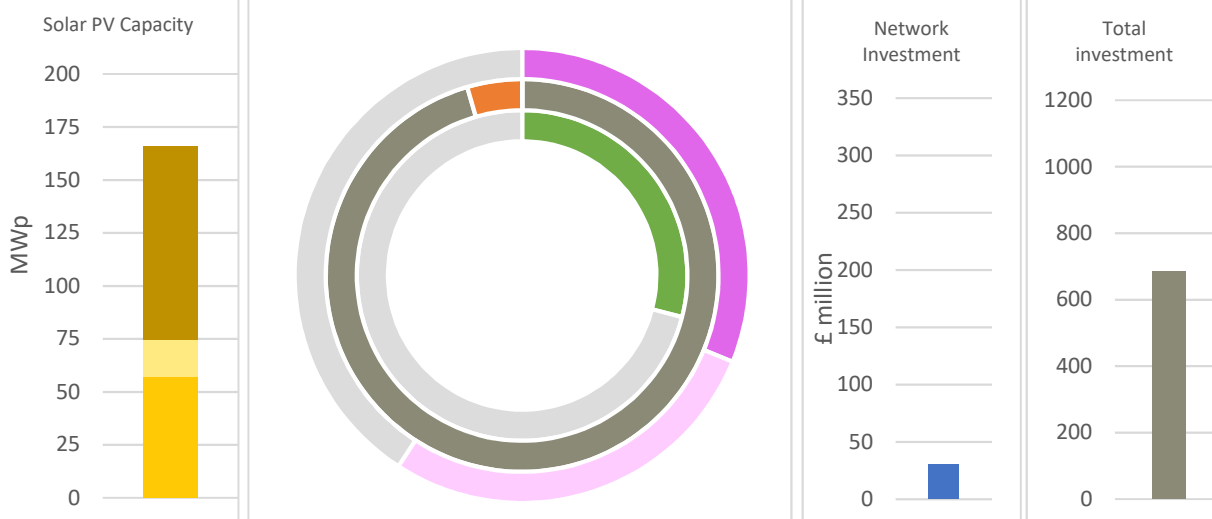
Zone 6

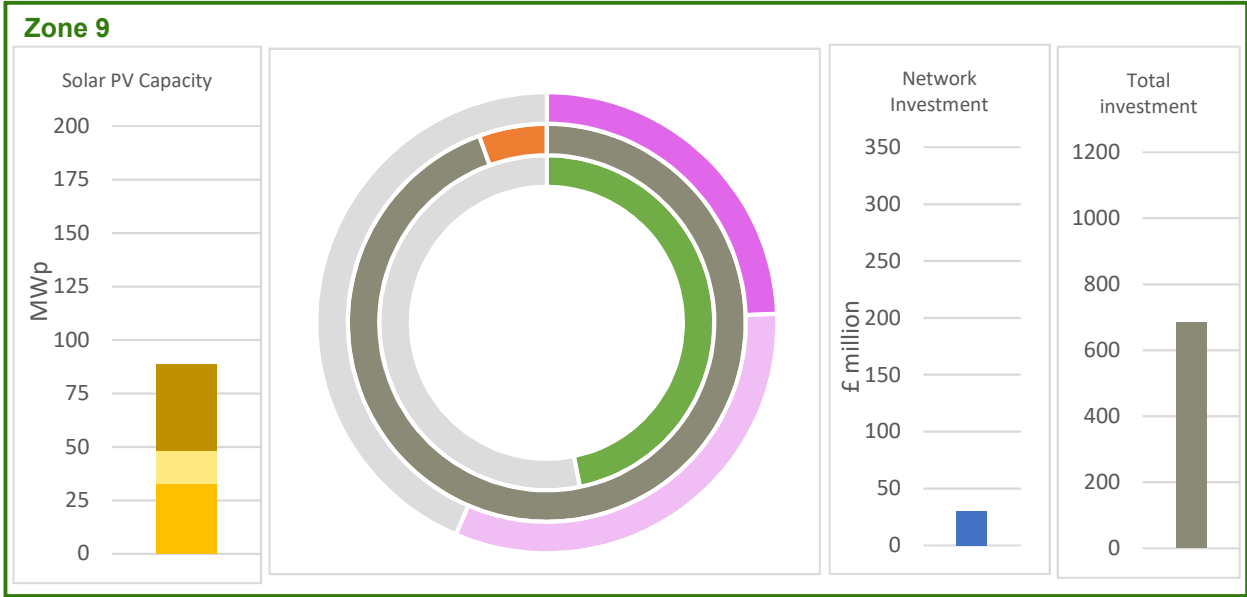
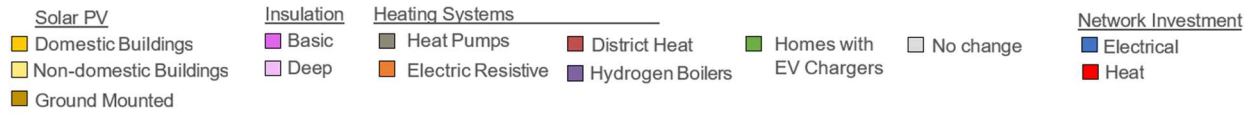


Zone 7



Zone 8





2. THE VISION – FIRST STEPS (DEMONSTRATION AND SCALE-UP)

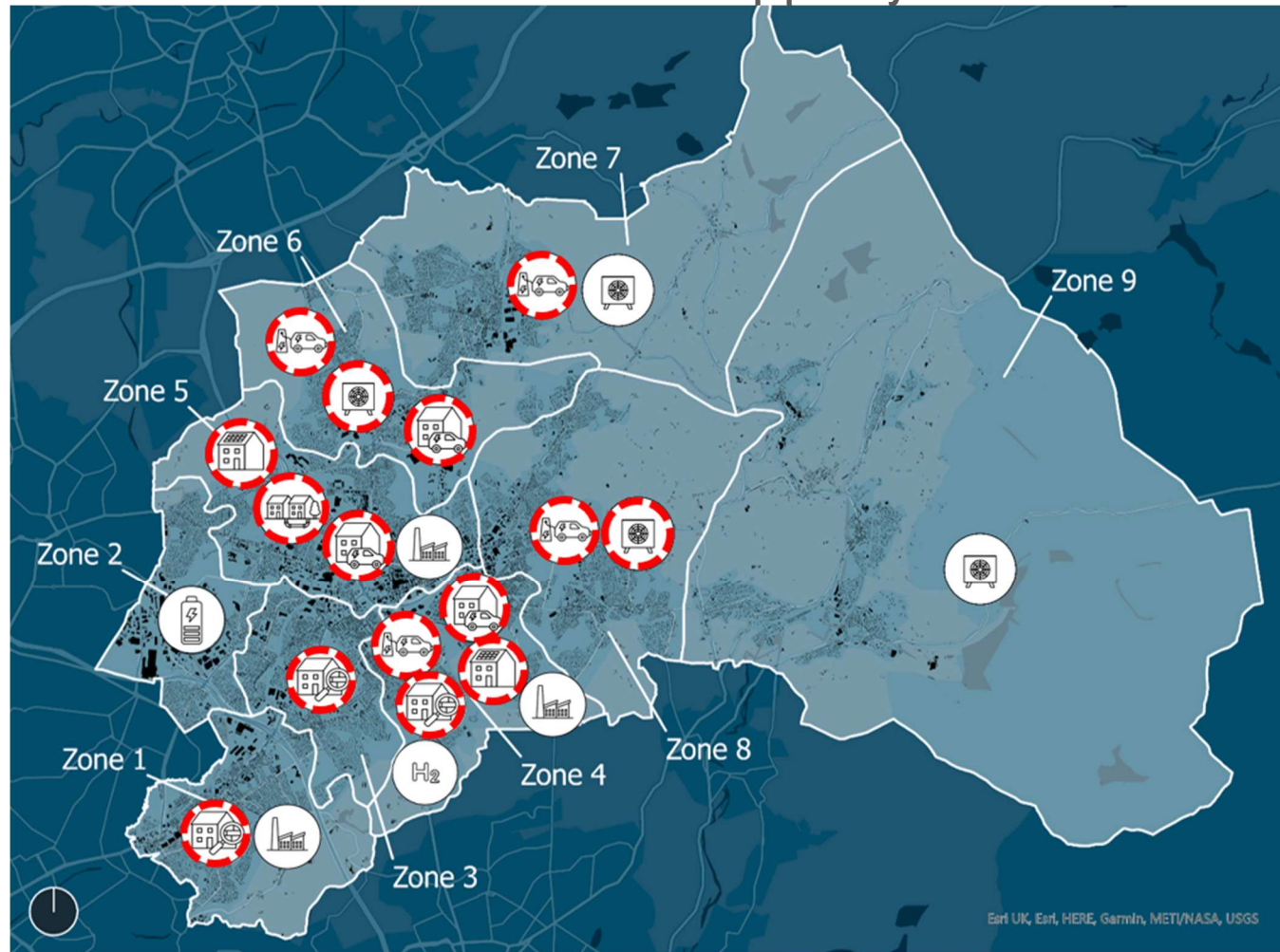
How to use this LAEP

The plan below illustrates the proposed activities to progress this LAEP in the near-term, based on a demonstration and scale-up approach, as well as focus areas for changes in the longer term. The red rings highlight priorities to test how to roll out Oldham's transition to carbon neutral and work with Oldham's citizens. Insights from these activities are expected to be evaluated, for example through demonstrating where proposed components of the LAEP are still the cost-effective option, before moving to widescale rollout. For example:

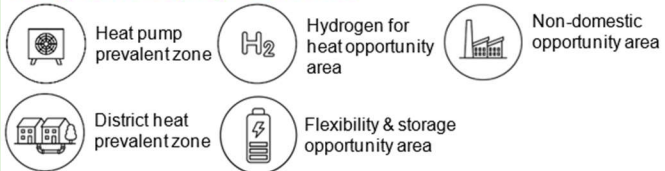
- How to roll out heating system and fabric retrofit change alongside renewable energy generation and EV charging infrastructure. Testing how best to combine these components and understand where a whole house retrofit approach may be beneficial
- How should additional electricity demand be provided in an area e.g. through network reinforcement or through providing alternative strategies
- How to engage with stakeholders and provide appealing customer propositions. Should activities be deployed at a neighbourhood level or dispersed across a wider area?
- Taking account of evolving UK energy and heat policy

It is expected that Oldham Council will work with other key stakeholders, including GMCA, Cadent, ENWL and delivery partners to develop a detailed demonstration and delivery programme.

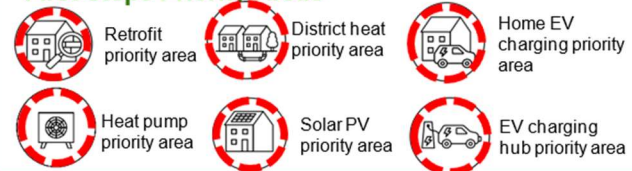
Demonstration and scale-up priority areas



Long-term Deployment Areas



First Steps Priority Areas



The following priority areas highlight suggested areas to test specific components of this LAEP:

- Zones 6-9 have been highlighted as areas where, even if hydrogen becomes widely available for building heating, there would still be significant deployment of heat pumps, meaning that prioritising heat pumps early is a low regrets action.

Spare electrical capacity in zones 6 and 8 is additionally conducive to making early progress in these areas. In the other zones, heat pumps would also be a low-regrets option for housing far from any industrial areas (which might be served by hydrogen) or potential heat network coverage.

- Zones 1, 3 and 4 are prioritised for fabric retrofit deployment, predominantly due to high proportions of older semis and terraces that would benefit from thermal improvement. These zones differ in the types of homes which are most prominent, allowing archetypal approaches to be pioneered and developed, e.g. for rows of terraces.
- Zones 1, 4 and 5 are prioritised for the demonstration of solutions for Oldham's non-domestic buildings; continuing with the development of district heating in in Zone 5
- Home EV charging and rooftop solar PV can be developed early in areas with spare capacity in the electricity network, such as zones 4 and 5. Public EV charging is prioritised in central areas where demand is expected to be highest.

Long term Deployment

- Flexibility and storage (combined with other components including heat pumps, solar PV and EV charge points) can be tested in Zone 2, including a focus on evaluating whether alternative approaches to electricity network reinforcement provide benefit
- Zone 4 could benefit from low carbon hydrogen to support industry and heat buildings
- If hydrogen became widely available, domestic dwellings located near industrial areas in zones 1-4 could benefit from cost effective connection to low carbon hydrogen supplies built to serve industry.

2. THE VISION – KEY CONSIDERATIONS

To summarise, aspects of this LAEP present a vision (from many possible options), rather than a design, of how Oldham could move towards carbon neutrality by 2038. This is not meant to provide a forecast or recommendation on what Oldham's actual decarbonisation will be, where it is accepted that technologies, policy and expectations will evolve over the period of this vision.

The following themes set out both the rationale for how this vision has been produced, identifying several key considerations that will need to be thought about and integrated, and demonstration and scale-up activities, as plans to take this LAEP forward are developed. It is expected that insights from the demonstration activity and considerations of these themes will influence Oldham's actual transition.

Modelling Approach and GM Carbon Budget

The GM carbon budget and the modelling approach to develop this LAEP are the primary drivers for setting out this vision. The GM carbon budget requires an approximate 15% year-on-year emissions reduction. This stringent target drives the need for early decisions and significant action in early years rather than adoption of a 'wait and see' approach with more change in later years. Therefore, the cost-optimised modelling approach used has to identify measures from a wide range of options to provide the required short term carbon savings. This results in the identification of measures such as local generation and deep fabric retrofit, which can provide early emission savings. If there wasn't a carbon budget, or there were a later carbon neutrality target, different options would be identified, some of which may have provided a more cost effective (from a whole system perspective) transition or one that would be easier to roll out and less disruptive to building occupants.

There are risks and benefits associated with each of the options discussed and either of the scenarios presented. Because of these, Oldham's actual transition may result in a combination of the primary and secondary scenario. Before making any widescale and significant commitment to one option or technology over another, evaluation of multiple factors will be needed.

Evaluation

Demonstration of low-regrets and priority actions in the short term (3-5 years) feeds into key decisions in the plan. These decisions also require further evaluation of the following aspects, so that trade-offs between different options and their impacts on consumers are taken into account before moving from demonstration to large scale implementation, considering associated risks and benefits.

- Local generation is most effective at reducing carbon in the earlier years of the plan, while grid emissions are higher. This contributes to the near-term carbon budget, but is less critical for reaching long term targets as grid emissions fall. The large quantity of ground-mounted PV suggested in this plan will require assessment around feasibility and public acceptability.

- The timing (regarding the delivery) of HyNet compared to the rate of electricity grid decarbonisation
- The ability to scale-up and install options rapidly aligned to the carbon budget
- The practicality and cost of installing measures in dwellings and non-domestic buildings, for instance air source heat pumps in existing flats, or fabric retrofit of terrace houses
- The disruption associated with options – both within homes and at community level (e.g. traffic disruption from street works)
- Maintaining the gas network to supply sites (e.g. industrial) in areas that are expected to be heat pump or district heat prevalent
- How an electrified heat future would be paid for, recognising the greater in building investment required to move off-gas
- Coordination with other Greater Manchester local authorities in relation to energy network options
- Social and community benefits
- How to fund options and the preferences of investors

Consultation

Further consultation will be needed with key stakeholders, including GMCA, Cadent, ENWL and delivery partners to consider these considerations when developing demonstration and scale-up activity.

In addition, consultation with Oldham's citizens is essential to help understand attitudes towards Oldham's carbon neutrality transition; whilst also forming part of the evaluation process. This will help Oldham communicate with its citizens so that they both understand the transition and can help to inform plans to take forward this LAEP.

Citizen consultation will help to:

- communicate Oldham's intentions
- understand what people want and which options they are supportive of
- identify areas to focus demonstration and then wider roll-out activity
- provide confidence to the organisations that will be involved in the delivery of Oldham's transition that there is a demand for solutions, products and services

3. FABRIC RETROFIT ZONES

Vision to 2038

A significant portion of existing homes and buildings in Oldham will require retrofit, carrying out insulation in **at least 60% of dwellings** (around 70,000). This is true for both scenarios, whether electrification or hydrogen forms the bulk of the heating solution, so early focus and investment in fabric retrofit would be a low regret step. **More dwellings receive deep retrofits in the secondary (hydrogen) scenario** (over 39,000, compared to almost 34,000 in the primary scenario). This is because of a need to reduce emissions in the early years to comply with the carbon budget while waiting for hydrogen to become available. In contrast, heating systems are decarbonised earlier in the primary scenario by installing heat pumps, therefore, the requirement to reduce emissions through fabric retrofit is reduced.

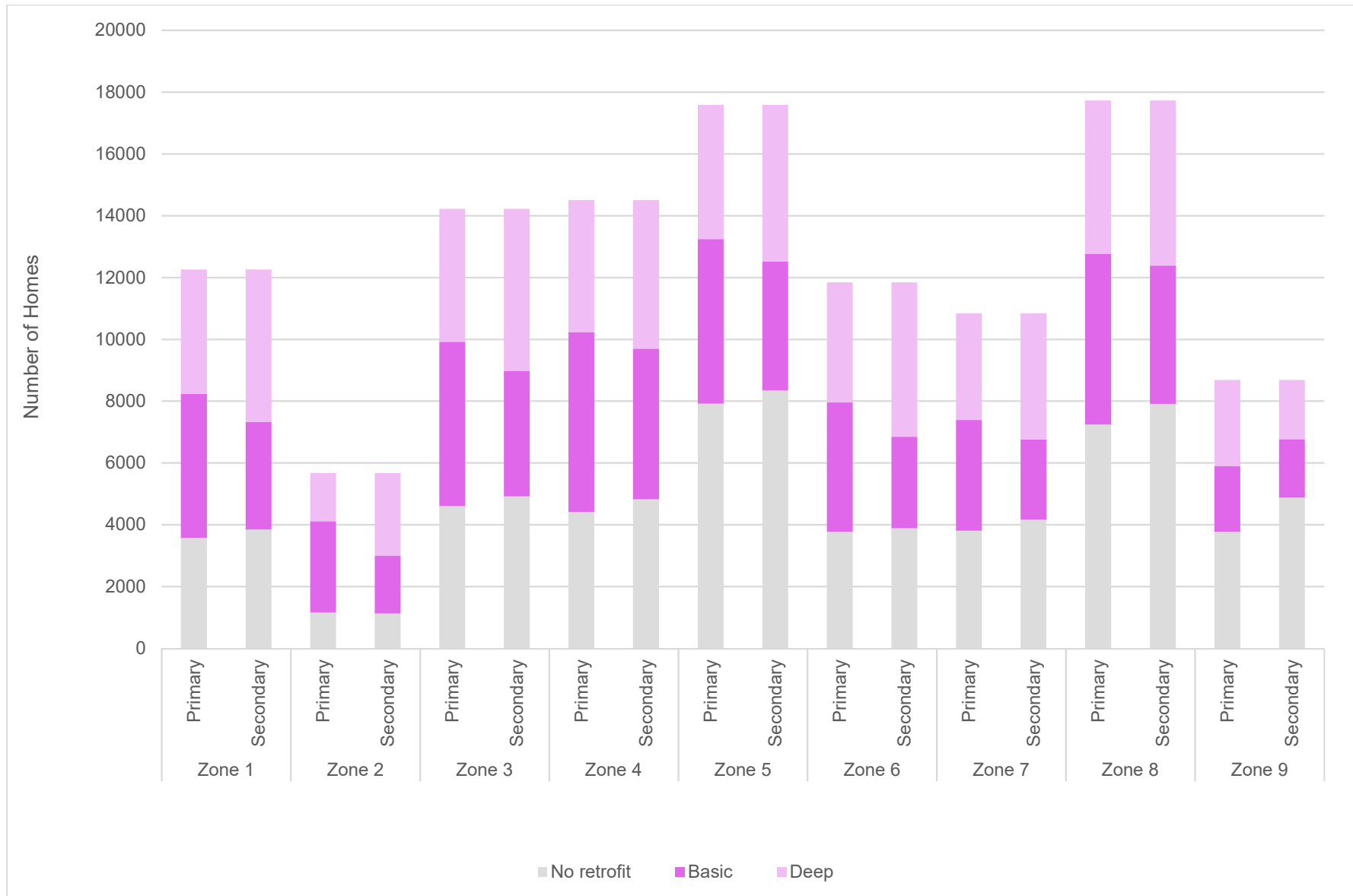
However, regardless of the heating system used, additional level of fabric retrofit may be needed to address affordability issues, for example, there is an expected higher cost of hydrogen compared to gas*. Although retrofits are deeper in the secondary scenario, a marginally smaller number of homes are retrofitted overall (3,500 fewer), as hydrogen boilers would be able to supply radiators at higher temperatures than heat pumps, making insulation less critical for good performance.

Fabric retrofit could be combined with other measures such as heating system replacement, PV installation and EV chargers to minimise number of visits required to homes, as in the “cost effective retrofit” option on page 36.

Flats, which tend to have lower heat loss, show lower benefits from fabric retrofit, so are less of a focus area. However, further specific consideration will be needed at a building level to determine buildings that would benefit. For example, if a block of flats were to pursue a communal heating system, then the optimum balance between fabric improvement (to reduce heat loss and demand) and internal heating distribution systems would need to be specified, dependent on the heating system design strategy, recognising that a whole energy system approach will always be needed at a building level. Newer houses often already have better standards of insulation and fabric energy efficiency, but many will still need some treatment, unless built to the most recent building standards.

* Estimates vary - see for example projections for initial HyNet cost of hydrogen at around 150% uplift over natural gas https://hynet.co.uk/wp-content/uploads/2021/06/14368_CADENT_PROJECT_REPORT_AMENDED_v22105.pdf [page 15]

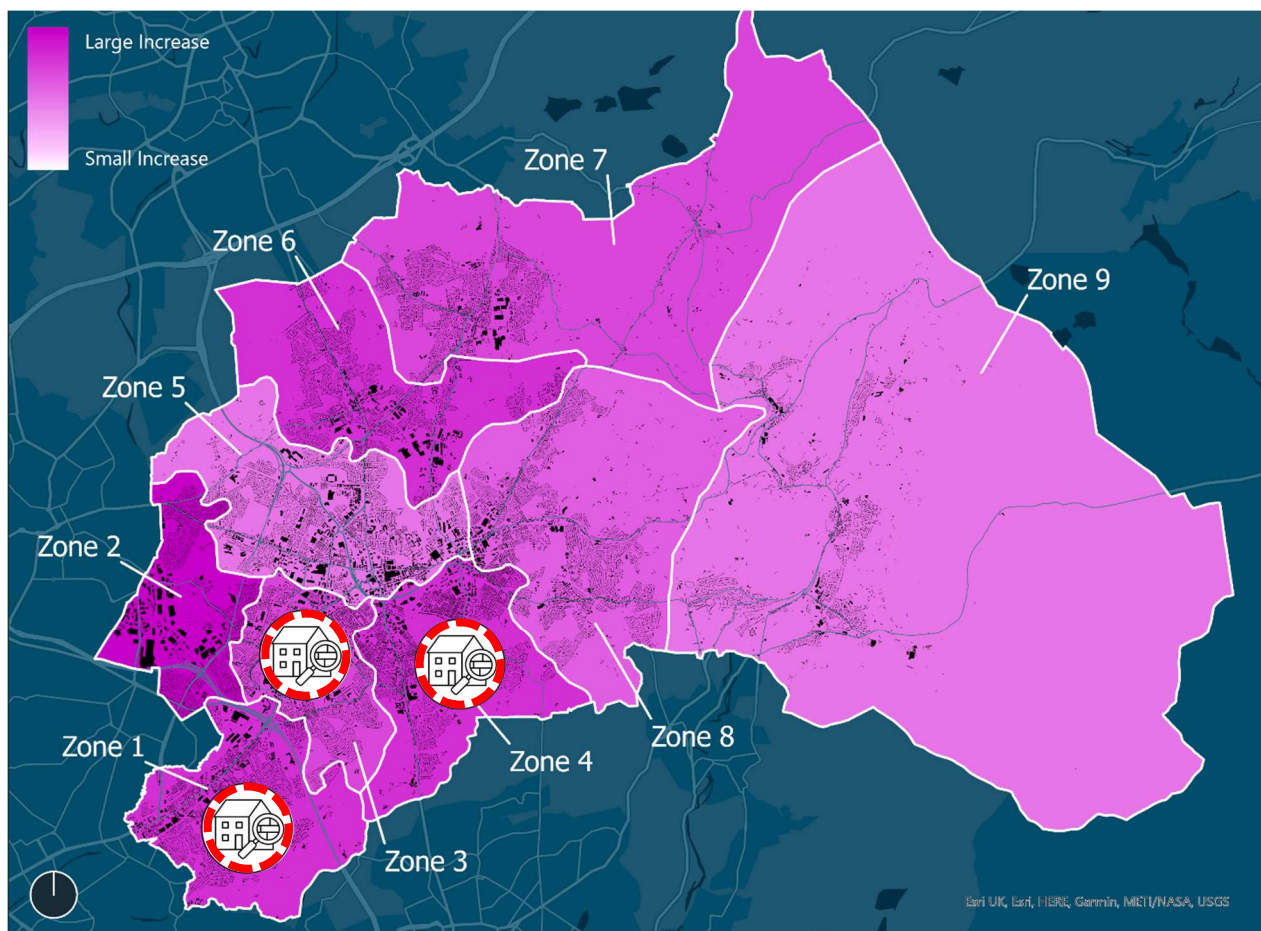
Retrofit across Oldham by 2038



First Steps – Priority Areas

Whilst large numbers of dwellings will need to be retrofitted to improve energy efficiency across all areas of Oldham, a number of retrofit priority zones have been identified. The purpose of providing these priority zones is to highlight areas where demonstration and scale-up could be prioritised over the near-term (<5 years) *. The areas have been selected as they are regarded as low regret, are considered to be cost effective to receive fabric retrofit measures, regardless of the type of heating system (e.g. hydrogen or a heat pump) that is used to replace natural gas boilers.

Three priority retrofit zones have been highlighted for Oldham:



* Fabric retrofit measures have been identified following a whole energy system approach, considering the cost-effectiveness of fabric retrofit measures alongside other options to achieve carbon neutrality in Oldham. This does not mean that individual dwellings or buildings would not benefit from additional retrofit measures when considered on a case by case basis, particularly as part of a package of wider measures that could include heating system change and PV installation. During the development of any activity or plans to progress this LAEP, consideration will be needed to determine the optimum approach for deployment, when appraised alongside the approach for taking forward any of the other components of this LAEP. For example, in some cases a whole house retrofit may be beneficial, taking account of other GMCA activity, such as the Pathways to Healthy Net Zero Housing for Greater Manchester report and recommendations: <https://democracy.greatermanchester-ca.gov.uk/documents/s13523/07%20Pathways%20to%20Healthy%20Net%20Zero%20Housing%20GM%20Report.pdf>

- **Zones 1, 3 & 4**

These are areas in which a high proportion of homes (around 70%) receive insulation measures, as well as this being a large absolute number of properties, so the opportunity in these 3 zones is significant.

However, all other areas also see high levels of retrofit, with the lowest levels in zones 5, 8 & 9 still being above 50%. Greater proportions of flats, newbuilds or pre-1914 properties which are less economic to apply insulation to lead to lower insulation levels in these zones.

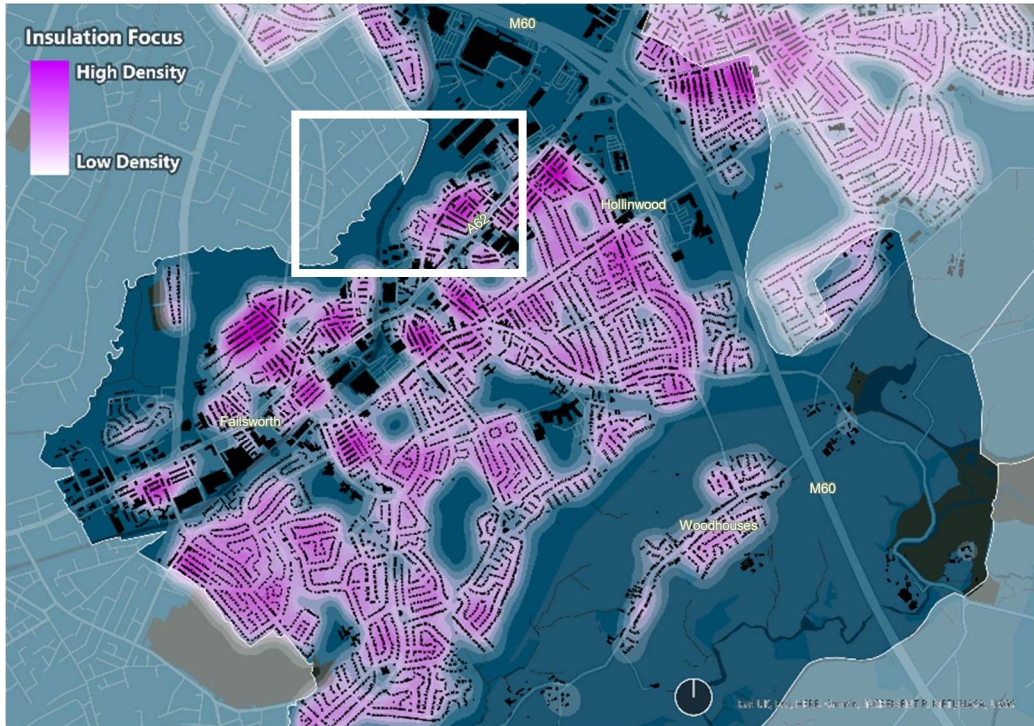
Whether or not a priority area based retrofit approach is pursued, it is essential that any delivery programme considers how to best integrate implementation with other dwelling related components to consider where a whole house retrofit approach would be required.

Fabric Retrofit Zones in Oldham by 2038

Zone 1 is dominated by semi-detached and terrace homes, most of which (85% - nearly 8,000) retrofit. This is split half-and-half between basic and deep fabric retrofit packages. Around half of the small number of detached homes in this area receive basic retrofit, and very few receive advanced retrofit. The predominant age groups of homes in this area are 1914-1944 and 1945-1964. Retrofit is spread fairly evenly across all age groups, except new build which requires no upgrade. In the secondary scenario, where hydrogen heating is dominant, overall retrofit numbers are slightly reduced, but most of the semis receive deep rather than basic retrofit.



Fabric Retrofit Opportunity in Zone 1



Zone 3 looks very similar to zone 1, only with the 1914-1944 age group being more prominent than all other groups, and a slightly greater share of flats, which do not receive retrofit. The share of basic and deep retrofit across home types and scenarios is as described for zone 1.



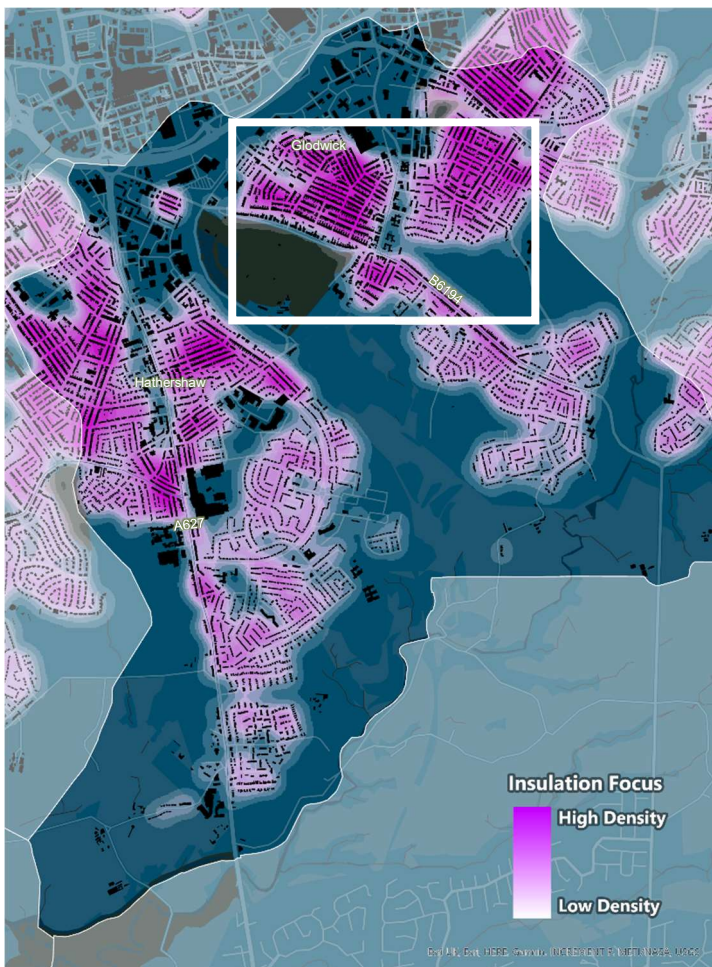
Fabric Retrofit Opportunity in Zone 3



Zone 4 has more of a prevalence of terrace houses, making up 55% (8,000) of the homes in this zone. Of these terraces, a majority (4,500) receive basic retrofit, and a further 2,500 receive deep retrofit. This highlights an opportunity to develop a cost-effective approach to retrofit of terrace rows at scale. The 1914-1944 age group is most prevalent here. Again, scenario 2 involves slightly fewer retrofit overall, but more of the semis receiving deep retrofit.



Fabric Retrofit Opportunity in Zone 4



Fabric Retrofit Approach

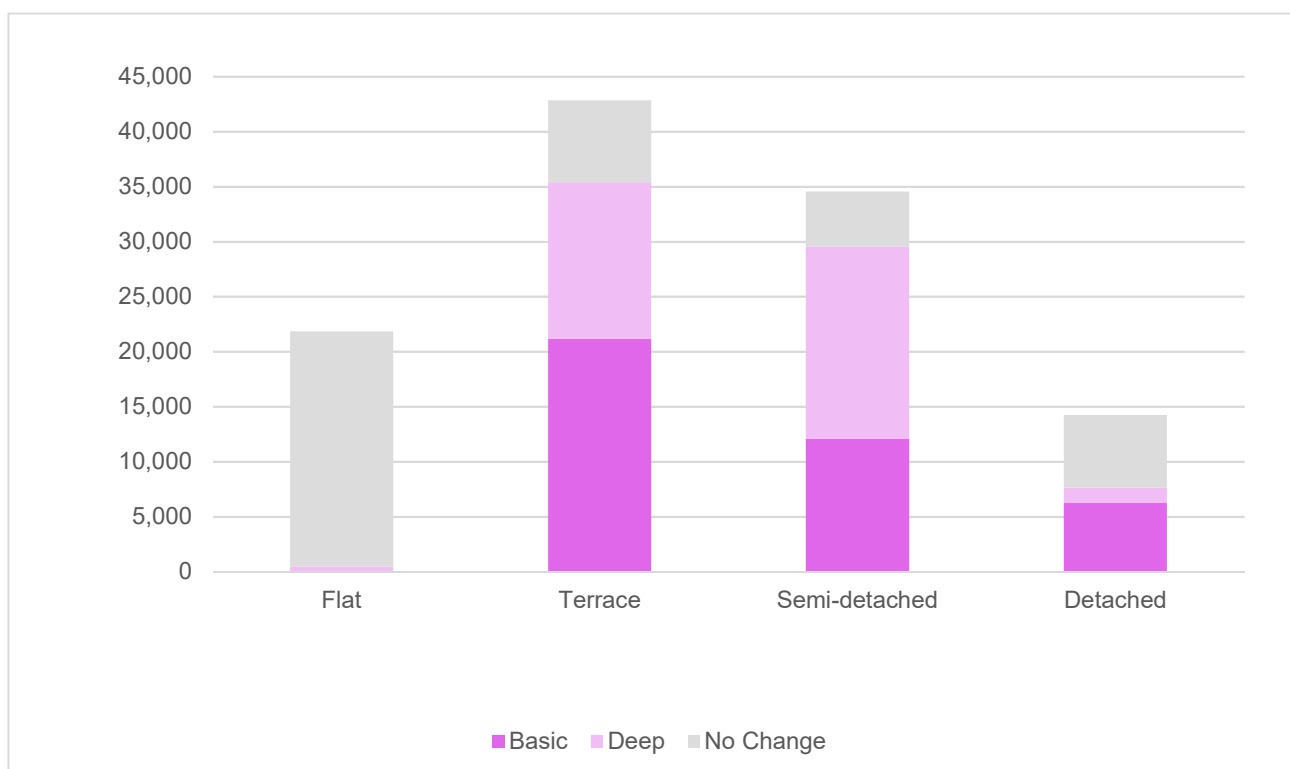
Retrofit measures should be tailored for the individual dwelling, taking account of its type, age, construction, existing insulation and likely future heating system. For example, cavity wall insulation will only be applicable to dwellings that have suitable* cavities (usually post-1920 properties) that are not already filled. Narrow cavities, common in interwar houses, are likely to be unfilled, having been considered "hard to treat" during previous rounds of cavity treatment; targeting these dwelling types is a key focus for this LAEP.

The retrofit zones identified on the previous pages are designed to allow the coordinated targeting of interventions across Oldham in such a way that supports and aligns with Oldham's wider local energy system transformation.

There is uncertainty in the specific measures needed and most suitable for individual homes as exact details of the existing fabric efficiency of any given dwelling are not known. Survey work will be needed before any works are undertaken.

The distribution of the dwellings in Oldham expected to need retrofit measures by dwelling type is shown below. This represents around two thirds of the projected domestic building stock in Oldham of approximately 73,040 dwellings in 2038.

Fabric Retrofit in 2038 by Building Type



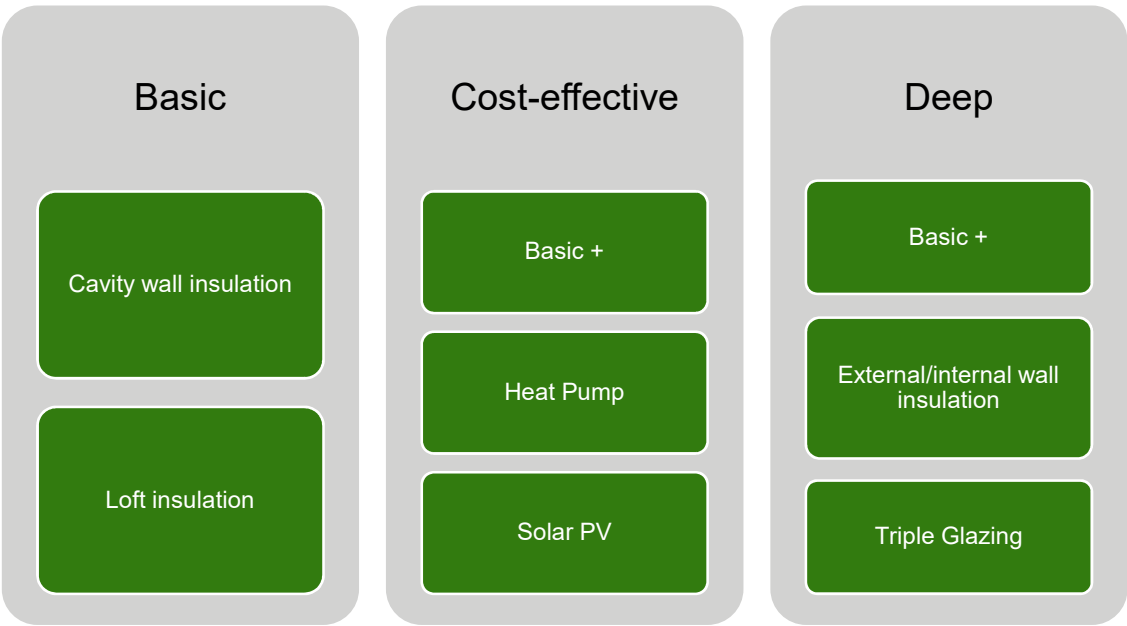
There are over 30,000 homes which receive basic insulation measures and over 33,000 receiving deep measures in both scenarios. Around 5,500 of the dwellings receiving

* Consideration will be needed to identify a suitable approach for insulating inter-war cavity walls, noting cavity widths are generally smaller than more modern dwellings; considering aspects such as insulation type and damp prevention; where solid wall insulation may be needed on some dwellings with cavity walls

basic retrofit in the primary scenario would instead receive deep retrofit in the secondary scenario. Carrying out basic measures in earlier years would not preclude deeper measures being installed in homes in later years. Therefore, basic measures and the majority of deep measures are considered low regret across all scenarios and heating system selections. Due to the housing type targeted, a significant proportion of the cost-effective deep measures are based on adding triple glazing to dwellings with basic measures applied, rather than large volumes of external/internal wall insulation to pre-war period dwellings.

Cost-Effective Deployment

The proposed approach centres on ensuring fabric retrofit measures are implemented in the vast majority of suitable homes in Oldham, which is found to be the most cost-effective approach for the whole system. However, deployment of measures should not be considered in isolation: integration with other components (such as heating system changes, PV installation and EV chargers) can help minimise disruption and offer cost savings, and so opportunities to develop cost-effective whole-house approaches will need to be considered during the development of any activity to take forward this LAEP. The range of different potential packages is illustrated in the diagram below*.



* The modelled packages align loosely with packages in the Pathways to Healthy Net Zero Housing for Greater Manchester, with some differences due to the modelling approach. The 'deep' package here is similar to the fabric measures in the 'deep' package in Pathways. The 'basic' package in this report is loosely comparable to the fabric measures in the 'cost-effective' package in the Pathways report, but generally does not include external/internal wall insulation. The cost-effective package illustrated here was not part of the modelling but may be a useful 'real life' approach for individual houses when wider factors are taken into account.

Rapid deployment of retrofit measures could be a relatively easy intervention in the near term, which is especially beneficial for staying within the carbon budget. The rate of deployment that is possible will depend on the development of a supply chain and business models; developing this in the next few years could allow for higher deployment rates in the medium term to support progress with decarbonisation where there may not yet be clarity on heating systems across all parts of Oldham. In a hydrogen scenario, the number of dwellings expected to need deep retrofit would be even greater than in an electrified scenario. This is due to the later introduction of hydrogen than heat pumps, meaning that emissions savings need to be achieved by other means in the early years to stay within carbon budgets.

Deeper Retrofit

The approach described is based on finding the most cost-effective route for decarbonising Oldham overall, in line with the carbon budget. However, there may be strong reasons for additional retrofit work and so deeper and more extensive retrofit for individual dwellings is possible, with the potential to bring benefits including:

- Increased comfort and reduced running costs for individual households. This could also be important for some households to reduce fuel poverty and improve health and general quality of life
- Potential to reduce energy consumption and associated carbon emissions across Oldham more quickly. This would give greater headroom in the carbon budget, especially if carried out early in the plan, allowing strategic decisions to be made later (e.g. around the future of the gas grid). Or, to replace emissions savings that are currently proposed through other measures (e.g. the significant quantify of local electricity generation)

Supporting Low Carbon Heat

The improvement of building insulation supports the roll out of low carbon heat in several ways. By reducing the heat demand, less powerful heating systems can be installed, reducing capital costs. The reduced demand for heat will also compensate for a shift to a more expensive energy source (gas to electricity or hydrogen). Finally, reduced heat losses enable heat pumps and district heat networks to run at lower temperatures, improving their efficiency and running costs, and may also reduce the need for radiator upgrades in homes.

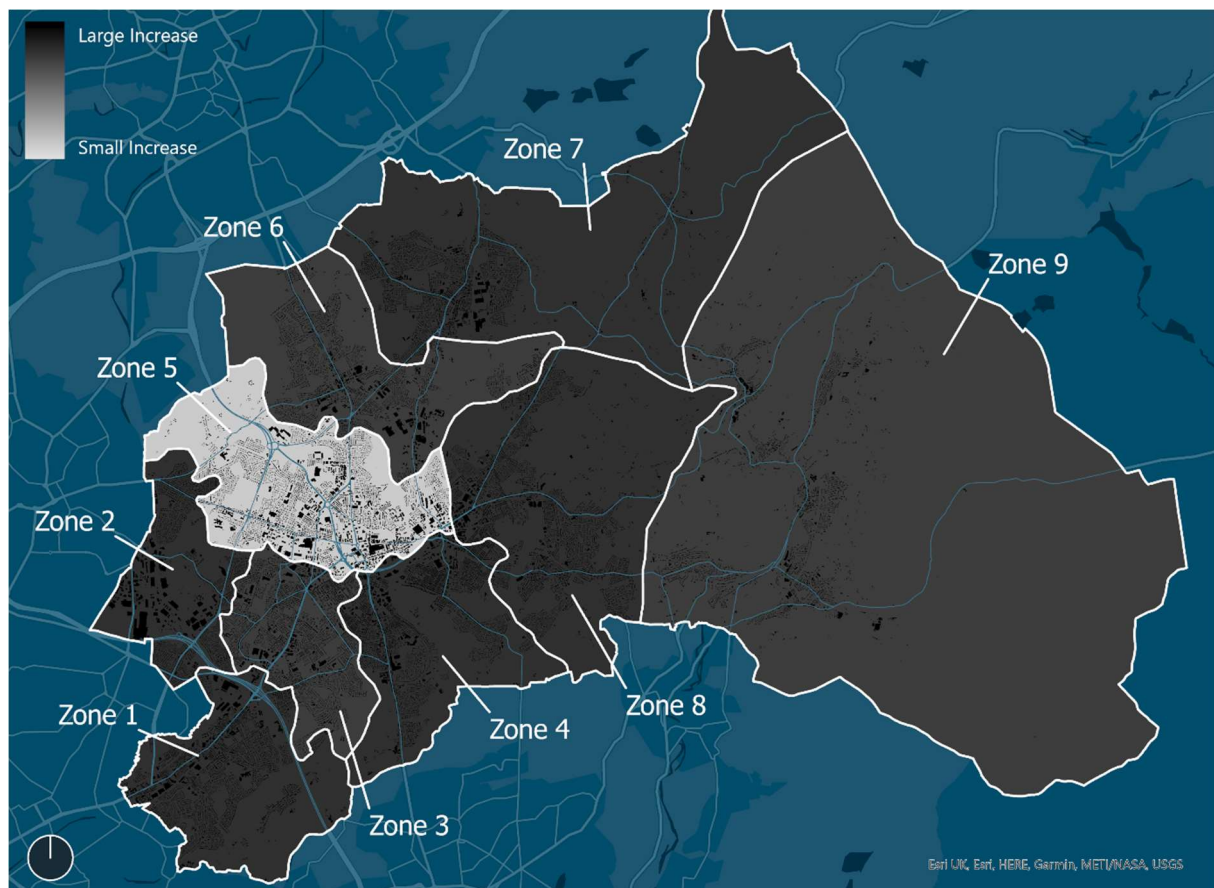
It therefore makes sense to carry out retrofit either before or at the same time as heating system replacements to capture these benefits. Carrying out both activities at the same time would minimise the number of disruptions experienced by households, while insulating earlier would provide further emissions reductions compared to the modelled scenarios.

4. HEATING SYSTEM ZONES

Vision to 2038

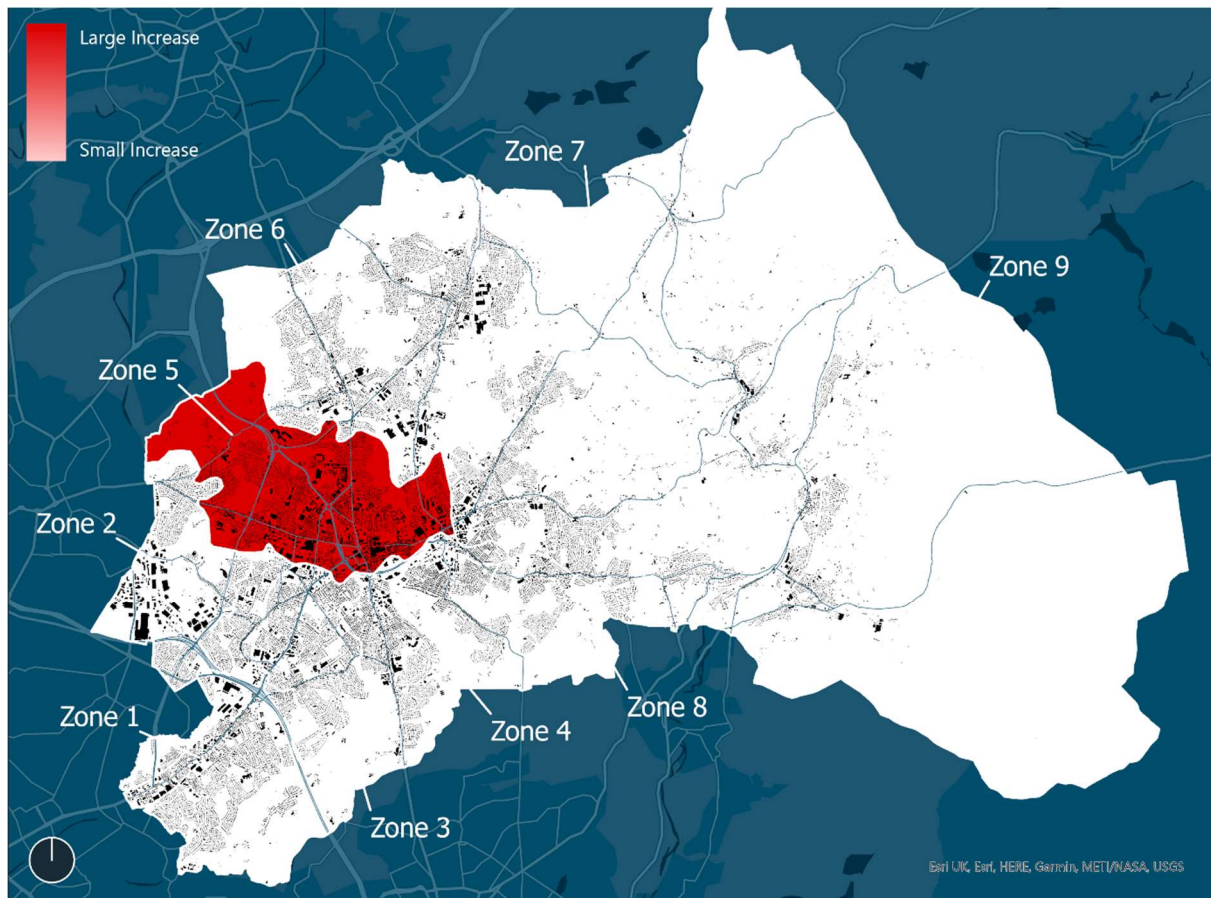
Building characteristics and existing network characteristics inform the low carbon heating system best suited to each building, and this causes patterns to emerge between the zones across Oldham. In the primary scenario, the decarbonisation of heat is primarily achieved through installation of electric heat pumps in existing and new homes, comprising almost 95,000 domestic heat pump installations. These are the predominant heating system in all areas besides Zone 5, although other electric systems are also present in less significant numbers. Alternatively, the secondary scenario sees hydrogen boilers used in a majority of homes – see page 48.

Heat Zones for electric heating in Oldham by 2038 (Primary Scenario)



A significant proportion of dwellings (11,000) were found to cost effectively transition to a district heating system, with the existing St Mary's scheme expanding to serve a majority of homes in Zone 5, alongside electric options – see page 46.

Heat Zones for District Heating in Oldham by 2038 (Primary Scenario)

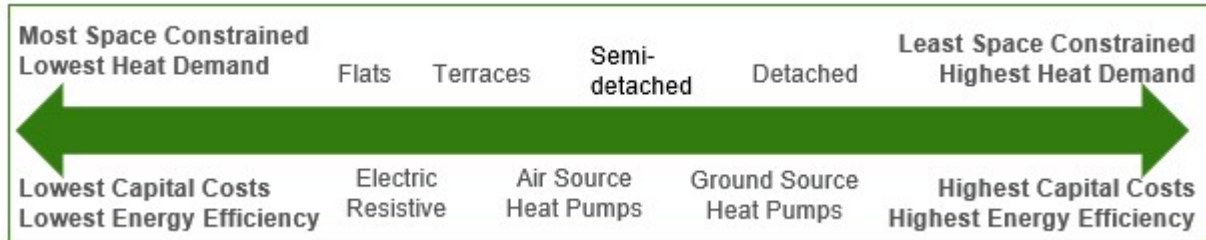


Even where hydrogen is available (as per the secondary scenario), least-regret effort in the near term is focussed on retrofit, priority electrification areas, and monitoring the development of hydrogen (at national and regional levels). The installation of hydrogen-ready boilers could provide optionality given the uncertainty, at minimal additional cost.

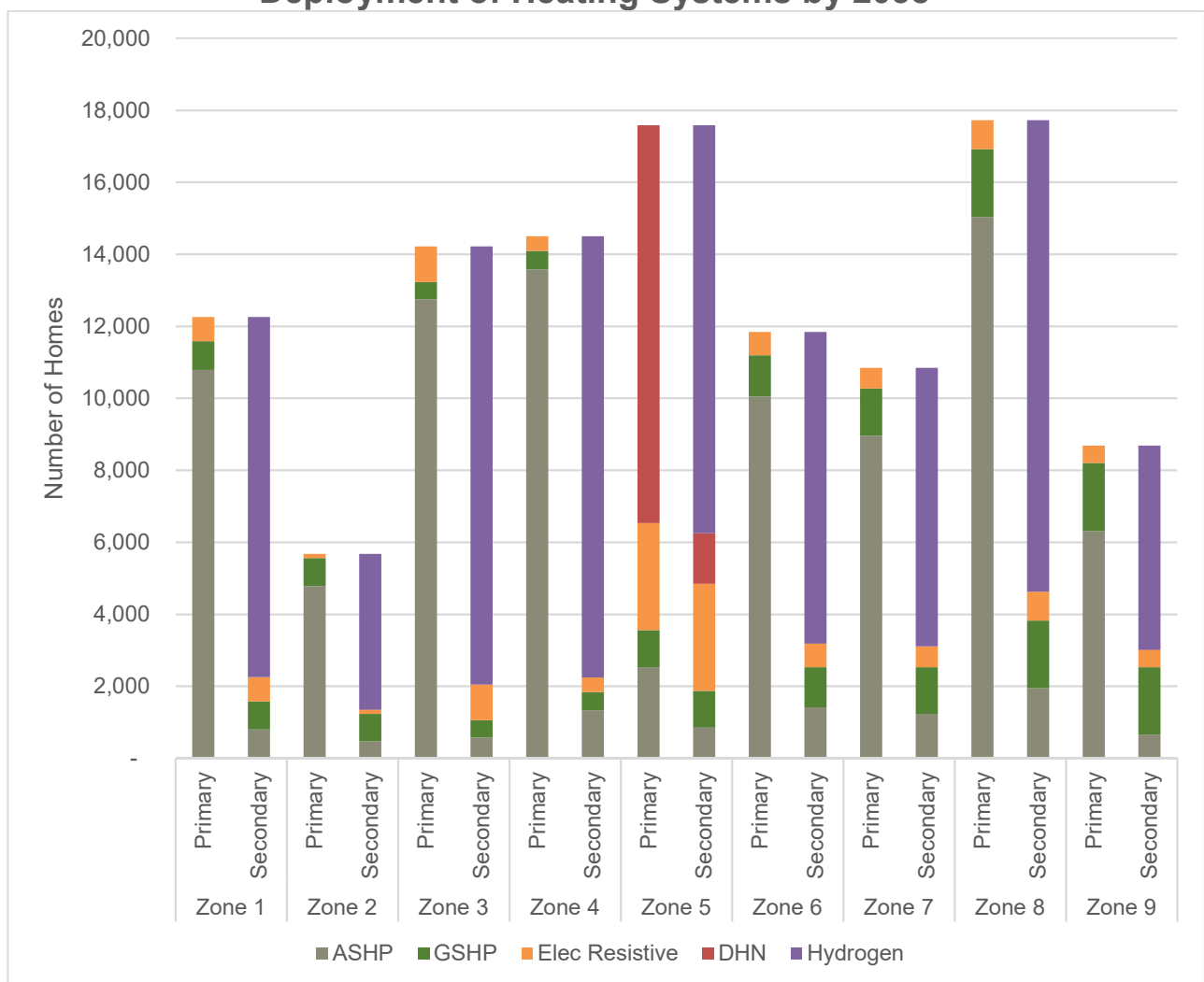
These forecasts are not definitive and represent a view of the future for each zone, to illustrate the scale of change required, it is expected that alternative solutions will be specified when exploring at a more detailed level, for example, there may be opportunities for communal / shared heating systems over the use of individual heat pumps.

Heating System Selection

Standalone electric heating systems are selected according to building characteristics as shown in the diagram below, while district heating is chosen in dense urban areas. In the secondary scenario, hydrogen boilers are selected instead of electric or district heat options for many homes, as shown in the bar chart.



Deployment of Heating Systems by 2038



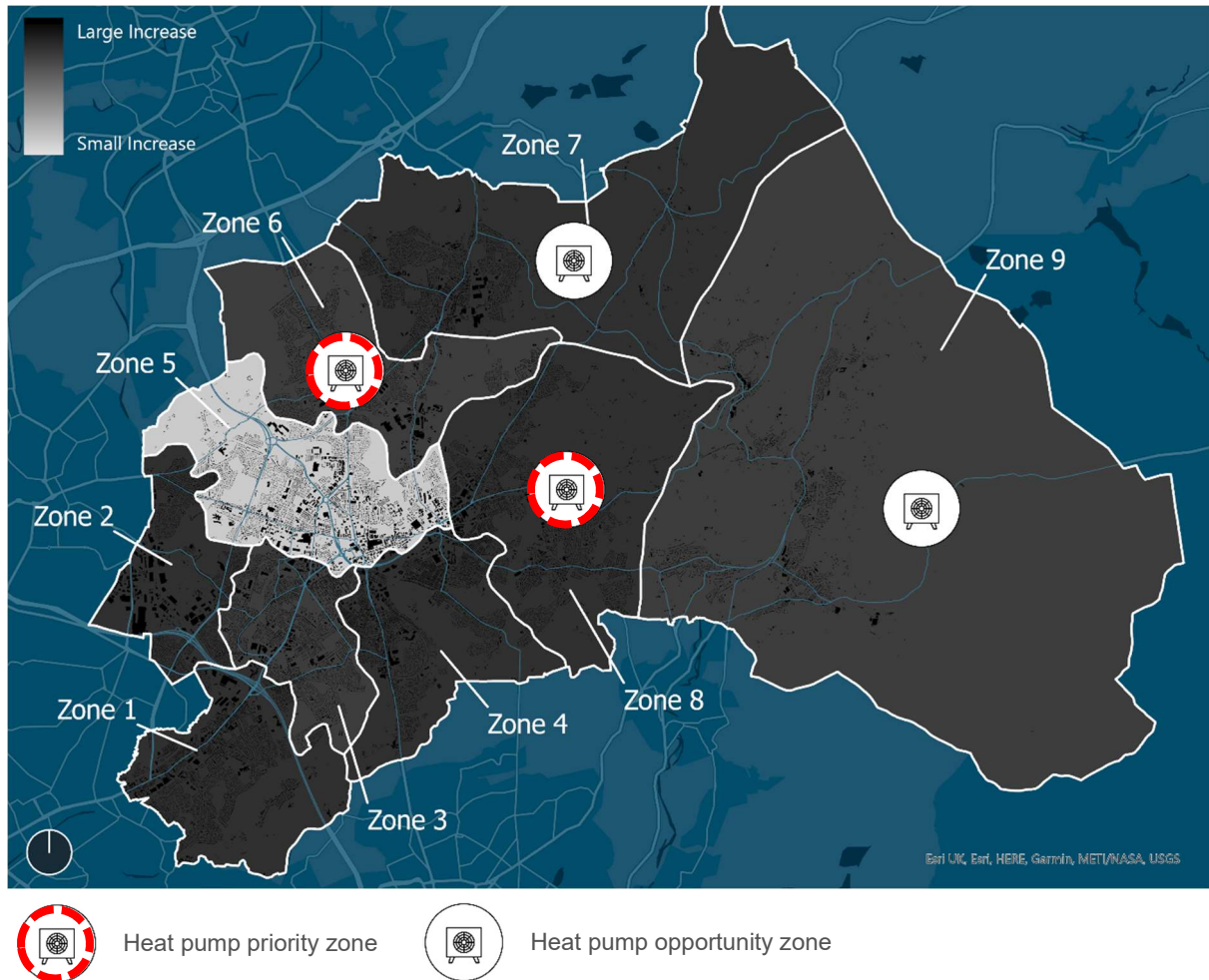
Air source heat pumps are the most widely suited electric heating technology, though a small proportion of homes in most areas was found to be suitable for ground source heat pumps, where greater outdoor space permits the installation of a ground collector, and larger properties may justify the higher upfront cost with greater savings in running costs. These properties would also be suitable for air source if preferred. The ASHP category includes high temperature, low temperature and hybrid

types, according to the needs of individual buildings. Electric resistive (conventional heaters) can be used in space-constrained buildings with low heat loads, such as modern flats.

Heat pumps are a proven and mature renewable heating technology, capable of delivering deep emissions reductions today. They can be rolled out to individual households gradually, without the requirement for large scale area transitions and buy-in from multiple households that district heating and hydrogen require. Some disruption within the home is typically required for radiator replacements and the installation of a hot water cylinder in homes which do not have one already. These indoor space requirements, together with the need to manage disruption to the household and locating a space for the outdoor unit where it will not cause noise issues for neighbouring properties, must be considered in the design, and can make heat pumps unsuitable for some properties. These issues would be avoided with hydrogen boilers, which would be a like-for-like replacement for natural gas boilers.

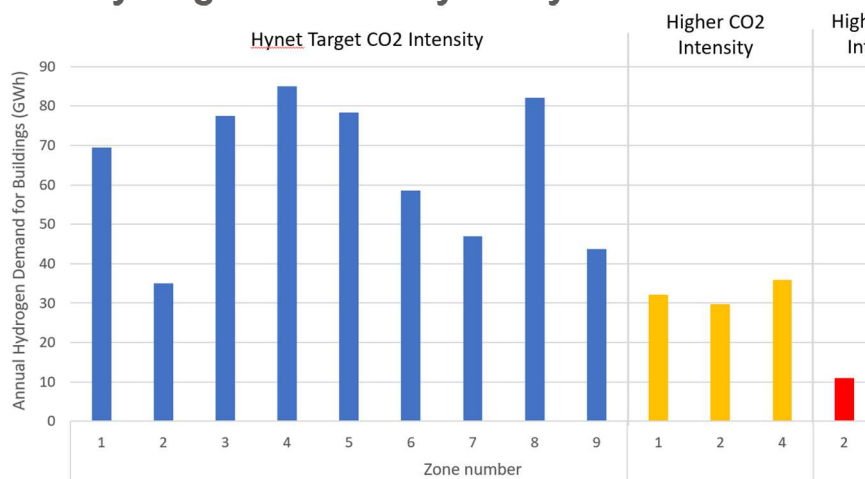
Heat pumps perform best in homes with good levels of insulation, so building retrofit should be considered alongside heat pump installations to minimise disruption to dwelling occupants. This would also reduce overall cost by allowing smaller heat pumps to be used and fewer radiators to be upgraded due to reduced heat demand.

First Steps: Priority Areas



The majority of homes would use heat pumps, unless affordable, low carbon hydrogen became available in time, in which case most homes would use hydrogen instead. The exceptions are homes in zone 5 which could connect to a heat network, and flats which could use electric resistive heating. A sensitivity analysis (see below) suggests hydrogen would be most likely to be deployed in zones 1-4, and least likely in zones 5-9. For this reason, zones 6-9 are considered low regret for early progress on heat pump deployment even before the UK's heat strategy becomes more certain, as this would still be a good solution if hydrogen and district heat became prominent in the other zones.

Illustration of Hydrogen Sensitivity Analysis for Carbon Intensity



The graph illustrates a sensitivity analysis on the carbon intensity of hydrogen. As the carbon intensity is increased from the base assumption (from HyNet projections), the model reduces the quantity of hydrogen used, and some zones stop using hydrogen entirely. At the highest intensity, only zone 2 continues to use hydrogen, suggesting that use in zone 2 is high value and should be prioritised.

Out of zones 5-9, those with large numbers of heat pump deployment and good levels of spare capacity on the electrical grid are prioritised for early deployment as existing heating systems approach end-of-life (while avoiding the distress replacement of a failed system, which can constrain options). This can help establish supply chains, delivery approach and capacity, and strikes a balance between flexibility and early progress. It leaves the plan open to developments around the future of the gas network, conversion to hydrogen and the UK's heat strategy, ahead of a mass programme of transition in places where the best option is less clear.

The map above illustrates suggested priority areas for demonstration and scale-up activity. Consideration will be needed to develop a programme of works that aligns with other interventions to maximise delivery efficiency and minimise disruption to residents.

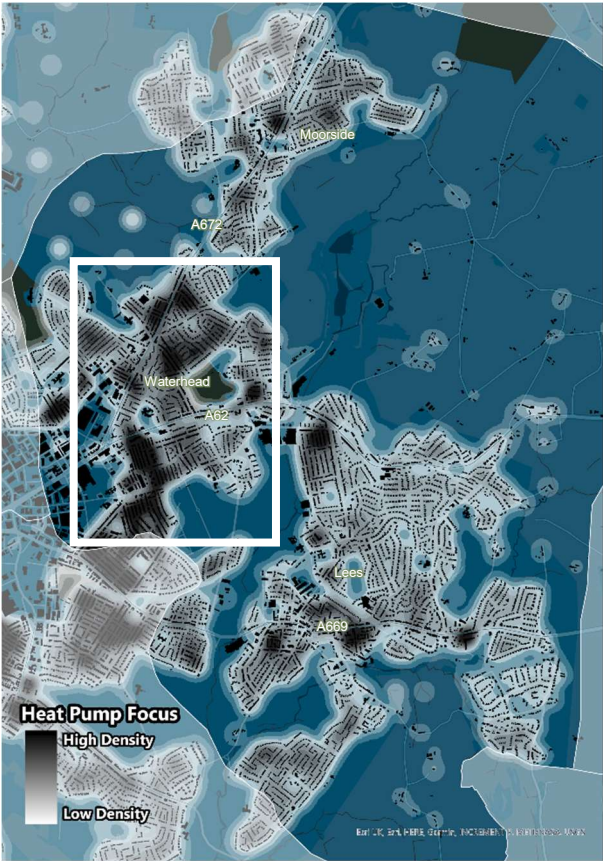
Heat Pump Priority/Opportunity Areas

Zones 6 & 8 have a high proportion of semi-detached and terrace houses. The semi-detached are likely to offer an easier opportunity to make early progress with heat pump installation, thanks to typically less space-constrained circumstances. The terraces provide the opportunity to establish good practice and overcome obstacles installing heat pumps in space-constrained homes, such as noise regulations and limited garden space. These zones also contain a sizeable minority of detached homes identified as suitable for ground-source heat pumps, providing another opportunity to develop best installation practice before rolling out to other areas, whilst also assessing the benefits of a ground versus air-source based system. Finally, the flats in these areas are predominantly selected to use air source heat pumps due to their higher heat requirements, rather than district heat or electric resistive heating (which is most economic for small, well-insulated flats), so solutions for converting flats to heat pumps can be explored here. Electrical capacity in these areas appears sufficient to deploy a large number of heat pumps before upgrades would be required (see page 41).

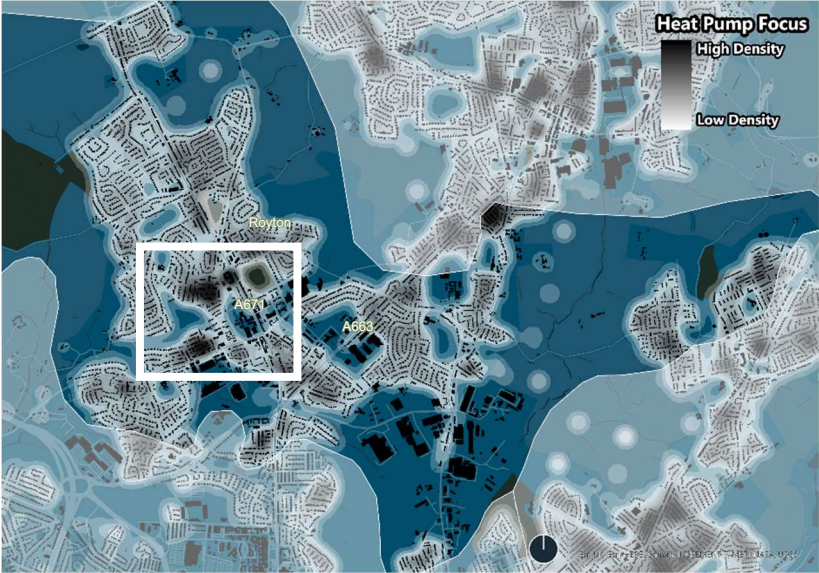
The suitability of installing individual heat pumps for each flat versus a whole-building approach is an open question which needs trials and evidence. This approach has little precedent in the UK, although individual heat pumps are used ubiquitously overseas for cooling apartments, and wall-mounted heat pumps for commercial cooling are common in the UK. A whole-building approach, while a more ambitious project, could allow a visually neater solution with less difficulty controlling noise near windows. The option selected in the model is by no means definitive, so if the practicality of supplying flats with ASHPs proves to be too challenging, alternative solutions such as electric resistive heating could be explored.

Zones 7 and 9 also see widescale adoption of heat pumps in nearly every home, meaning there is opportunity to deploy heat pumps with low risk of regret. These areas have not been prioritised since spare capacity is slightly lower, however in practice there appears to be substantial capacity to make progress before any limits are encountered.

Zone 8



Zone 6



District Heat Networks

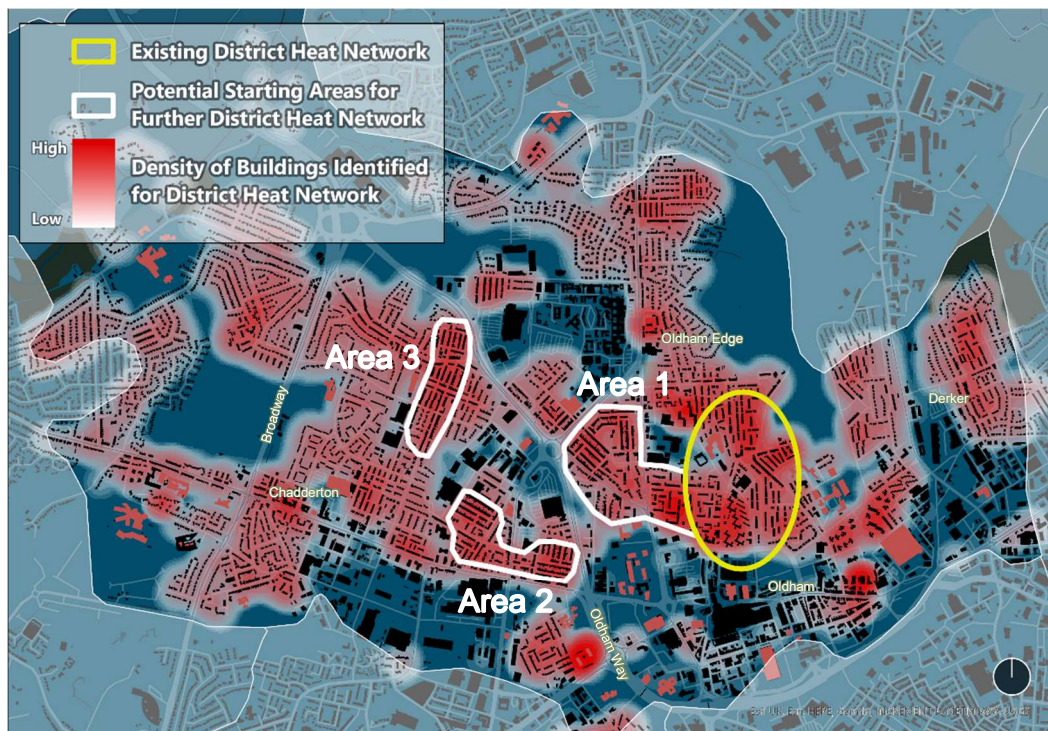
Heat supplied through underground pipes from a centralised energy centre tends to be most suitable for denser urban areas, particularly where there are large numbers of dwellings which are either too expensive or impractical (e.g. due to space limitations) to make suitable for heat pumps.

Heat networks can have the advantage of causing less disruption in dwellings during installation compared to some other options, though there are wider considerations such as disruption to roads during pipe laying, and space restrictions in town centres.

Zone 5 has been identified as an area of lowest regret* for district heating for Oldham.

Zone 5 covers the town centre of Oldham, which consists largely of commercial buildings, flats and terraces built at high density. The majority of buildings in this area are identified as well-suited for connection to a district heat network. The existing St Mary's heat network could be expanded to serve 11,000 dwellings as well as public and commercial buildings, for example the sixth form college, library, art gallery, police station, theatre and so on. New build flats, with their lower heat demand due to better insulation standards, could be fitted with standalone electric heating

Potential for District Heating in Zone 5



* These 'low regret' areas highlight where it has been identified that district heating could provide the most cost-effective dwelling heat decarbonisation system. They should be regarded as initial opportunity areas for further consideration, where more detailed feasibility assessment would be required, as would be the case with any heat decarbonisation option

Current heating systems

When assessing the feasibility of buildings to connect to a heat network, the current heating systems within those buildings should be well understood. In particular within flats, there could be a number of different heating systems, ranging from direct electric to a block wide wet plumbing system. The direct electric system would require significant works to provide distribution within the building to utilise the heat network. On the other hand, the existence of gas boilers and wet pipework system throughout the building would potentially provide an easier option, swapping out the existing boiler for a plate heat exchanger and its ancillary plant.

Hydrogen for Heating

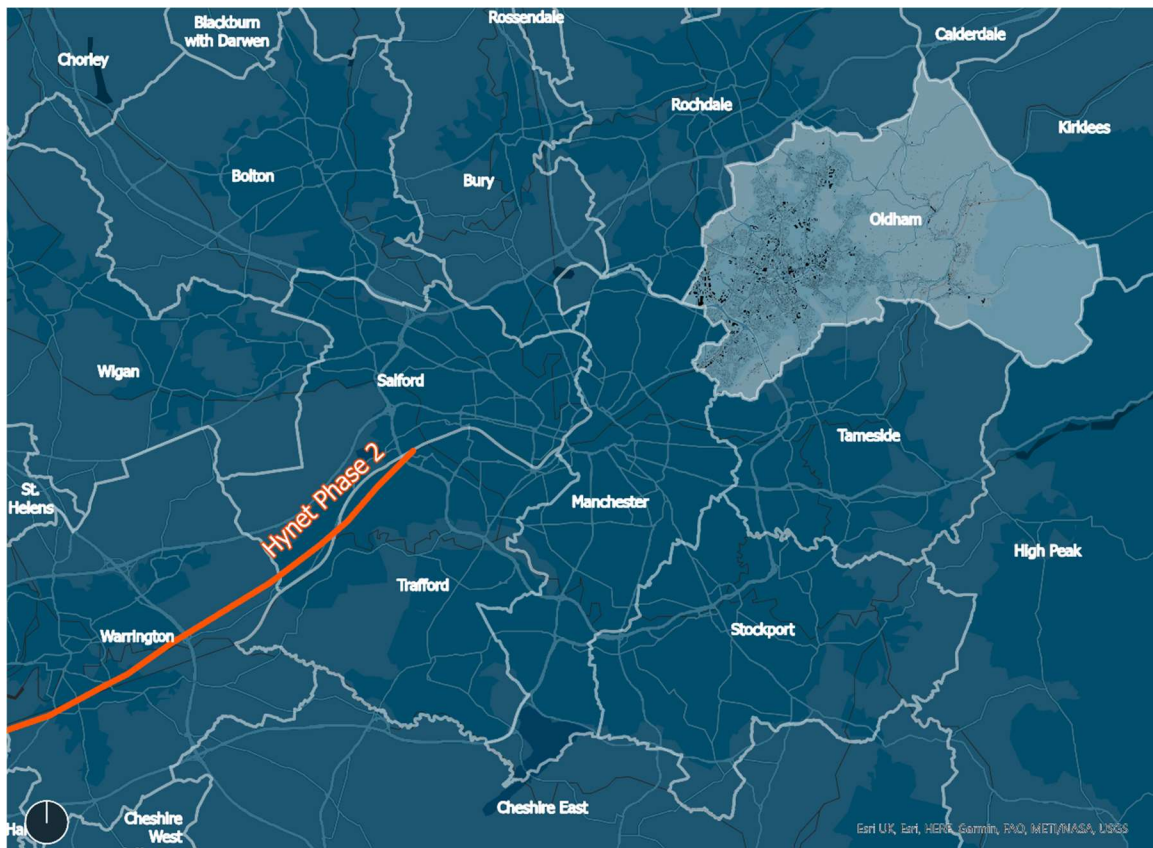
The representation of hydrogen in the analysis for this plan has been aligned with the proposals for HyNet in the North West of England, and the associated opportunities for the GMCA area.

The primary scenario reflects phases 1 and 2 of HyNet, where low carbon hydrogen may be available from 2025 onwards for the largest industrial sites in the region. It is not believed that any of these are likely to be in Oldham. The secondary scenario includes the possibility of HyNet phase 3, where low carbon hydrogen becomes available for homes and the full range of non-domestic buildings from the early 2030s onwards. This would require the repurposing of areas of gas grid to serve hydrogen to the buildings. Under this scenario it is found to be cost effective to provide hydrogen to domestic and non-domestic buildings in many areas of Oldham, resulting in a potential shift to hydrogen dominated heating.

A further scenario was studied where hydrogen was tested as the only low carbon option (detailed in the appendix). Further analysis of both this and the secondary scenario showed that the total carbon emitted was very sensitive to the exact year that low carbon hydrogen became available in suitable quantities, which has a high level of uncertainty. Further detail is provided in Energy Networks section.

Under scenarios where HyNet phase 3 happens and low carbon hydrogen is available to the grid in the early 2030s, hydrogen heating displaces much of the electric and district heating across all clusters. This would occur as individual boilers in homes, although in district heating areas, the energy centre could use hydrogen boilers, making district heating a low regrets option in the face of hydrogen uncertainty.

Proposed route and connection points for HyNet phase 2



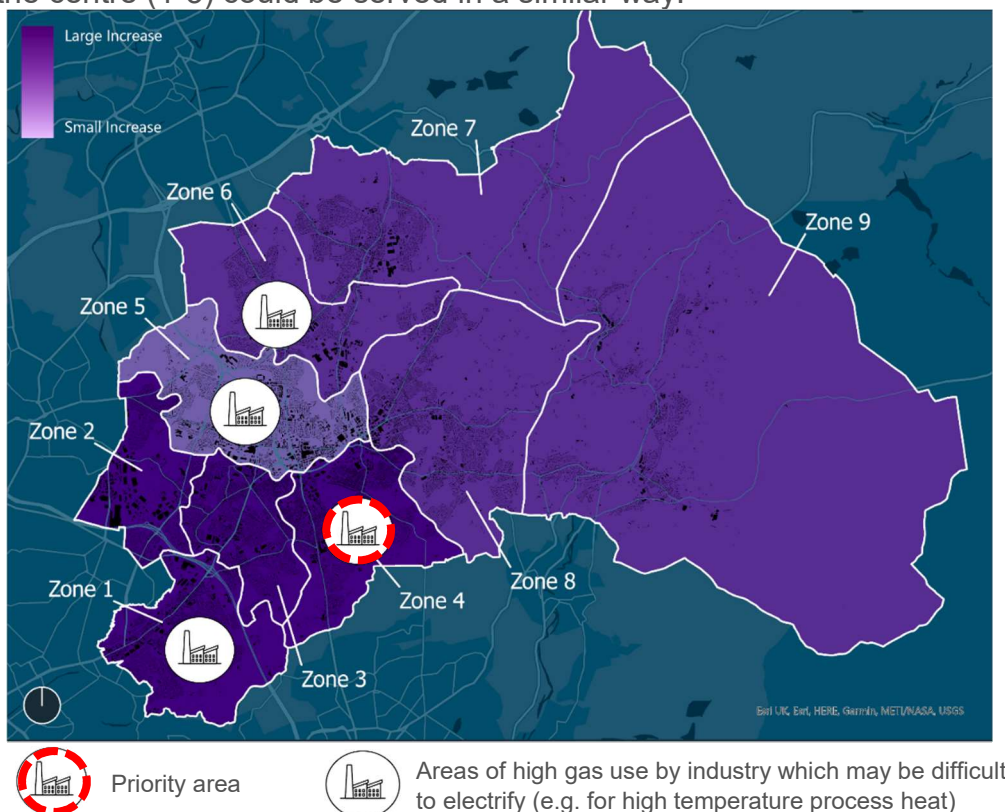
Hydrogen for Heating - Opportunity areas

Under the category of non-domestic buildings, there are a number of different functions these buildings serve, ranging from offices, educational facilities, retail, warehouses and factories (see the following section on non-domestic buildings). It is expected that some of these types of buildings may benefit from having access to hydrogen as the UK transitions away from natural gas. In particular, certain industrial processes may require high temperatures. A high level desk based study of such industrial facilities in Oldham has been conducted to highlight where these high temperature uses are likely to be. – see map below.

The other possible building type to target is new builds due to be built at the point at which low carbon hydrogen is available. The exact timing of the buildings being complete and the hydrogen coming available is uncertain at this point, but if it can align then it provides a potential option for the buildings.

Analysis has been undertaken to identify the areas of Oldham where hydrogen should be prioritised if the quantity is limited. Since the model uses the available hydrogen in a cost-optimal way, the areas where hydrogen is deployed in a constrained resource scenario can be seen as priority areas. Zones 1-4 see prioritised deployment of limited hydrogen. Combining this with the non-domestic demand and the presence of any planned development areas of heat networks, the potential opportunity areas would be as follows:

Zone 4 is an area which would be prioritised for hydrogen connection if supply was limited. Additionally, there is a significant estimated demand for high temperature heat, and over 12,000 dwellings would be suited for hydrogen heating in this area. A small industrial estate to the south of the town centre could have some use for high temperature heat. If greater quantities of hydrogen were available, other zones to the south of the centre (1-3) could be served in a similar way.



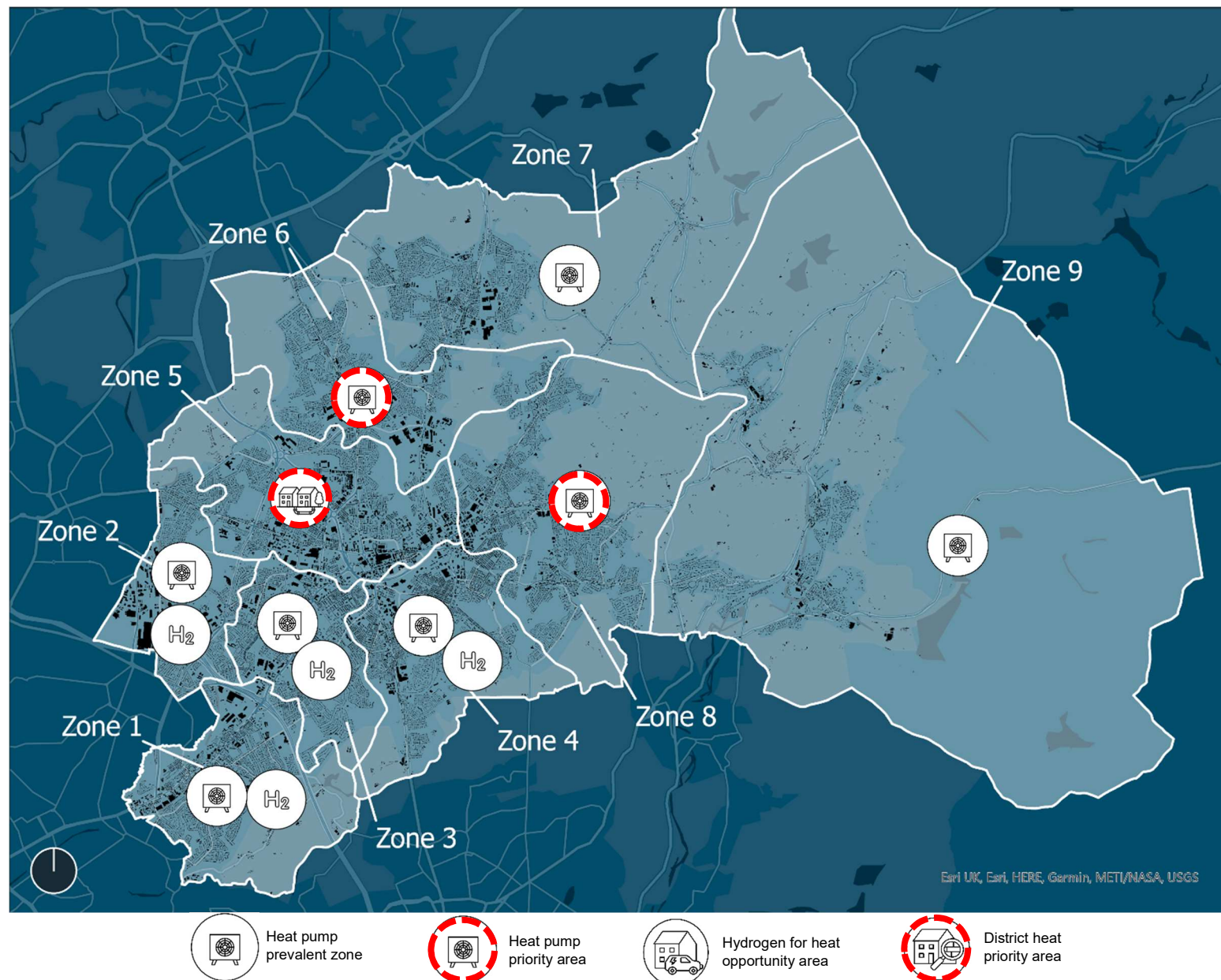
Although the HyNet scenario has identified over 11,000 dwellings in Zone 5 for which it would be cost optimal to connect to hydrogen, the existing heat network presents a clear opportunity for expansion and focus on the heat network option, so we don't prioritise hydrogen here.

4. HEATING SYSTEM ZONES - SUMMARY

Most zones swing between being dominated by air source heat pumps or by hydrogen boilers between the primary and secondary scenarios, illustrating sensitivity to assumptions about the availability, cost and carbon content of hydrogen.

- In the secondary scenario, heat pumps remain the solution of choice for detached homes, while some flats remain on electric resistive heating.
- Zone 5 swings between either an expansion of the St Mary's heat network, or hydrogen between the two scenarios, with a small supporting role from heat pumps in both cases.
- Industrial estates such as Oldham Broadway in Zone 2, Hollinwood in Zone 1, and similar zones in the town peripheries could become anchor demands for hydrogen around which nearby dwellings could be connected.

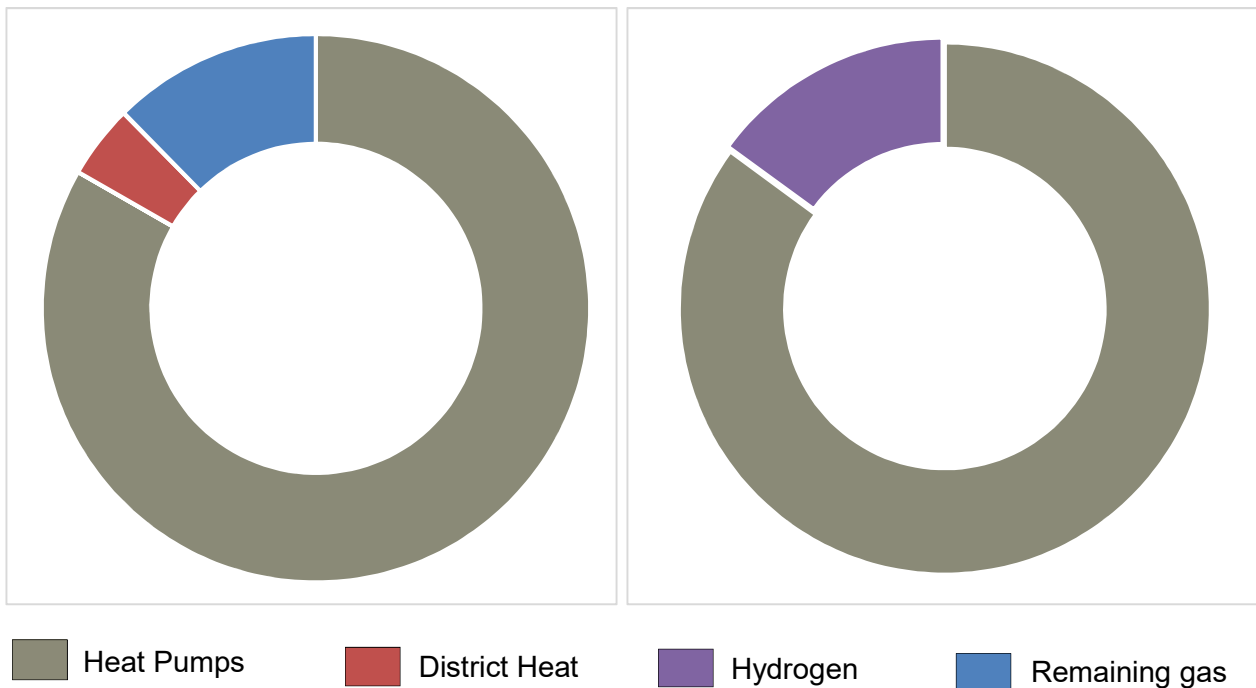
Zone	Prevalent heating system		Priority area
	Primary scenario	Secondary scenario	
Zone 1	Heat pumps	Hydrogen	
Zone 2	Heat pumps	Hydrogen	
Zone 3	Heat pumps	Hydrogen	
Zone 4	Heat pumps	Hydrogen	
Zone 5	Heat network with some electric resistive	Hydrogen with some electric resistive	Heat network
Zone 6	Heat pumps	Hydrogen	Heat pumps
Zone 7	Heat pumps	Hydrogen	
Zone 8	Heat pumps	Hydrogen	Heat pumps
Zone 9	Heat pumps	Hydrogen	



4. NON-DOMESTIC BUILDINGS

With the requirement to rapidly reduce CO₂ emissions in line with the GM carbon budget, the primary scenario is based on an individual heat pump transition for the majority of Oldham's non-domestic buildings. The estimated combined investment (for improving the energy efficiency and installing heat pumps) is in the region of £1.6b.

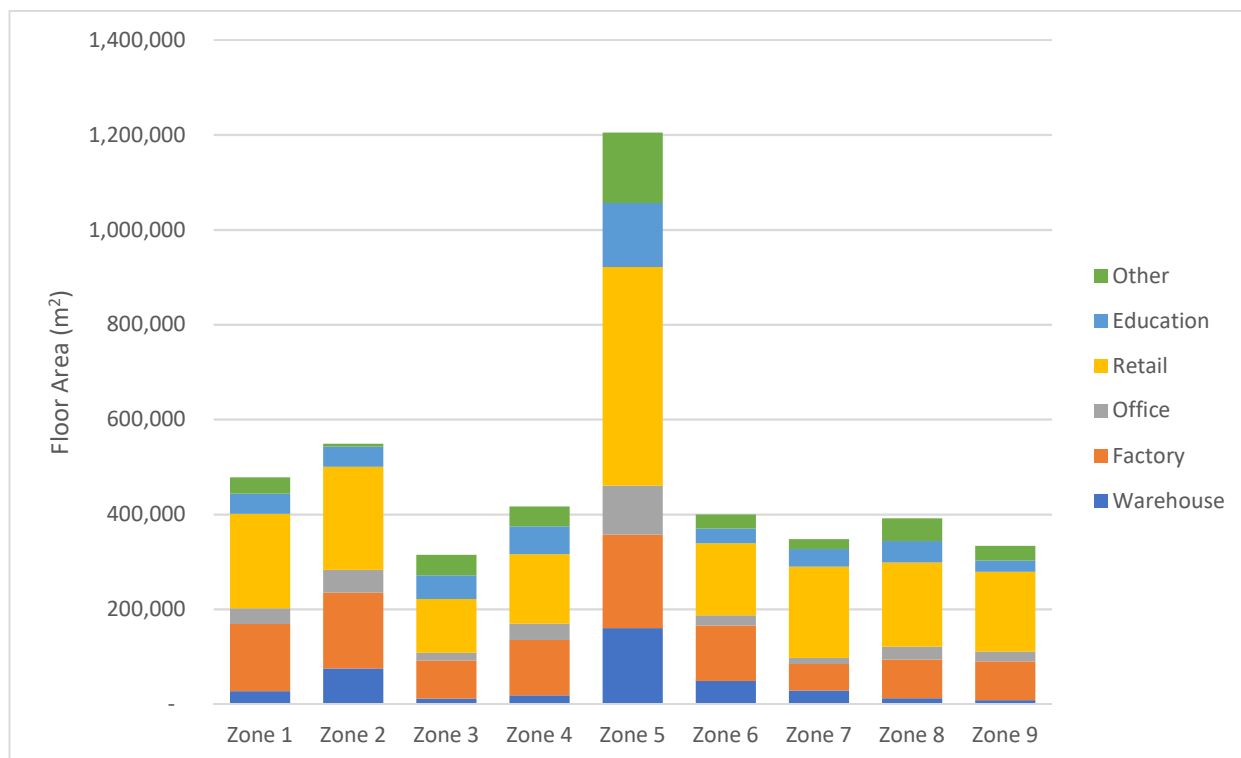
Heating System Installations in Primary Scenario (left) and Secondary Scenario (right)



- The majority of Oldham's non-domestic buildings (83.3% by floor area) have been deemed able to transition to a heat pump option with a further 4.3% (by floor area) suitable for district heat networks
- A notable proportion (12.3% by floor area) are deemed to be reliant on either gas or hydrogen for use in industrial processes
- Further area-specific and detailed consideration is required to identify the most appropriate non-domestic solutions. For example, whilst the primary scenario is based on individual heat pump based options, Zone 5 has been identified as an area with potential for heat network development*. With a wide range of building usage types (see following chart), solutions will be dependent on building type and aspects such as density of non-domestic buildings

* More detailed consideration is expected to identify non-domestic buildings where it would be beneficial to connect to a heat network, particularly when considering opportunities to develop district heat networks to supply dwellings in the surrounding areas; specific district heating network master planning, heat mapping, feasibility and subsequent detailed design assessment will be required

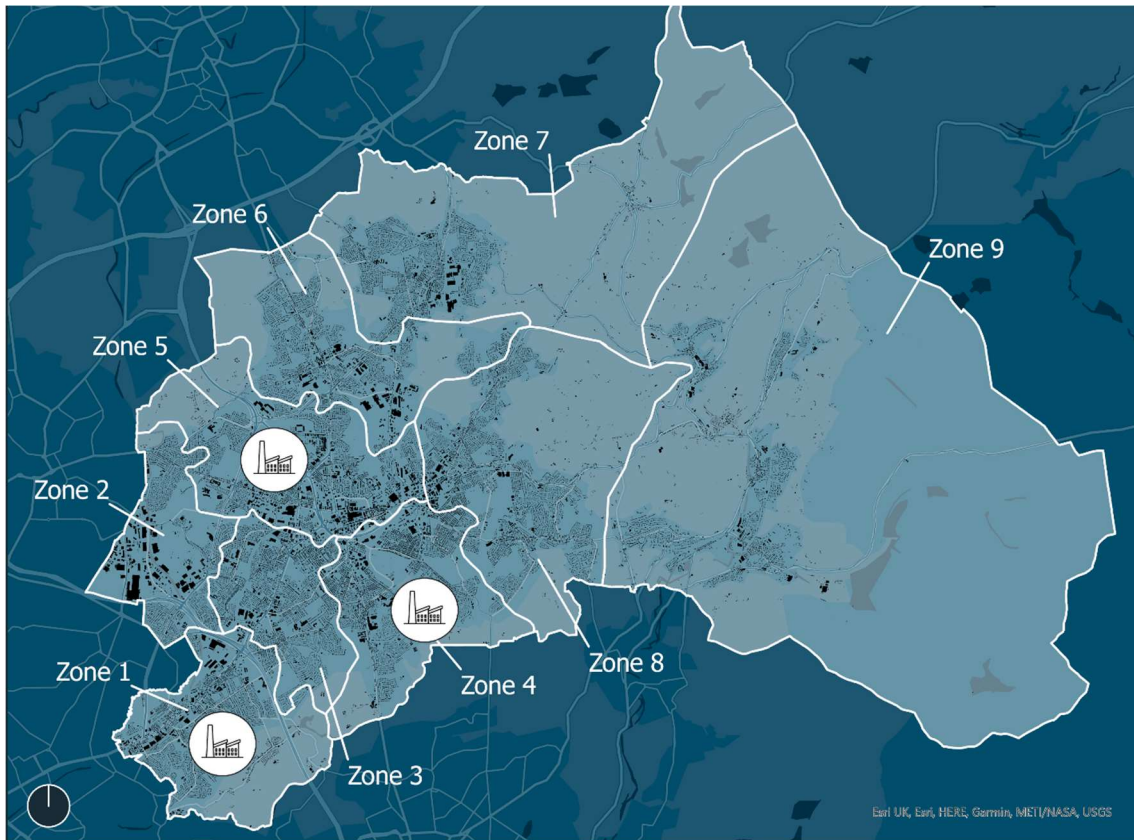
Non-domestic Building Usage by Floor Area (m2)



Non-domestic Buildings Priority Area Selection

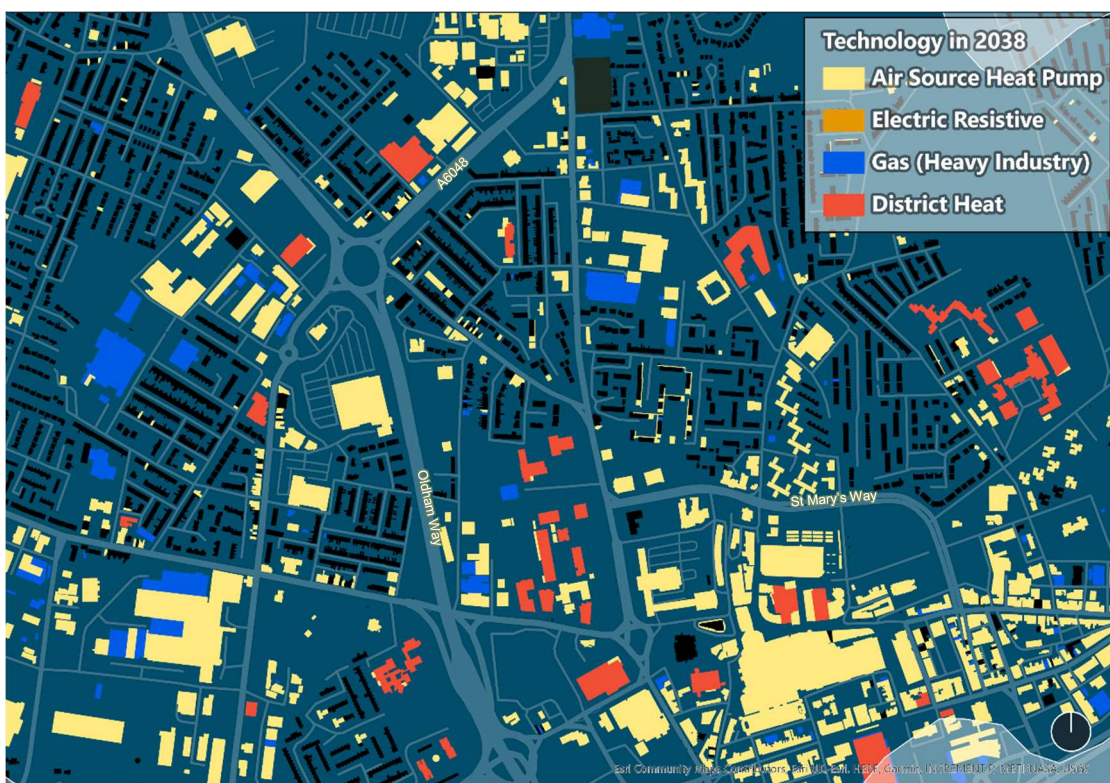
Zones 1, 4 and 5 have the greatest estimated requirement for gas for industrial processes, meaning they could be good areas to prioritise hydrogen. Zone 5 has the greatest presence of non-domestic buildings overall, making it an area well-suited to early demonstration of non-domestic decarbonisation solutions, ahead of the other zones. The expansion of the existing heat network in this zone sets it apart from other non-domestic areas, which would be more likely to transition to individual heat pumps than connect to a heat network. Office, retail and education spaces should be most straightforward to transition to heat network connections or heat pumps, due to their compatibility with low temperature heating.

Non-domestic decarbonisation priority areas



Non-domestic opportunity area

Illustrative deployment of heating systems in non-domestic buildings in Zone 5



5. EV CHARGING

Vision to 2038

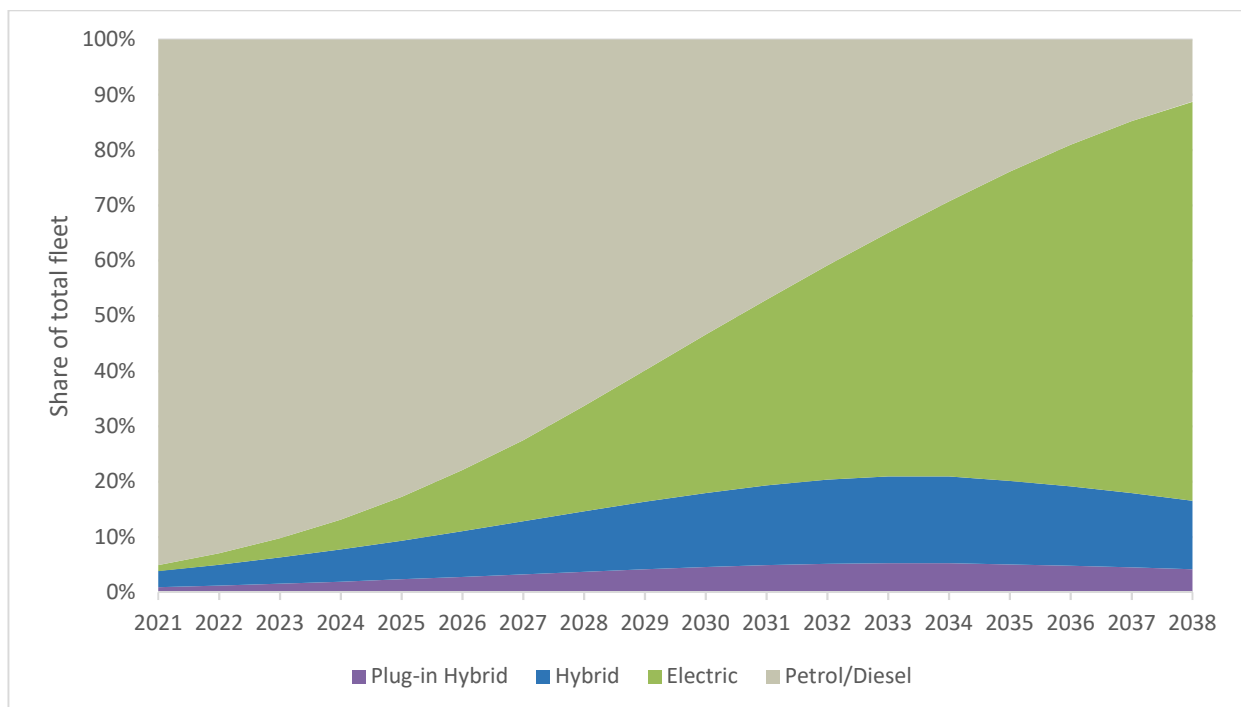
Electric Vehicle (EV) ownership is expected to grow significantly to support local decarbonisation targets and in alignment with national policy, which will see the phasing out of internal combustion engine vehicle sales by 2030 and hybrids by 2035.

Fully electric and plug-in hybrid vehicles (PHVs) in Oldham are expected to grow from around 1,850 today to over 80,000 cars by 2038 – over 75% of the total fleet. Charging infrastructure will need to be installed to encourage this transition and keep up with this demand, providing confidence that owners will be able to recharge when needed. A mixture of publicly accessible and private residential chargers will be required to provide this amenity.

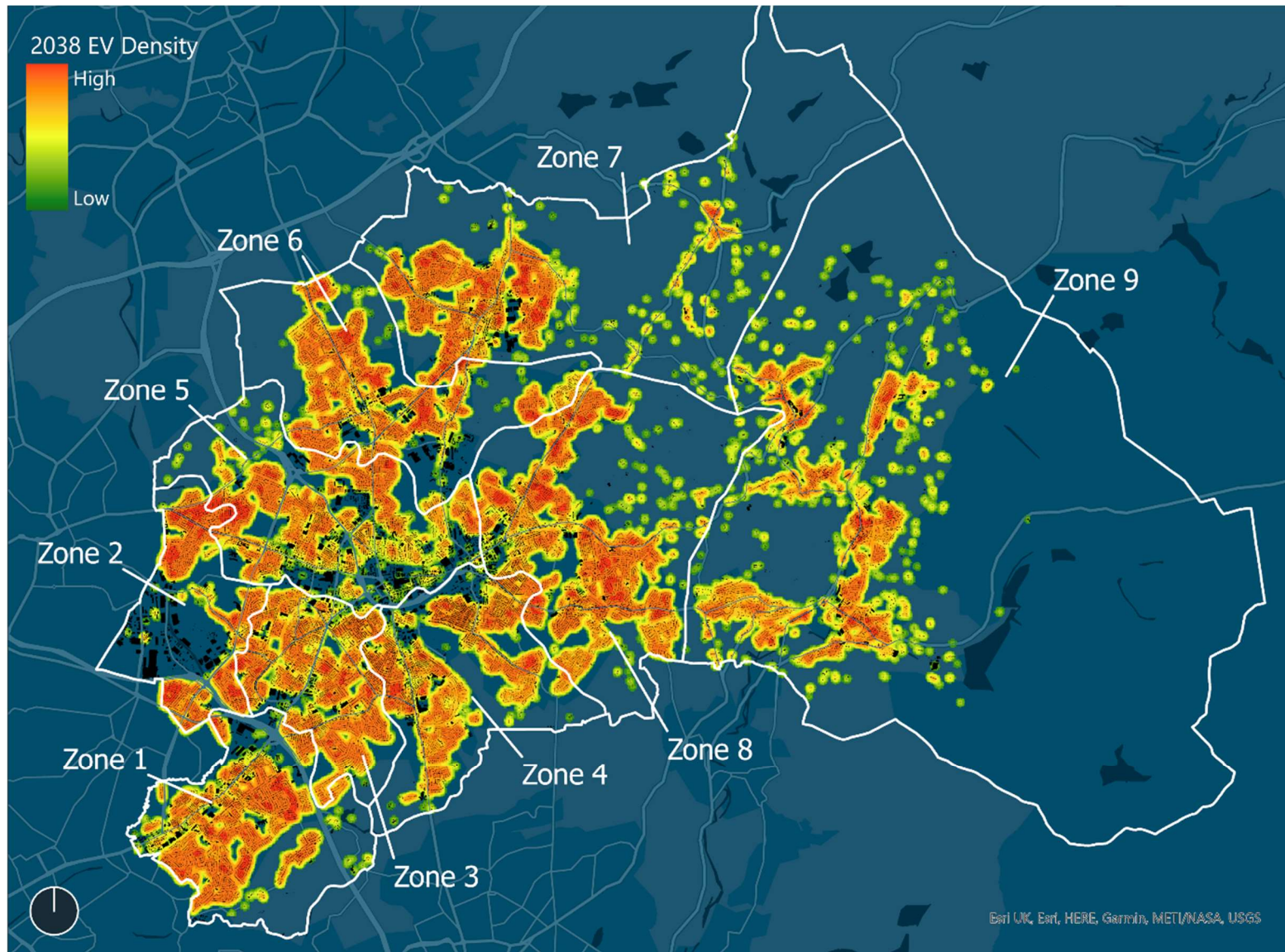
Greater Manchester's Transport Strategy 2040 sets out an ambition that no more than 50% of daily trips (across all modes) will be made by car in 2040, down from 61% today. In light of an expected overall growth in trips, the strategy sets out that meeting this target would mean a reduction of car trips from the current 3.7m per day to 3.4m. However, this still represents a significant demand for EV charging, estimated to increase to 275 GWh per year in Oldham by 2038.

Since EV transition, supported by publicly accessible and home chargers, is a consistent result across all scenarios, all moves to make first steps in charger deployment can be considered low regret.

Projected Vehicle Mix Over Time



"Heat map" showing density of EV uptake by 2038 across Oldham



Publicly Accessible EV Charge Points

Charge points will be a mixture of at-home and at-destination (such as workplaces and shopping centres). Transport for Greater Manchester (TFGM) is developing plans for the expansion of the existing network of publicly accessible charge points, to help overcome the inability to charge an EV at home, as experienced by many GM residents, to aid an accelerated transition to EV; aspects of this have been incorporated in this plan.

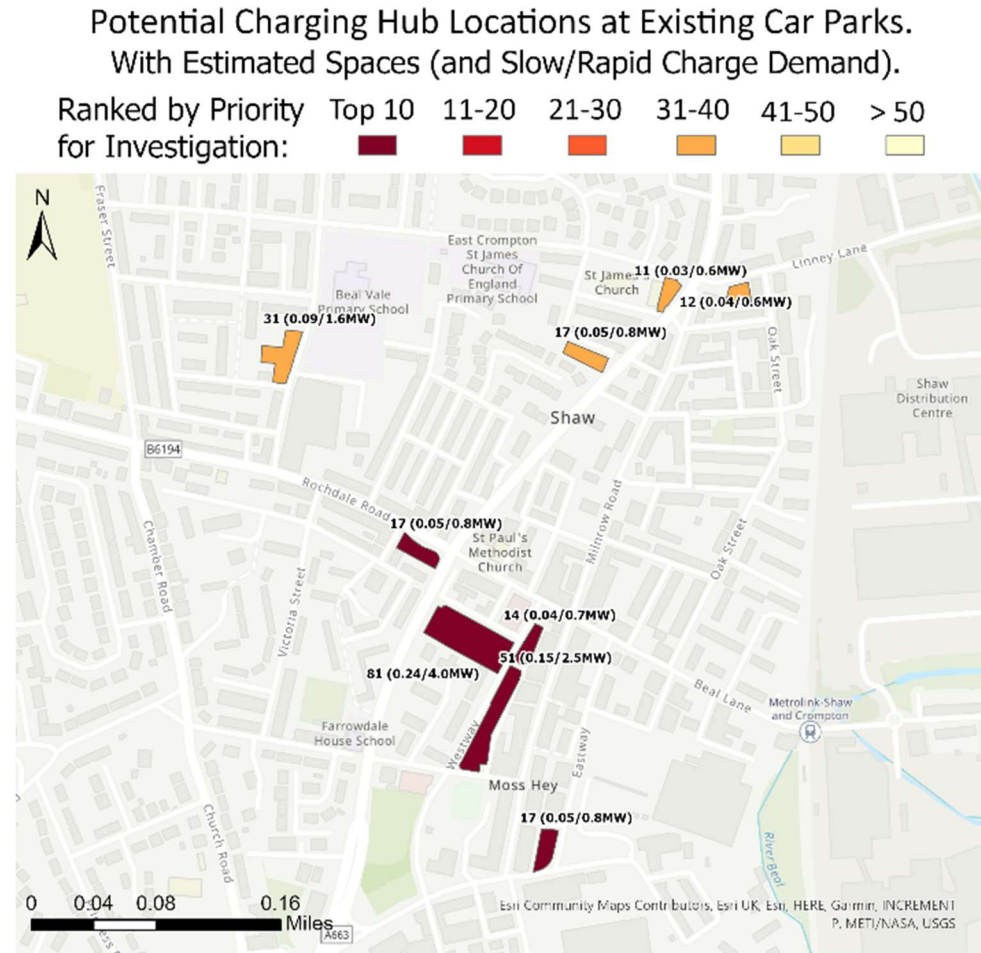
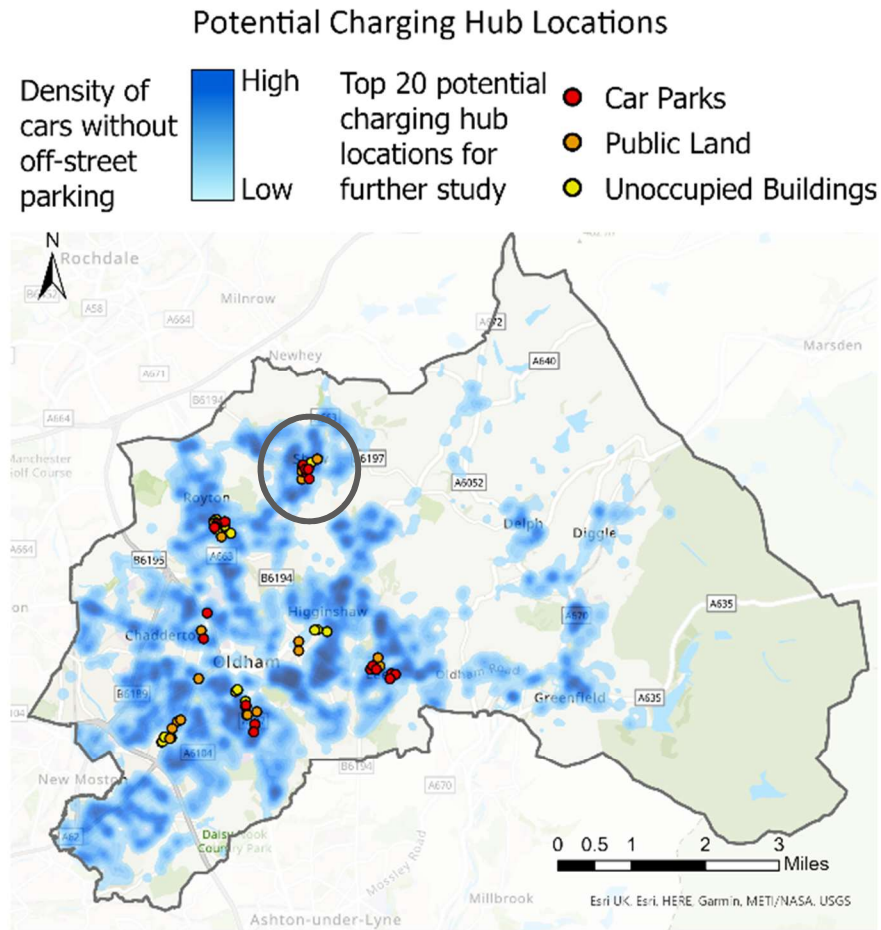
At-home charging for dwellings that have off-street parking is a solution which is well developed, but for dwellings without that potential, other solutions will be needed. One solution may be public charging hubs located in residential areas with limited potential for off-street parking. Other alternatives include developing an EV car club offer and expanding levels of workplace and destination charging provision.

The maps shown identify potential prioritised charging hub locations, based on dwellings without potential for off-street parking and projected EV use. Further consideration will be needed, working with TFGM to identify and develop public/hub charge points across Oldham*.

Home Charge Points

Homes with potential for off-street parking are considered able to install private chargers. EV ownership is projected to significantly outstrip the number of homes with off-street parking, and every home with off-street parking sees a charger installed, amounting to **37,000 home chargers**. The installation of these chargers could be coordinated with other home interventions, such as PV installation, heating system replacement and insulation, to minimise disruption experienced by households, and avoid multiple changes to wiring. Opportunities should also be explored for smart system integration between these different technologies.

* It is also recognised that EV charging provision should not be considered in isolation from other transport related decarbonisation plans. Oldham will need to work with GMCA, TFGM and other relevant stakeholders to ensure a joined up transport decarbonisation approach is developed and implemented. As well as aligning with local planning policies as it relates to provision of chargers in new developments and existing dwellings



As discussed, these maps highlight areas by proposed density/priority. These locations have been taken forward as the proposed 'EV charging hub priority areas in the Demonstration and Scale up Priority Areas aspect of this LAEP. Other public/hub charge points will be needed in other areas across Oldham; supporting data will be provided in the accompanying detailed and granular data set.

6. LOCAL ENERGY GENERATION AND STORAGE

Vision to 2038

The shift to electricity for heating and transport increases the importance of using low carbon electricity sources. Although the electricity grid will need to reach almost zero carbon by 2050 for the UK to meet its net zero commitments, with very low or even negative levels of emissions anticipated as early as 2035, Oldham will need to shift to zero carbon electricity earlier than the nation as a whole in order to stay within the carbon budget. This will mean generating much more zero carbon energy locally. All modelled scenarios found increases in locally generated renewable energy, primarily through solar PV.

This would require significant investment and transformation of land which may have other beneficial uses. In the context of an electricity grid which is already rapidly decarbonising, the relative merit of large-scale solar PV rollout should be considered. Additionally, analysis of matching supply and demand should be conducted to determine the optimal configuration of local renewable assets, import from the grid, demand side response and energy storage.

This local generation is particularly beneficial in staying within the carbon budget in the early years, while grid emissions are still relatively high. Consequently, early deployment is key to reaping the benefits of renewable generation. If some of the capacity can't be deployed until later years, the carbon benefit will be diminished as the generation displaces cleaner grid electricity. Reassessment of the cost-benefit of such deployment would then be advisable.

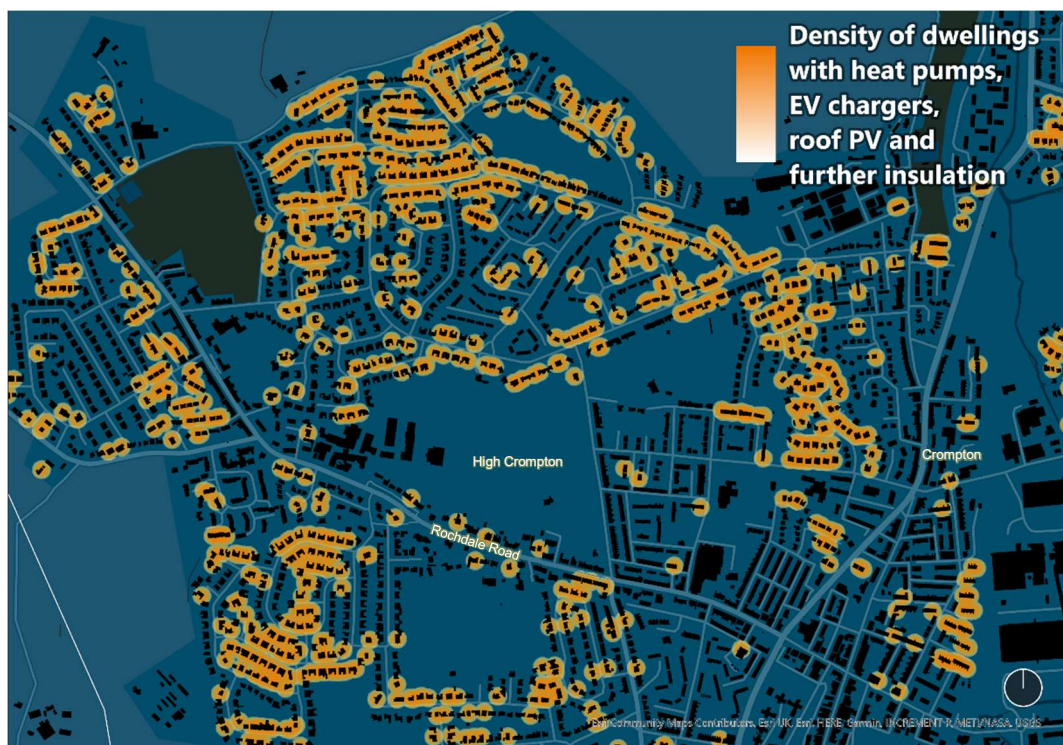
Domestic Solar and Batteries

Building rooftops are used to meet a portion of energy requirements. Every modelled scenario utilised all suitable rooftop space (generally South East to South West), resulting in approximately 522 MW rooftop PV capacity installed by 2038, yielding 558 GWh of energy annually. In other words, all buildings with suitable roofs are low regrets opportunities to install solar PV, meaning there is plenty of flexibility around the approach for this.

As an indication, the map on the following page highlights homes in a sample area which are suited to both rooftop PV and EV chargers. Combining the installation of these two measures would mean that the design of electrical works (such as cable routing) will integrate the needs of both measures, reducing disruption and potentially reducing overall cost. This opportunity could also be taken to create additional capacity for (e.g. in home distribution boards) for future heat pump power supplies.

Alongside rooftop PV, there is an opportunity to install batteries to help flatten the load profile and reduce network reinforcement demands. New market incentives which value flexibility may boost the economic case for batteries going forward.

Density of dwellings with both rooftop PV and EVs, by 2038 in Zone 7



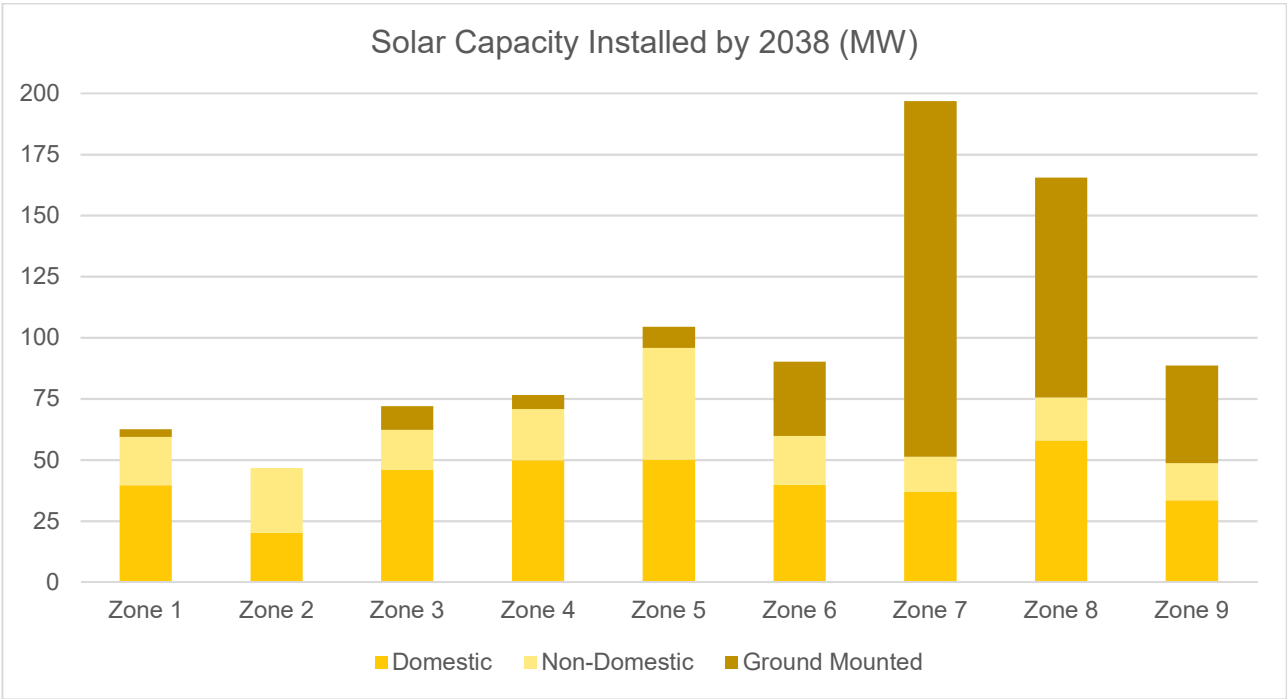
Large Scale Solar PV*, Wind and Hydroelectric

A study to determine the areas of land in Oldham suitable for ground mounted solar PV, small scale hydroelectric and wind turbines (including land not owned by the council) was carried out, accounting for factors such as flood zones, protected natural spaces and habitats, infrastructure, agricultural quality of land and future developments. This study found substantial opportunities for solar and only very limited hydro developments, but none for wind. Twenty-six potential sites for ground mounted solar PV were identified (see map below), covering a total of up to 554 hectares. Such large-scale deployment of solar on the land would clearly require careful consideration around feasibility and public acceptability. If the full extent of solar capacity in this plan could not be deployed in practice, the largest impact would be on near-term carbon budget, whereas beyond 2035, the National Grid emissions are expected to be very low, so local generation becomes less critical to reaching low emissions.

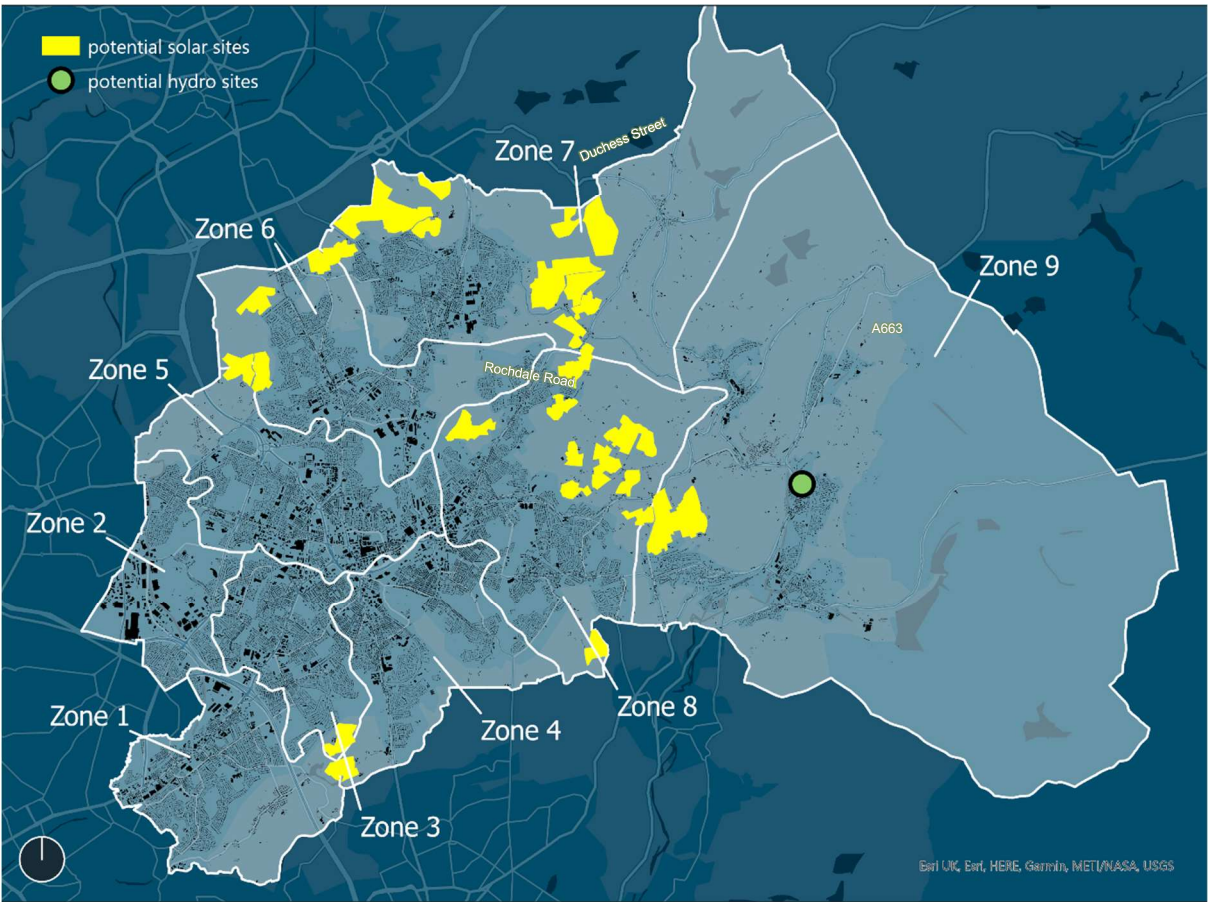
A total of 332 MW of PV capacity could be deployed on this land, yielding 283 GWh of energy per year. Potential for a single 60 kW hydro site was also identified on the River Tame, running through Uppermill, which would yield 0.2 GWh per year. Although Zone 9 has a significant expanse of undeveloped land and might appear to have a lot of potential for ground mounted PV, the majority of the land within a 1km buffer of protected areas (national park). Additionally to this screening, the region's gradient isn't

* Opportunities for local energy generation have been identified following a high level screening study in support of this LAEP. Further assessment will be required to consider renewable energy generation opportunities in detail. Screening has been carried out through assessing constraints surrounding location/land suitability e.g. considering aspects such as proposed development, protected areas, land classification, flood risk and available resource (e.g. wind speed and solar irradiance). Impact of large-scale renewables on grid constraints and potential curtailment requirements have not been assessed and will need consideration to ensure optimal integration.

uniform, the majority of Zone 9 is further than 2.5km from a bulk supply point or primary substation and sits within a Green Belt area.



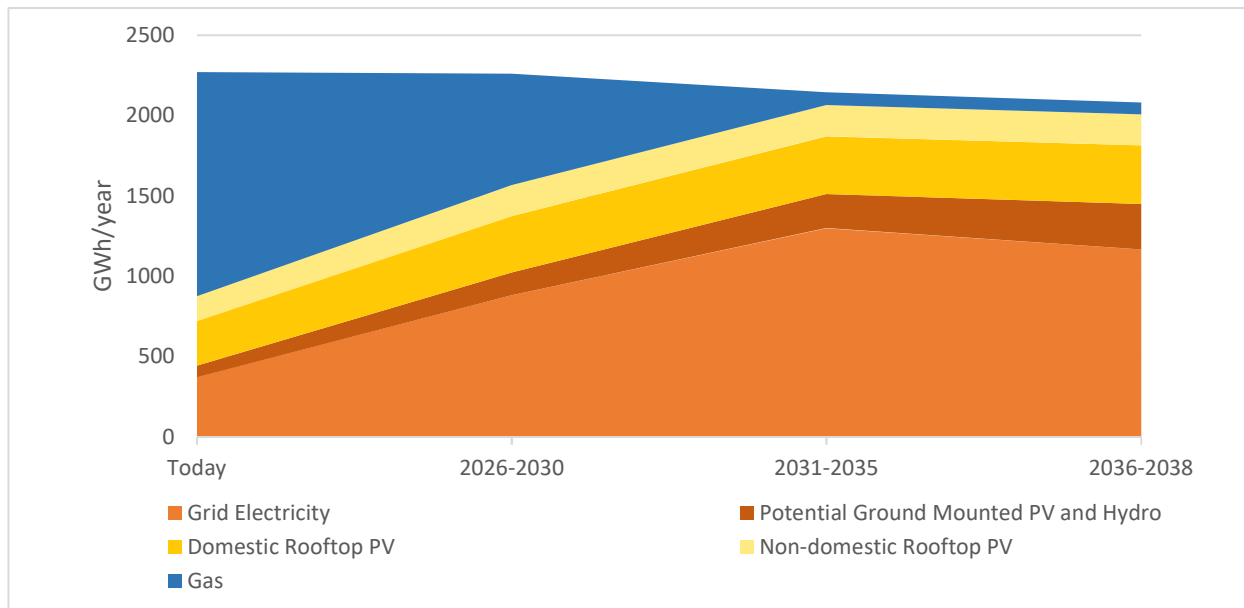
Potential sites for large scale solar PV, wind and hydroelectric in Oldham



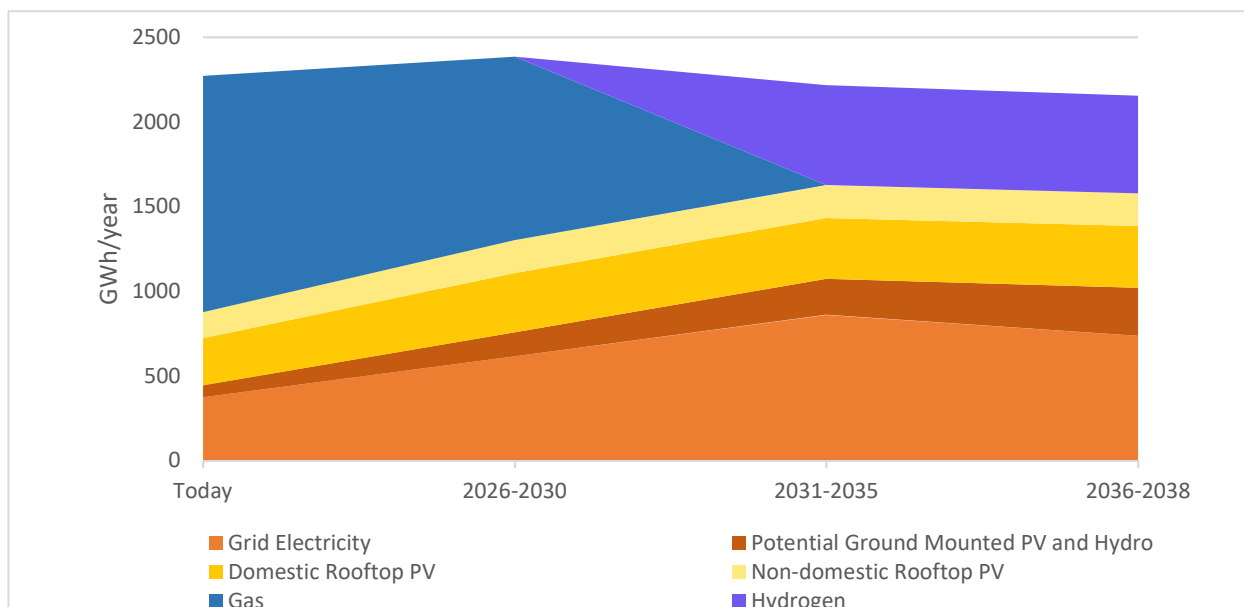
Energy Supply and Demand

The overall trend in the energy balance is an increase in the consumption of electricity to replace fossil fuels, with a shift towards some of that electricity being generated by local renewables. This is a transformation in the way energy is used, meaning the delivery systems must evolve rapidly. This is explored in the next section: Energy Networks. The increase in energy produced and consumed locally offers the potential to explore local energy market arrangements.

Changes in Energy Supply in Primary Scenario



Changes in Energy Supply in Secondary Scenario



Figures shown exclude petrol and diesel fuel consumed for transport. The overall reduction in energy consumption due to increased efficiency is therefore greater than shown, since the reduction in transport fuel consumption is not shown here, whereas the new electrical consumption by vehicles is shown. Overall, electric vehicles use substantially less energy than petrol or diesel vehicles.

Vision to 2038

Energy networks are the backbone of Greater Manchester's carbon neutral future; the large-scale changes in the way we use energy described in the previous sections will require our networks to adapt and evolve in significant ways. For Oldham to reach carbon neutrality, major changes to the existing gas and electricity networks will be required, as well as the development of new networks including district heat and potentially hydrogen networks to meet future demand without the carbon emissions.

The electrification of heat and transport is likely to drive a major shift towards greater dependency on the electricity network. Greater demand for electricity will require investment in generation capacity and storage and distribution network infrastructure upgrades, even in a scenario where all heating is provided by hydrogen, largely due to EV charging.

In the primary scenario to decarbonise Oldham by 2038, gas demand is reduced to a small residual level due to its use in some non-domestic and industrial applications which are more difficult to electrify.

This section of the report provides an overview of the impact on each of the energy networks of the primary plan as well as insight from the other modelled scenarios and other key considerations given the uncertainties.

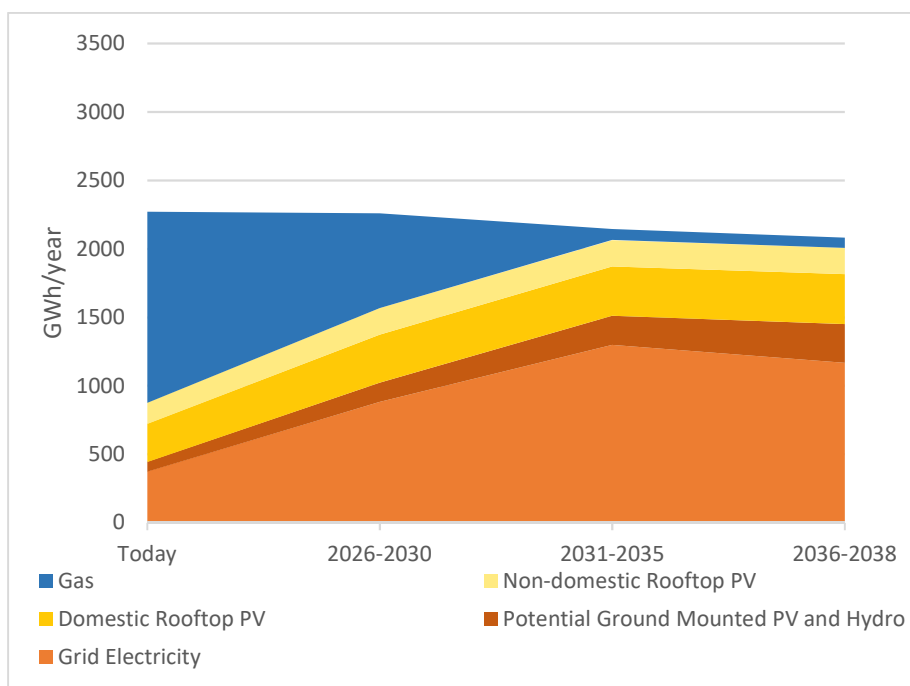
The primary scenario sees gas consumption reducing from c. 1452 GWh per year currently down to around 80GWh by the early 2030s, and lower still in the secondary scenario where hydrogen can replace many remaining uses of gas.

There is uncertainty currently about the role of hydrogen to replace heating, including when and where it may be available, in what quantities, the associated carbon emissions, and the cost compared to other solutions

The modelled scenarios considered the possible role of hydrogen for heating aligned to the development of HyNet infrastructure (secondary scenario), serving businesses and dwellings throughout Oldham.

All scenarios show that some gas or hydrogen remains in use by 2038, largely to support hard-to-decarbonise non-domestic premises, including high-temperature process heat for industry. If hydrogen does not become available to support decarbonisation of these uses, alternatives may need to be considered to achieve the carbon target and budget, such as carbon capture and storage technologies.

Changes in Energy Supply in Primary Scenario



7. ENERGY NETWORKS – ELECTRICITY

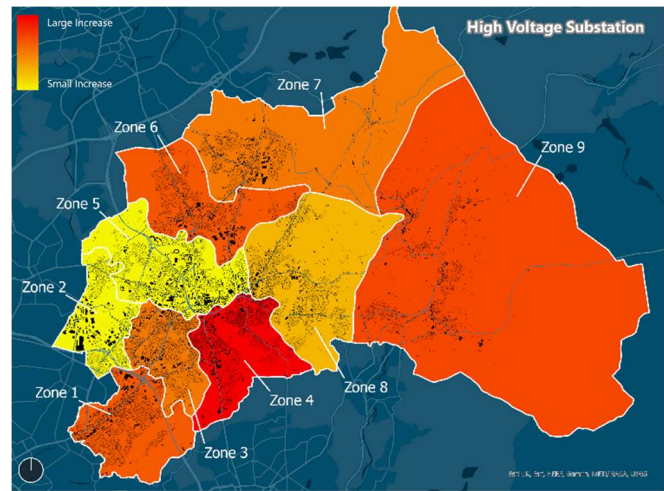
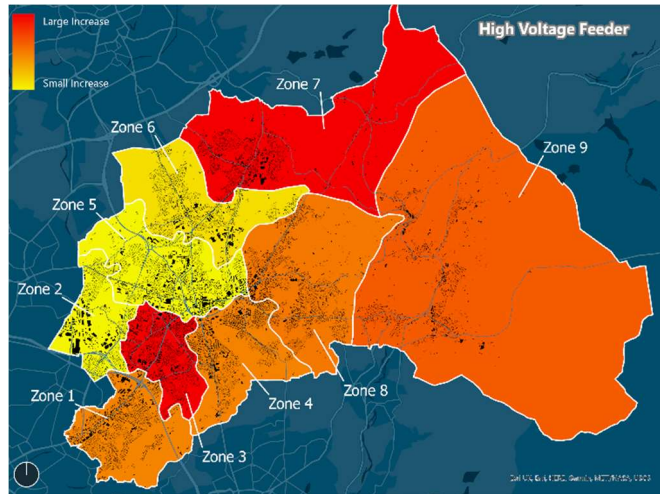
Capacity Requirements for 2038: High Voltage

The local electricity distribution network operated under license by Electricity North West supplies electricity to the majority of dwellings and industry in Oldham today. Modelling indicates the capacity that would be required to meet all projected demand growth through conventional investment, but some of this demand could instead be accommodated through alternative investments, such as flexibility and storage. Hence the physical capacity increase required could be less than shown here. Areas with large increases in required capacity present opportunities for innovation and smart technology. Smart EV chargers and smart heat pump controls could make demand flexible, while storage technologies and vehicle-to-grid could help meet peaks in demand locally and provide other grid services.

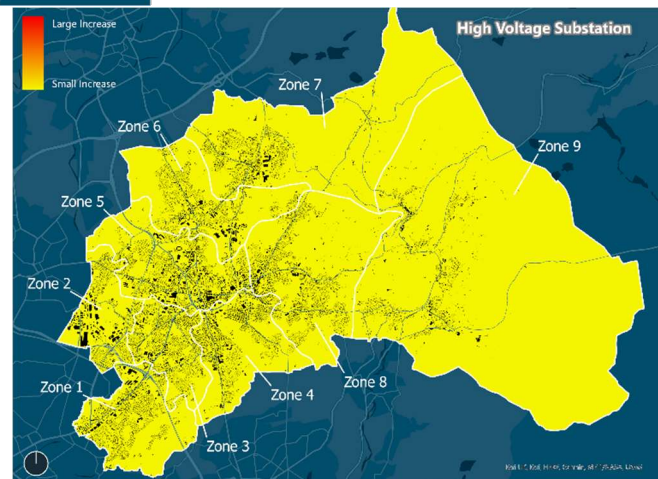
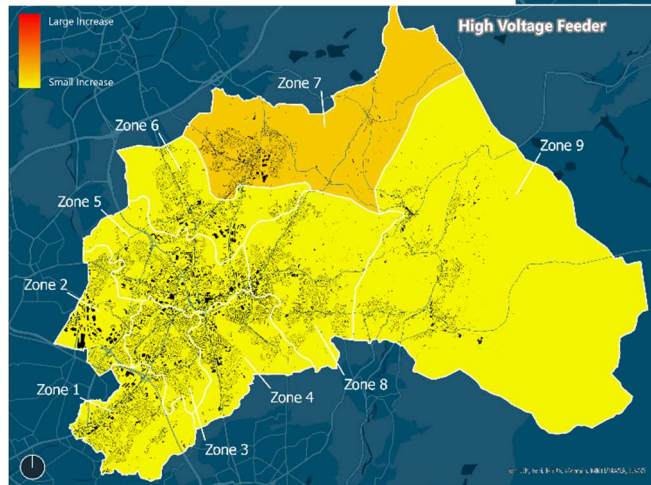
The modelled capacity requirements at high and low voltage levels are shown in the following maps and tables. The distribution of these impacts is determined by a combination of factors, such as electric vehicle ownership, potential for off-street parking and existing spare capacity in the current electricity infrastructure. For example, a zone may see a large increase in demand for home EV chargers, but not require large capacity increase because it currently has significant spare capacity. The difference in capacity requirement increase is evident between the primary scenario where heat is mostly electrified, and the secondary scenario where heating is mostly provided by hydrogen.

	High Voltage Feeder Capacity (MW)			High Voltage Substation Capacity (MW)		
Zone	2020	2038		2020	2038	
		Primary Scenario	Secondary Scenario		Primary Scenario	Secondary Scenario
Zone 1	42	68	42	34	120	34
Zone 2	30	30	30	29	29	29
Zone 3	34	81	34	29	86	29
Zone 4	43	70	43	35	171	35
Zone 5	71	71	71	82	82	82
Zone 6	37	42	37	32	115	32
Zone 7	25	59	25	29	86	29
Zone 8	45	77	45	43	86	43
Zone 9	27	51	27	23	86	23

Primary Scenario



Secondary Scenario

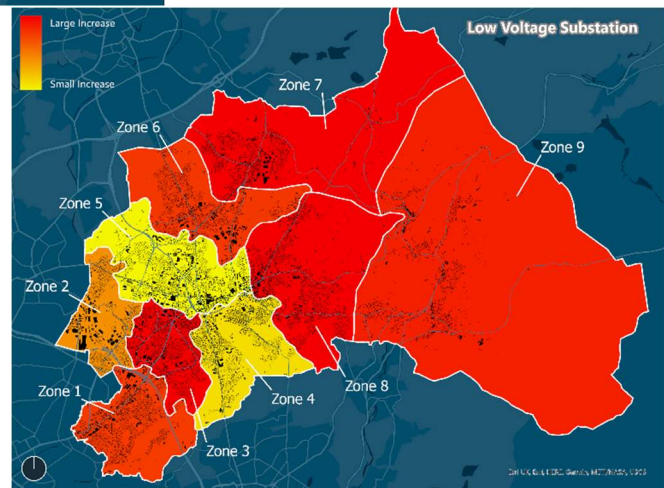
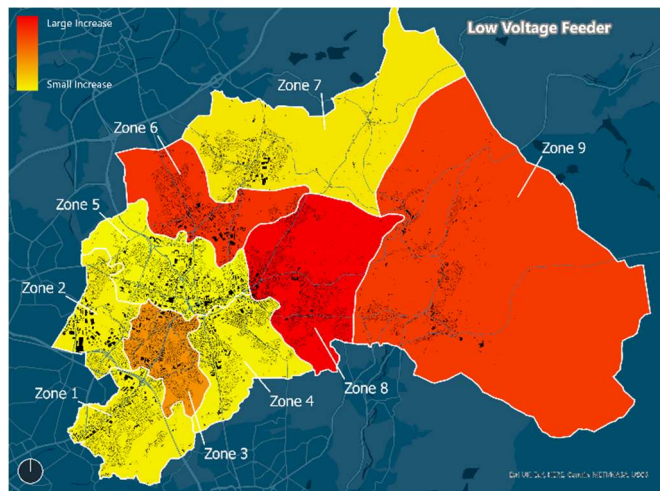


Capacity Requirements for 2038: Low Voltage

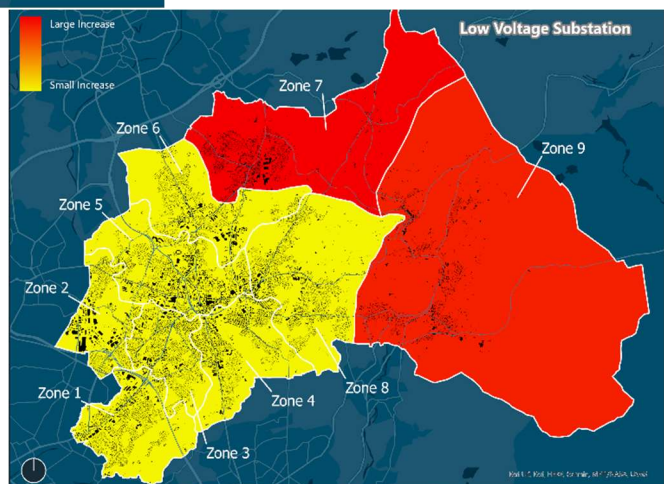
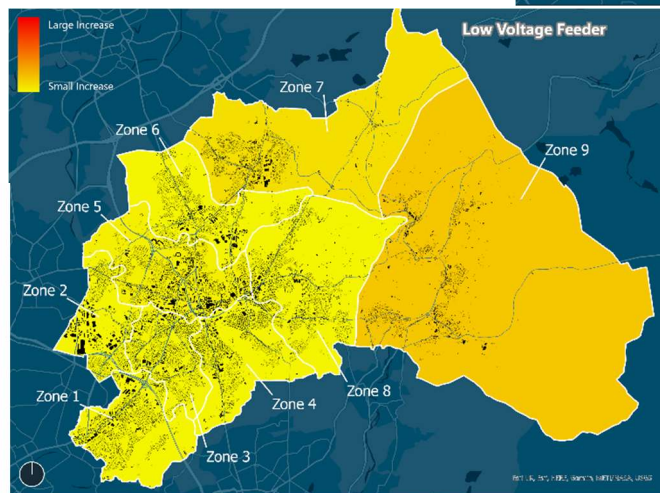
Low voltage feeders are the underground cables serving individual buildings, often located under pavements, so upgrades to these can involve extensive street works. High voltage feeders on the other hand, only run to substations which typically serve multiple streets, so require less extensive works. They are typically laid in ducts under roads. Substations are located on designated plots of land, with exclusive access for the DNO.

Zone	Low Voltage Feeder Capacity (MW)			Low Voltage Substation Capacity (MW)		
	2020	2038		2020	2038	
		Primary Scenario	Secondary Scenario		Primary Scenario	Secondary Scenario
Zone 1	43	46	43	33	192	33
Zone 2	24	26	24	24	89	24
Zone 3	27	41	27	28	207	28
Zone 4	47	50	47	33	54	33
Zone 5	57	59	57	59	59	59
Zone 6	30	62	30	30	179	30
Zone 7	41	45	41	22	159	159
Zone 8	36	83	36	35	258	35
Zone 9	22	45	22	22	147	159

Primary Scenario



Secondary Scenario



Present Day Capacity and First Steps

Examining present network capacity gives some indication of where deployment of low carbon technologies could be prioritised without immediately running into network constraints.

Zones 4, 5 and 6, for example, have the greatest levels of capacity headroom for demand, suggesting that heat pumps and EV chargers could be installed at scale in these areas before network upgrades are required. The heat network of zone 5 would likely make use of electrical capacity for central heat pumps.

In contrast, zones 1 and 2 show limited spare capacity. This suggests that although significant early progress can be made, the need for infrastructure reinforcement to deliver the full plan should be assessed early to ensure that it doesn't delay progress. Local flexibility, storage and generation could be trialled as a way to overcome demand constraints, although it's worth noting that peak network demand typically occurs on winter evenings, when solar generation is negligible, and electrification of heat is likely to compound this.

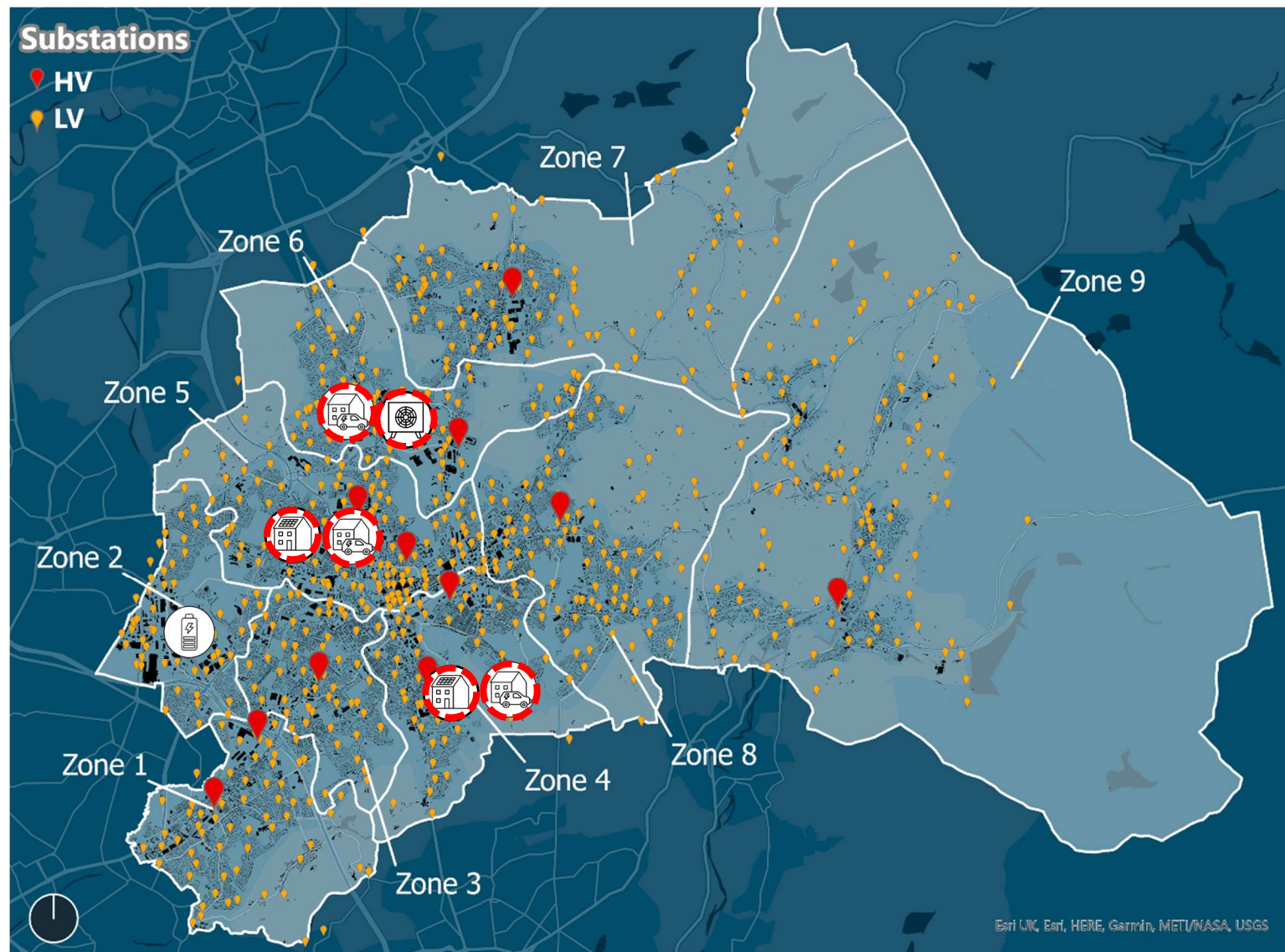
	Demand			Generation	
Zone	Headroom (MW)	Heat pump installs	Households with EV chargers	Headroom (MW)	Solar PV installs (MW)
Zone 1	14	11,583	5365	8.8	59
Zone 2	7	5,561	2990	4.4	47
Zone 3	18.4	13,222	3868	30.2	62
Zone 4	35	14,095	3125	50.1	71
Zone 5	26.9	3,584	4203	54.6	96
Zone 6	32.3	11,258	3929	0	60
Zone 7	14.3	10,267	4298	0	51
Zone 8	19.3	16,955	5147	29.4	76
Zone 9	15.4	8,199	4065	7	49

Demand headroom is non-firm headroom at the primary substation for the zone. Generation headroom is the inverter-based headroom at the primary substation for the zone, which is most relevant for considering solar PV. All figures from ENW's heat map tool

<https://www.enwl.co.uk/get-connected/network-information/heatmap-tool/>

For solar PV, zones 4 and 5 especially stand out as likely to be able to absorb more significant power flows from PV installation, while zones 6 and 7 have immediate capacity limitations which could restrict solar installations without network upgrades.

Zone 2 could be well suited to pioneering storage and flexibility, having less demand and generation headroom relative to the proposed increase of heat pumps, EVs and solar PV.



EV charging
priority area



Heat pump
priority area



Solar PV
priority area



Flexibility and storage
opportunity area

Gas Network Today

The gas network operated under license by Cadent supplies gas to the majority of dwellings in Oldham today, predominantly for heating and hot water but also cooking. It also supports a range of non-domestic and industrial local energy demands. The current total gas consumption across Oldham is around 1,452 GWh.

To deliver Oldham and GM's carbon budget and target, it is expected that the vast majority of dwellings will no longer use natural gas by the early 2030s to avoid the budget being exceeded. Most non-domestic buildings will also transition away from gas.

Future of Gas and Hydrogen for Heat

The primary scenario for Oldham sees the majority of dwellings converting their heating systems to either be

- connected to a district heat network or, more commonly,
- converted to electric heating, predominantly in the form of different types of heat pumps depending on different factors such as location, energy efficiency and house type.

This would necessitate phased disconnection of homes from the gas network as they are converted to electric or district heating, which would need coordination. However, the secondary scenario sees the majority of buildings supplied by hydrogen, meaning they would remain connected to a repurposed gas network. Around £275m of investment would be required for this network conversion. Of Oldham's approximately 1,028 km of gas pipework, around 79% is already made of polyethylene, suggesting that much of the network could already be suitable for carrying hydrogen.

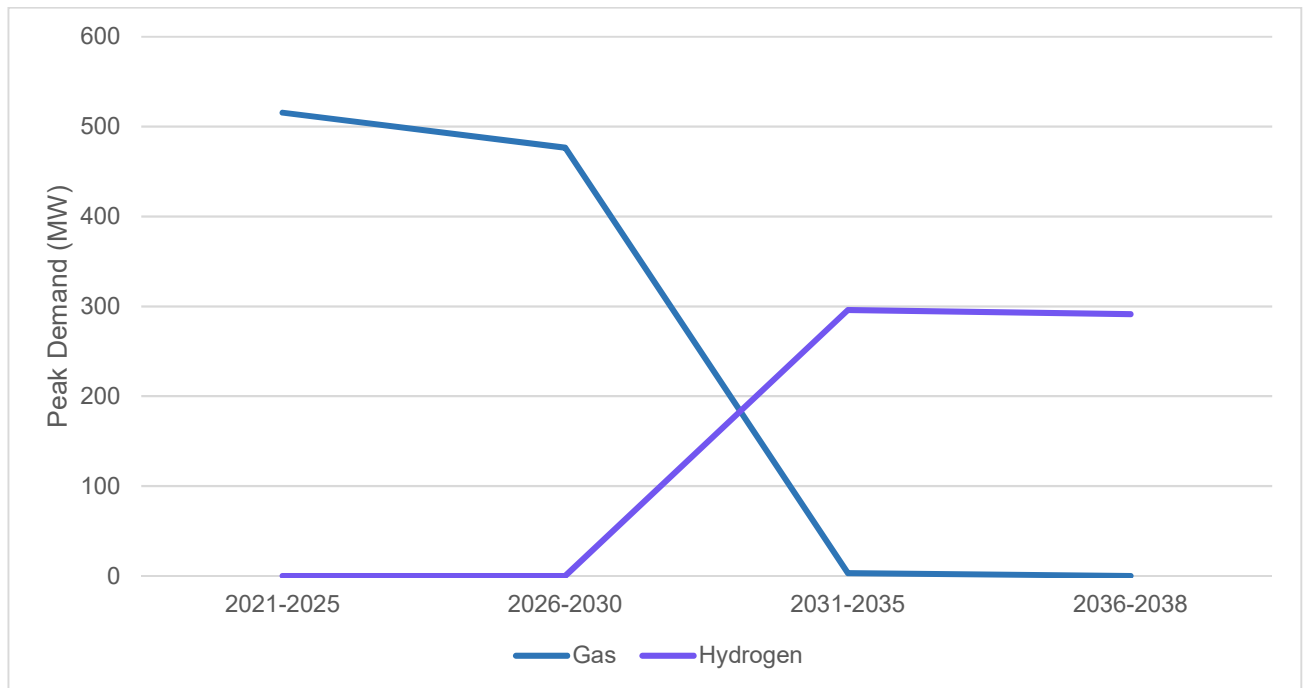
Hybrid heating (air source heat pump/gas boiler hybrid) is an option in certain circumstances and could provide a valuable transition technology to manage uncertainty around the role of the gas network in domestic heating through the 2020s. Around 1,250 dwellings may be best suited for this technology: generally larger properties where a hybrid solution may become more cost effective than an air source heat pump alone, but where a ground source heat pump is unsuitable due to exterior space and access requirements.

Even in the electrification scenario, gas networks may need to be retained for longer in areas where hybrids are a useful transition option due to property types, particularly Zones 3, 4 and 9.

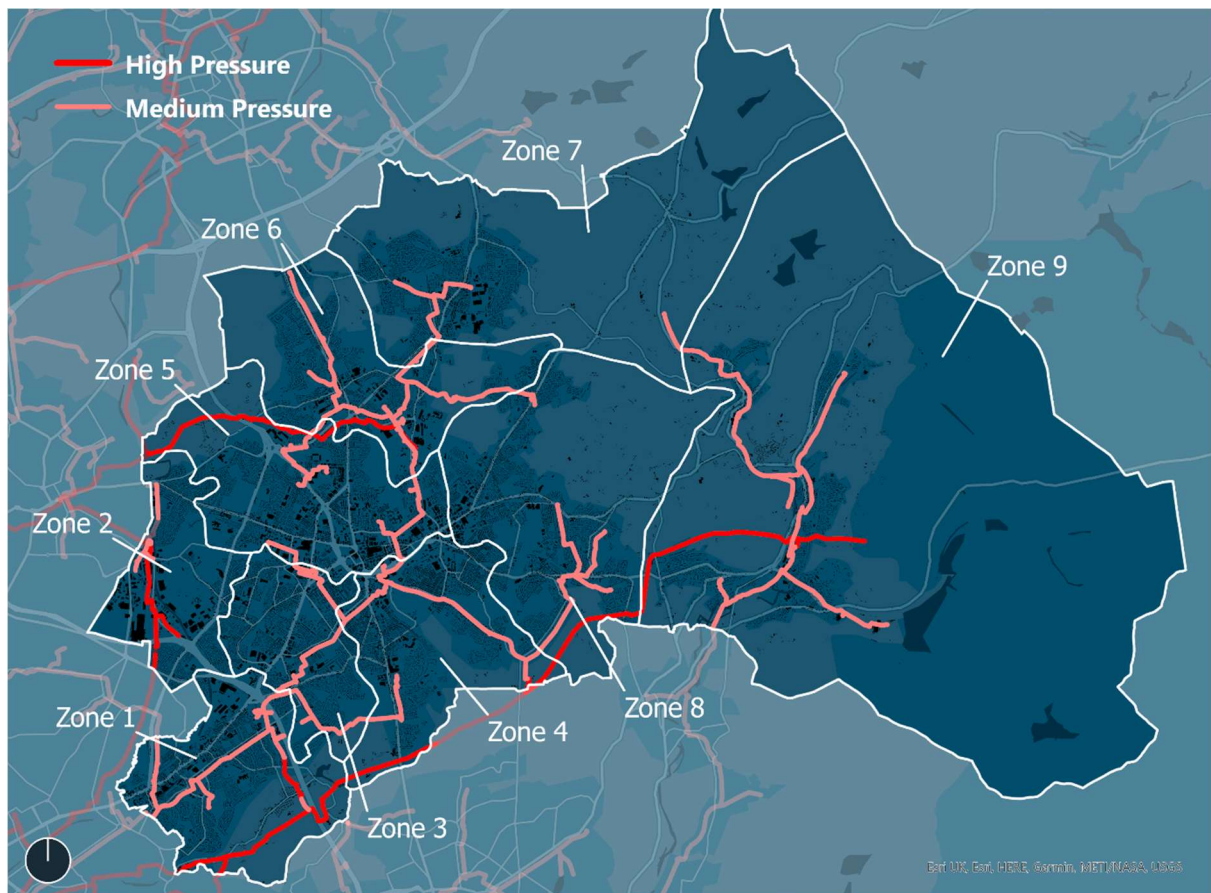
There are a small number of non-domestic properties that are harder to electrify, particularly with industrial uses that require high temperature process heat; these will remain on the gas network under the primary scenario and use hydrogen where possible in the secondary. Most non-domestic gas use can be electrified.

Equitable solutions for dealing with the ongoing gas network maintenance costs for remaining customers will need to be explored for the case where usage falls to very low levels. These properties may also be well suited to using hydrogen for heat under a scenario where hydrogen becomes available.

Usage of Gas Network under HyNet Scenario in Oldham



Current Gas Network in Oldham



7. ENERGY NETWORKS – DISTRICT HEAT

District heating could supply in the region of 10% (11,000) of Oldham's dwellings. The role of district heating is diminished in the secondary scenario where hydrogen meets much of the demand, although in practice district heating could be supplied by hydrogen boilers in the energy centres, meaning that investment in the heat networks would remain a relatively low regrets option if hydrogen for heating materialised. By centralising the hydrogen boilers, the need to replace gas pipework in streets and buildings to make them compatible with hydrogen would be reduced.

In Zone 5, an existing heat network (St Marys') can provide the starting point to grow the coverage of district heating to reach more of the buildings identified as suitable. A potential opportunity area for expansion is shown in the figure below, which would have an approximate network length of 8km and would require roughly 3.6MWp of peak heat generation capacity.

There are four main opportunity areas for district heating zones, providing opportunities to develop networks, in the region of 8 km of heat network for an investment of £168m*, in the cluster/area highlighted in the table below and around suitable non-domestic buildings and areas of proposed new development.

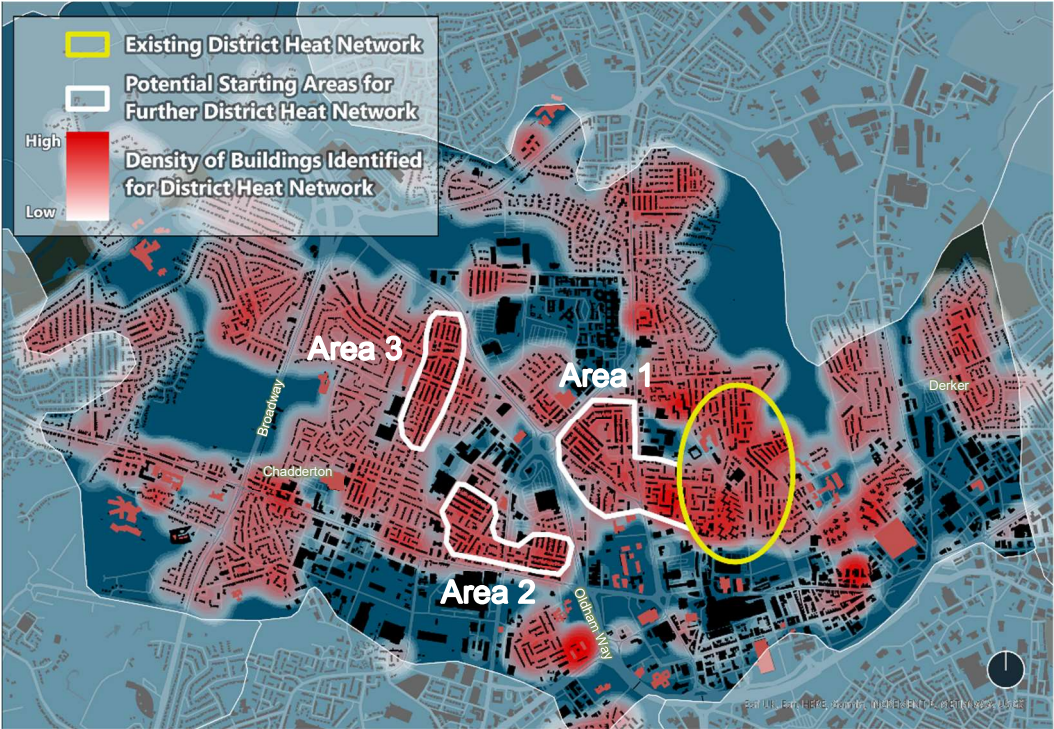
Heat generation is assumed to be primarily based on large scale heat pumps, with of 3.6 MWp of heat delivered from heat pumps. However, opportunities to make use of any waste heat sources should be explored, as these could improve the cost and carbon credentials of a district heat scheme further.

The specific feasibility and configuration of any district heating networks, including energy centre locations, plant design etc. will require appropriate assessment to take forward, providing opportunities for the consideration of smart local energy systems or community schemes to support network development.

Heat Network Opportunity Area	Approximate Peak Heat Generation Capacity (MWp)	Approximate Network length (km)
Zone 5 – Area 1	1.7	3.7
Zone 5 – Area 2	1.0	2.5
Zone 5 – Area 3	0.8	2.2

* District heating network (I.e. pipework) cost only.

DHN Zone Map



Area 1



Area 2



Area 3

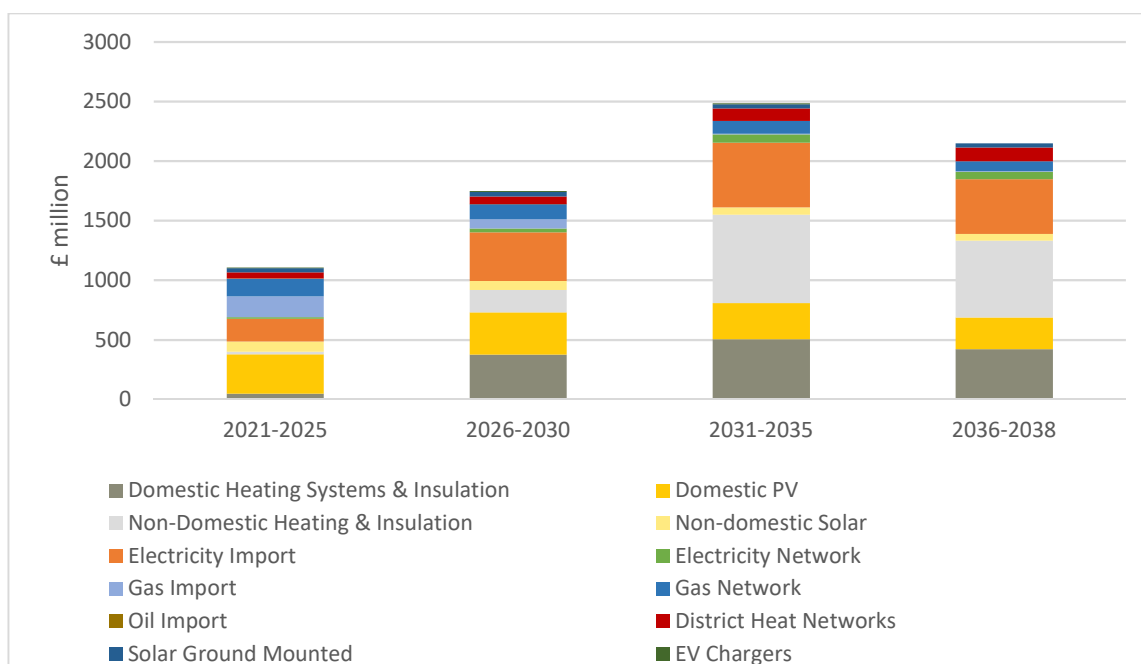


8. COST AND INVESTMENT

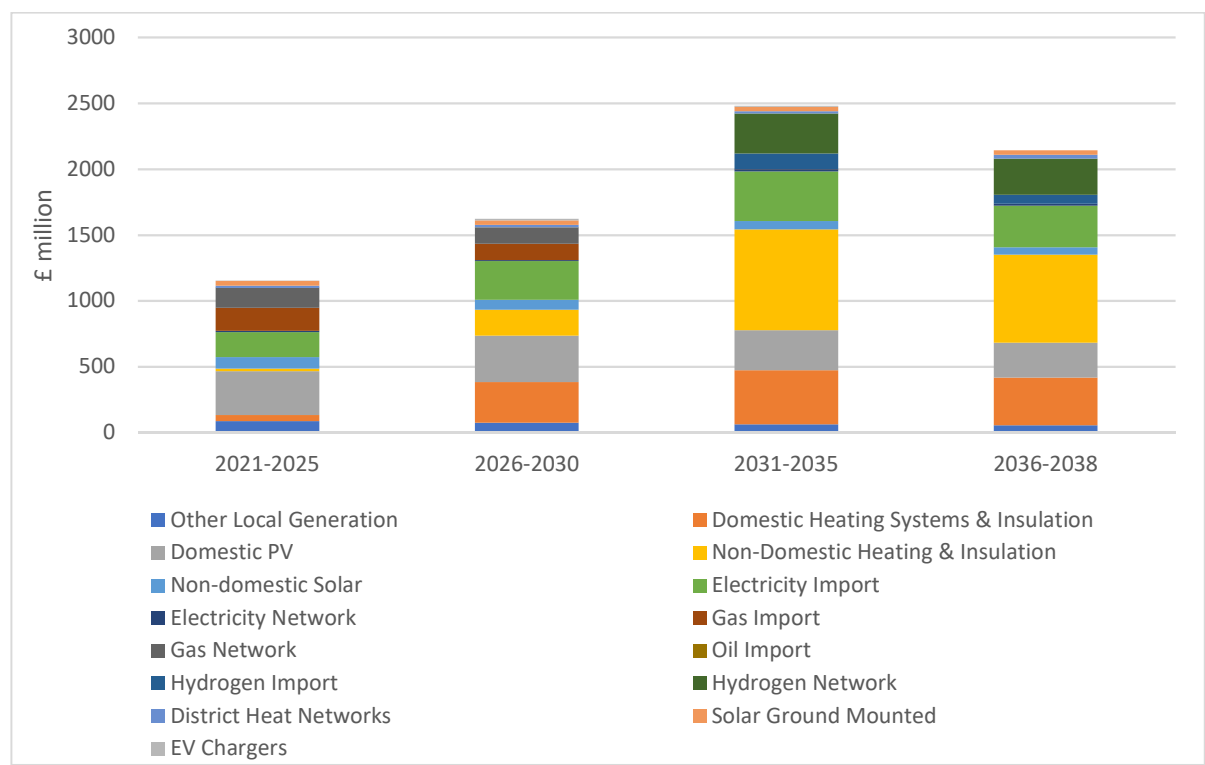
Total cost (including energy consumption)

The primary scenario is based on a total energy system spend of £7.5 bn (compared with £7.1 bn in the secondary scenario). The cost is attributed to investment in energy networks, in buildings (for components such as fabric retrofit, heating system change and roof mounted PV) and for energy consumed. The charts below illustrate the split between these components. Notably, a significant proportion of this cost would have been spent without accounting for decarbonisation. Money is spent every day on maintaining existing energy systems, replacing old or failed systems (e.g. gas boilers in dwellings), improving energy efficiency and paying gas and electricity bills. This LAEP sets out an approach for redirecting some of that business-as-usual expenditure (£5.1bn), boosted with additional investment, to the areas needed to achieve the carbon neutral target. For example, energy costs are re-directed to electricity use in place of natural gas.

Primary Scenario



Secondary Scenario



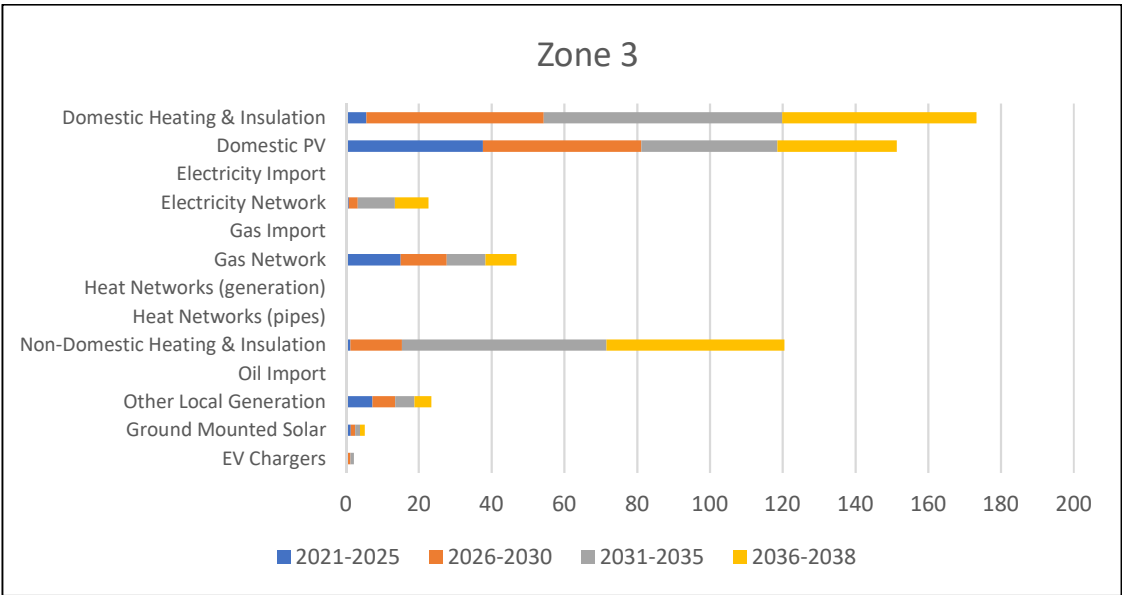
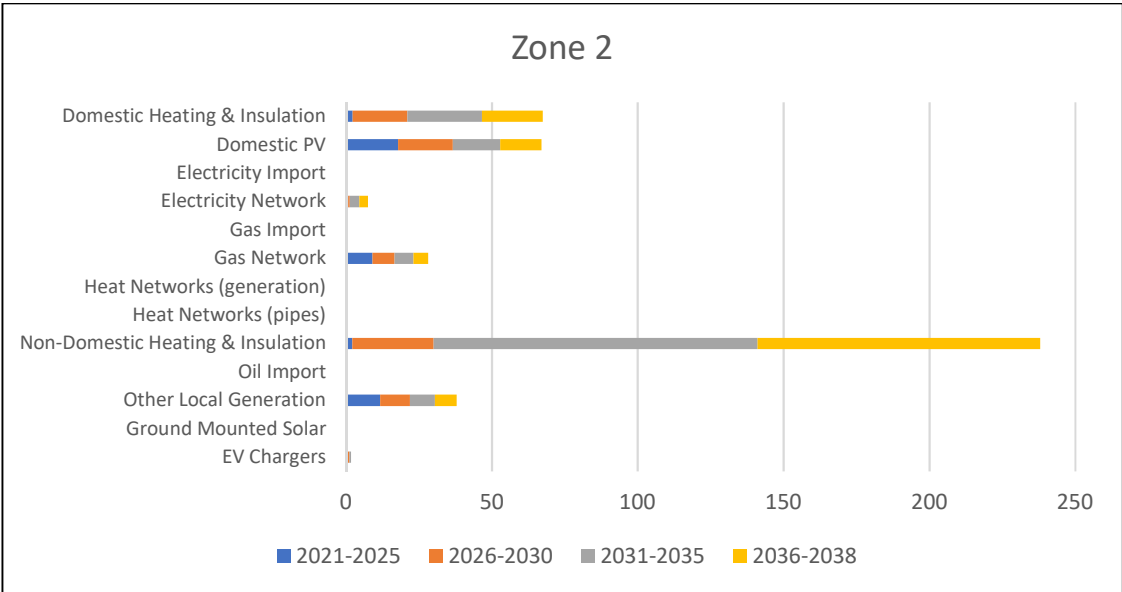
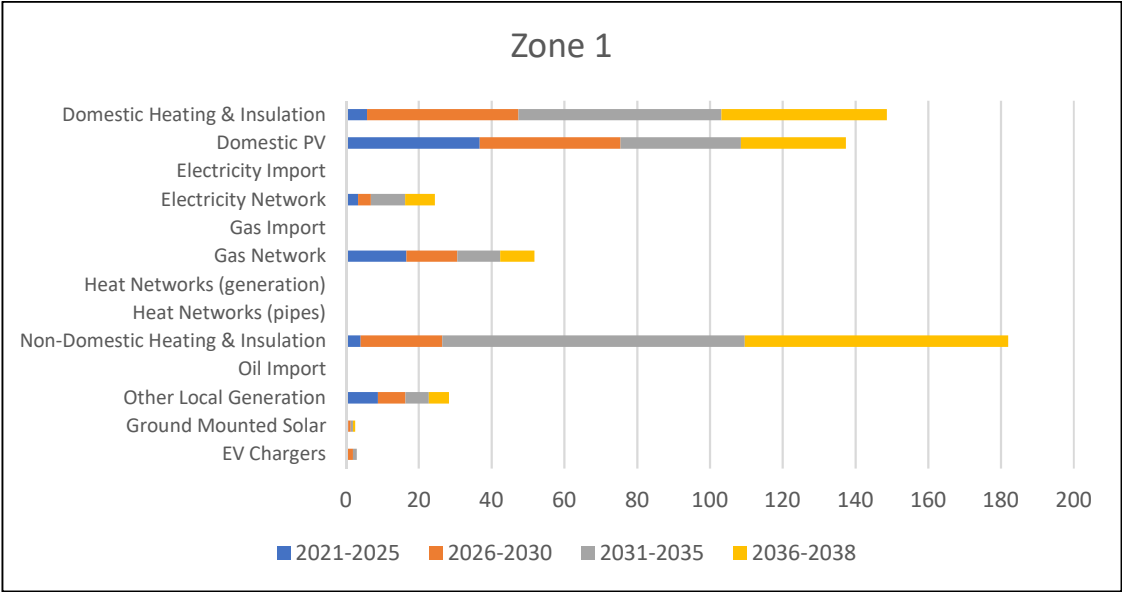
Investment (exclusive of energy consumption)

The tables below illustrate the total investment needed in the energy system to deliver the plan, equating to a total of £5.5 bn for the primary scenario and £5.3 bn for the secondary, with the charts on the following page breaking this down by technology. Again a significant proportion of this investment will be required without working towards carbon neutrality, for example expenditure on replacement gas boilers is instead targeted at low carbon heating systems.

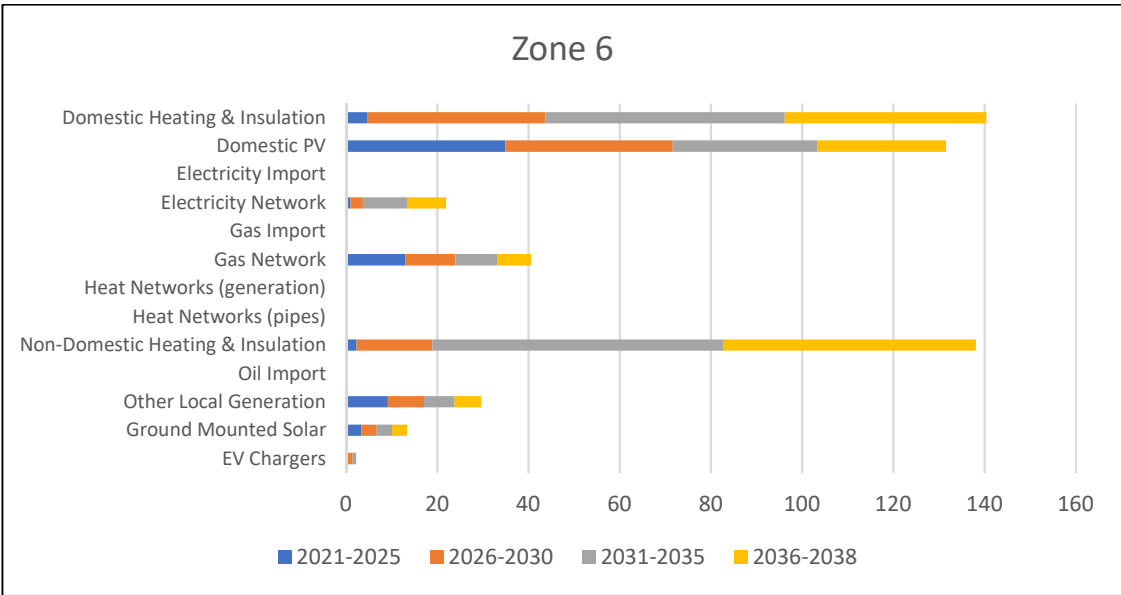
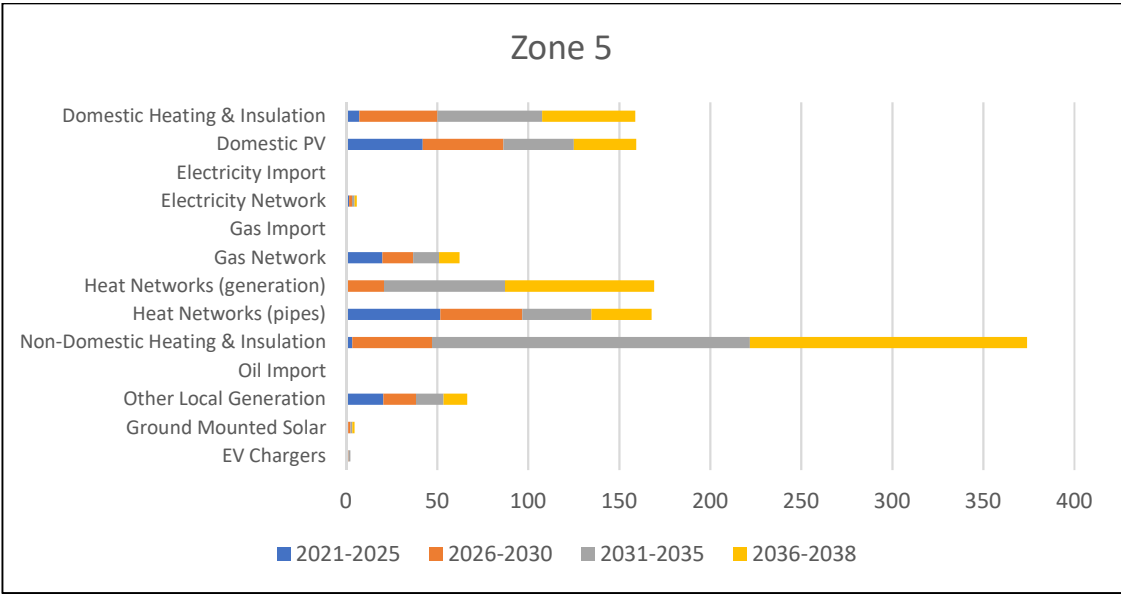
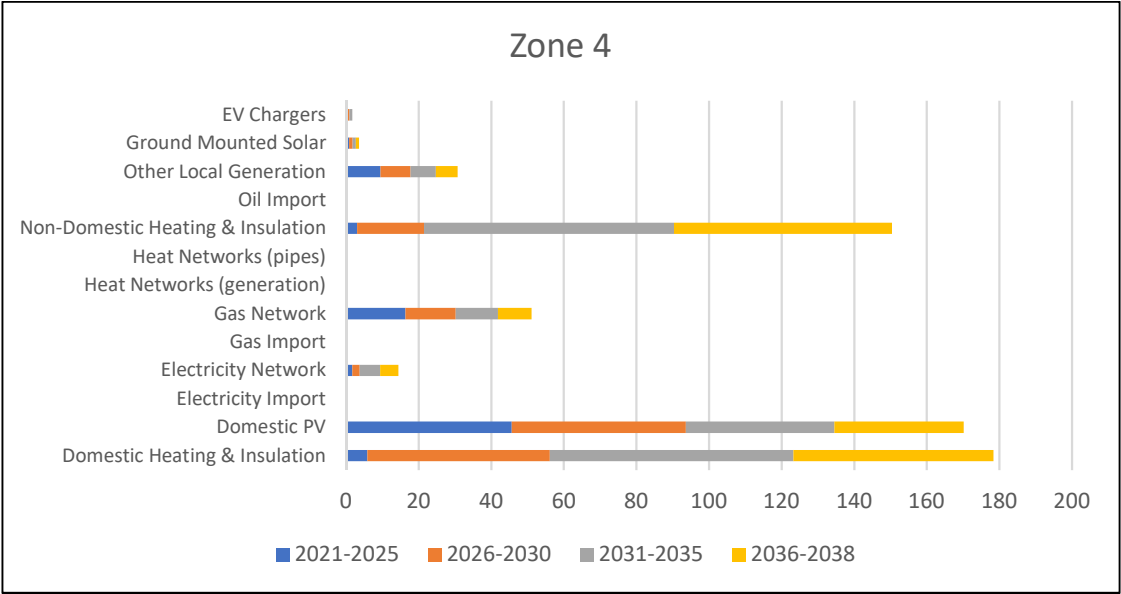
Zone	Total Investment (£m)	
	Primary Scenario	Secondary Scenario
Zone 1	777	728
Zone 2	555	504
Zone 3	715	632
Zone 4	1,057	1,209
Zone 5	1,431	1,259
Zone 6	685	636
Zone 7	691	662
Zone 8	953	870
Zone 9	632	625

Investment type	Total Investment (£m)	
	Primary Scenario	Secondary Scenario
Domestic Heating Systems & Insulation	1,348	1,124
Domestic Solar	1,254	1,254
Domestic EV Chargers	21	21
Non-domestic Heating Systems & Insulation	1,594	1,647
Non-domestic Solar	285	285
Large Scale Ground-mounted Solar	144	144
Electricity Network	172	49
District Heat Network	337	79
Hydrogen Network	0	578

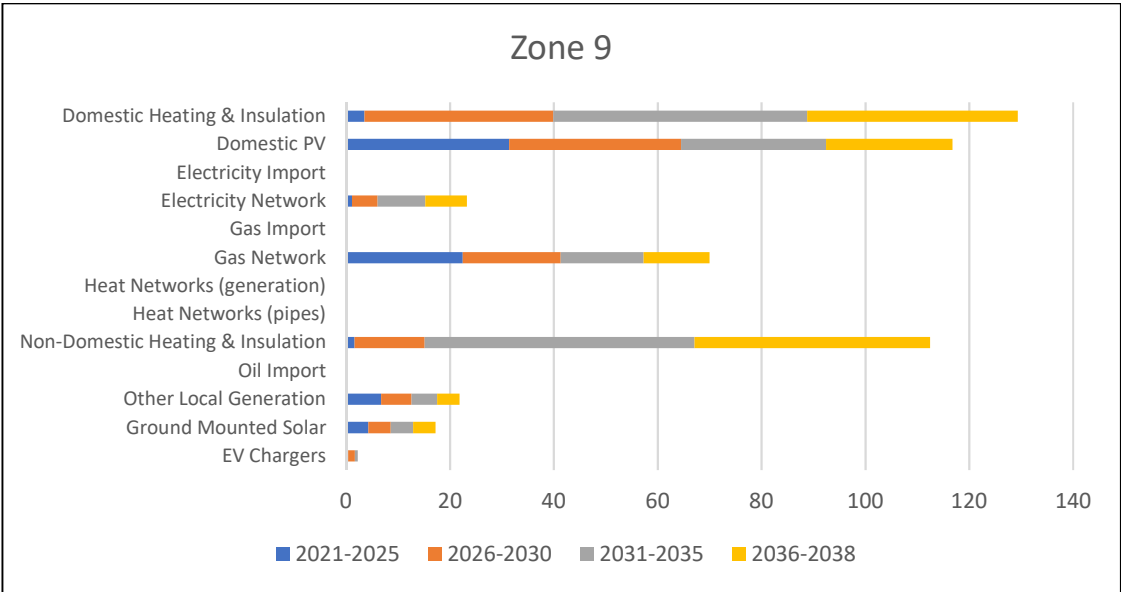
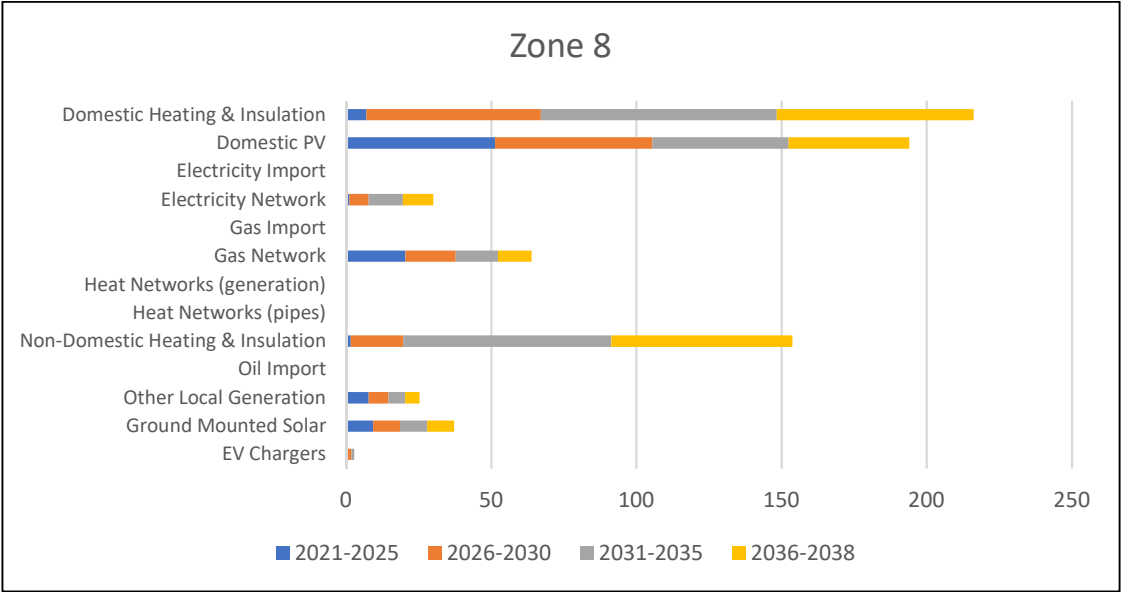
Investment in Oldham's energy system (£m) by time period across each area



Investment in Oldham's energy system (£m) by time period across each area



Investment in Oldham's energy system (£m) by time period across each area



9. SUMMARY AND CONCLUSIONS

There are less than twenty years until 2038, the date by which Greater Manchester aims to be carbon neutral, and less than thirty years until 2050, the latest date by which the UK must reach Net Zero emissions*.

The technologies and infrastructure that make up the energy system typically last for decades, whilst the development, planning, design, delivery and operation of new energy infrastructure can have lead-times of five to ten years.

Whilst there is some flexibility to meet carbon neutrality in different ways depending on societal changes and technology innovation, there is an urgency for Oldham and Greater Manchester to prepare to start the transition now and over the next few years, focusing on low regret activities, building capacity and supply chains, etc. The key decision point of how to decarbonise heat will need to be made c.2025, primarily based on the role hydrogen will play in providing heat to buildings. The longer the delay in making this decision, the more unrealistic it would be to achieve the 2038 carbon neutral target.

Future Local Energy System in Oldham

All the scenarios investigated involve strong contributions from core activities and technologies and also identified a number of key opportunities and uncertainties. This have been categorised into four key areas:

1. **Reducing energy demand in Oldham**
2. **Increasing Uptake of Low Carbon Solutions in Oldham**
3. **Increasing local low carbon electricity production and storage**
4. **The future role of the gas grid in Oldham**

1. Reduced energy demand in Oldham: Reducing emissions, energy use and energy costs through making buildings more energy efficient has been shown to play an important role in all of the scenarios considered. In the primary scenario this means basic fabric retrofit of approximately 40,000 homes and deep retrofit of a further 33,500 homes requiring £525m of investment. Further investment in retrofit is required in the secondary scenario, due to the later decarbonisation of heating with hydrogen, and the higher cost of hydrogen fuel. Many of these homes can receive a cost-effective retrofit package, combining heating system replacements, solar PV and EV charger installations. Across all scenarios extensive fabric retrofit of existing homes is prominent both in cost-effectively reducing emissions in the near term, but also enabling the future installation of low carbon heating systems. It is important to note that new demands from transport, buildings and industry (moderated by improving energy efficiency) mean electricity demand increases in Oldham from 877 GWh of electricity consumed per year to 2,007 GWh by 2038.

* On 12 June 2019 the Government laid the draft Climate Change Act 2008 (2050 Target Amendment) Order 2019 to amend the Climate Change Act 2008 by introducing a target for at least a 100% reduction of greenhouse gas emissions (compared to 1990 levels) in the UK by 2050

2. Increasing uptake of low-carbon solutions in Oldham: By the early 2030s all new cars, vans and heating system replacements in homes and businesses must be low carbon. In the primary scenario in the 2020's the majority of this shift is to battery electric vehicles (BEVs) and electric heat pumps along with development of heat networks, that are primarily served by large scale heat pumps providing the heat generation. EV charging comprises a combination of domestic charge points (c.37,000) and public EV charging hubs, targeted at priority locations. Industry in Oldham must either adopt technologies that use zero carbon electricity or hydrogen instead of fossil fuels, or install carbon capture and storage technologies.

3. Increasing production of local low carbon electricity and its storage in Oldham: Increasing electricity demand and reducing costs of generation from renewable sources sees an increase in local renewable energy production in Oldham. In the primary scenario 522 MWp of roof mounted solar PV capacity is installed.

Deploying the maximum potential for rooftop and ground mounted solar PV would produce up to 841 GWh per annum of local, low carbon electricity, a significant contribution to Oldham's forecasted annual consumption of 2,007 GWh. A key consideration for progressing and implementing this LAEP will be to determine how best to deploy solar PV systems alongside other components, such as heat pumps and EV charge points that could be provided as an integrated solution.

4. The Future role of the Gas grid in Oldham: The role of hydrogen for heating is uncertain. Whilst there are many activities underway across the sector to develop a potential hydrogen supply, at a suitable scale, there is currently no guaranteed commitment for this to be considered a reliable means of supporting the decarbonisation of Oldham. Greater Manchester's ambition of carbon neutrality by 2038 creates significant pressures regarding the deliverability of 100% hydrogen heating to all homes in Oldham. In the primary scenario, in the 2020's, increasing numbers of homes start to switch from gas to electric heating solutions and the majority of existing off-gas and new homes are heated using electricity by 2038. Oldham should not rule out the potential for hydrogen heating, however, neither should it plan for it with certainty. The secondary scenario found that a similar level of emission reduction could be achieved using predominantly hydrogen for heating (3.24 Mt CO₂ generated through to 2038 compared to 3.29 Mt for the primary scenario) for a similar total system cost (£7.1 bn compared to £7.5 bn for the primary scenario), however these results are sensitive to the carbon intensity and cost of hydrogen, which are highly uncertain at this stage. A hydrogen heat based future could also be more appealing to Oldham's citizens, being potentially less disruptive. Therefore, the presented heat decarbonisation demonstration and scale-up priority areas have generally been identified in areas where it would not be cost-effective to utilise hydrogen for heat even if available.

Key Findings

Achieving carbon neutrality by 2038 in Oldham in support of Greater Manchester's commitment across the Combined Authority area is estimated to represent total energy related costs of between £6.6b and £7.5b across all scenarios

The primary plan for Oldham:

- Will require capital investment of £5.5bn (excluding energy costs) in less than 20 years. This investment is broken down with an approximate spend of £1.0bn on energy networks, £1.3bn on Oldham's dwellings, £1.6bn on Oldham's non-domestic buildings. This has the potential to build local supply chains and create jobs for the future as part of a green industrial revolution for Oldham
- By 2038 the local electricity network in Oldham could supply as many as 37,000 domestic EV charge points distributed across the local area and numerous EV community charging hubs, primarily located around the four central zones.
- Approximately 95,000 homes could have heat pumps with over 90% of homes being electrified for heating. This means that in the 2020's new homes will need to be electrically or hybrid heated, connected to a heat network or at minimum be hydrogen ready. The majority of existing off-gas grid homes in Oldham will need to shift to a combination of electric and hybrid solutions
- If hydrogen were to become widely available earlier than anticipated, it could be supplied to approximately 85,000 homes, as well as non-domestic buildings, allowing hydrogen boilers to replace gas boilers for heating and hot water, as well as providing low carbon fuel for high temperature industrial applications. This would mean much of the gas network would be retained and repurposed by 2038.
- The gas network will continue in the immediate term to meet the majority of heating demands of homes and buildings although new connections will start to decline in the 2020s as new development favours electric or district heating solutions.
- Heat networks will grow and expand, particularly around existing heat networks. Existing homes will be connected in clustered groups through targeted connection campaigns and new service offers
- The majority of homes with suitable characteristics will have solar panels and many of those could also have electrical (battery) and thermal storage systems
- A wide range of flexible resources will emerge, including energy storage, heating systems and electric vehicles able to participate in future flexibility and local energy markets

The Scale of the Challenge

- The following table details both modelled and assumed representative numbers. These are provided for illustrative purposes only, intended to demonstrate the scale of implementation, take-up, investment and deployment needed, by time period, of specific components for Oldham to achieve carbon neutrality.

Local Energy System Aspects	Key Metrics	Value in 2038	
		Primary Scenario	Secondary Scenario
Local Energy Consumption	Local energy consumption (excluding transport fuels, GWh/yr)	2,080	2,154
	Number of dwellings	113,304	113,304
	Non-domestic buildings (m ²)	4,436,229	4,436,229
Greenhouse Gas Emissions	(ktCO ₂ e/yr)	37	16
Local Energy Demand Reduction	Basic domestic retrofit measures installed (no of homes)	39,484	30,391
	Deep domestic retrofit measures (no of homes)	33,556	39,030
Local Electrification	Petrol & diesel vehicles on the road (No of vehicles)	11,984	11,984
	Pure electric vehicles on the road (No of vehicles)	76,818	76,818
	Hybrids (including plug-in) on the road (No of vehicles)	17,553	17,553
	Domestic EV charge points installed (No)	36,990	36,990
	Heat pumps installed (No of homes)	94,596	18,983
	Rooftop solar PV generation capacity installed (MWp)	522	522
	Ground-mounted PV generation capacity potential (MWp)	332	332
Local Heat Networks	Domestic heat network connections	11,049	1,431
Capital Investment***	Buildings and energy system (£m)	7,496	7,125

It must be recognised that achieving carbon neutrality by 2038 is hugely ambitious and challenging and will require major local policy interventions, investment by government and industry and both technology and business innovation.

A key challenge for Greater Manchester and Oldham over the next five years is to build collective and coordinated action such that long-term investment in low carbon infrastructure is made in the 2020's and investment scale-up and mass market deployment of low carbon technologies is achieved through the 2030's.

Achieving this will require taking action in the 2020s to act as the catalyst for change and to ensure supporting infrastructure is invested in as the backbone of a zero-carbon energy system for Oldham. It will require systematic changes in consumer and business behaviours, Oldham's local energy networks, the use of energy in its buildings and the ways people move around.

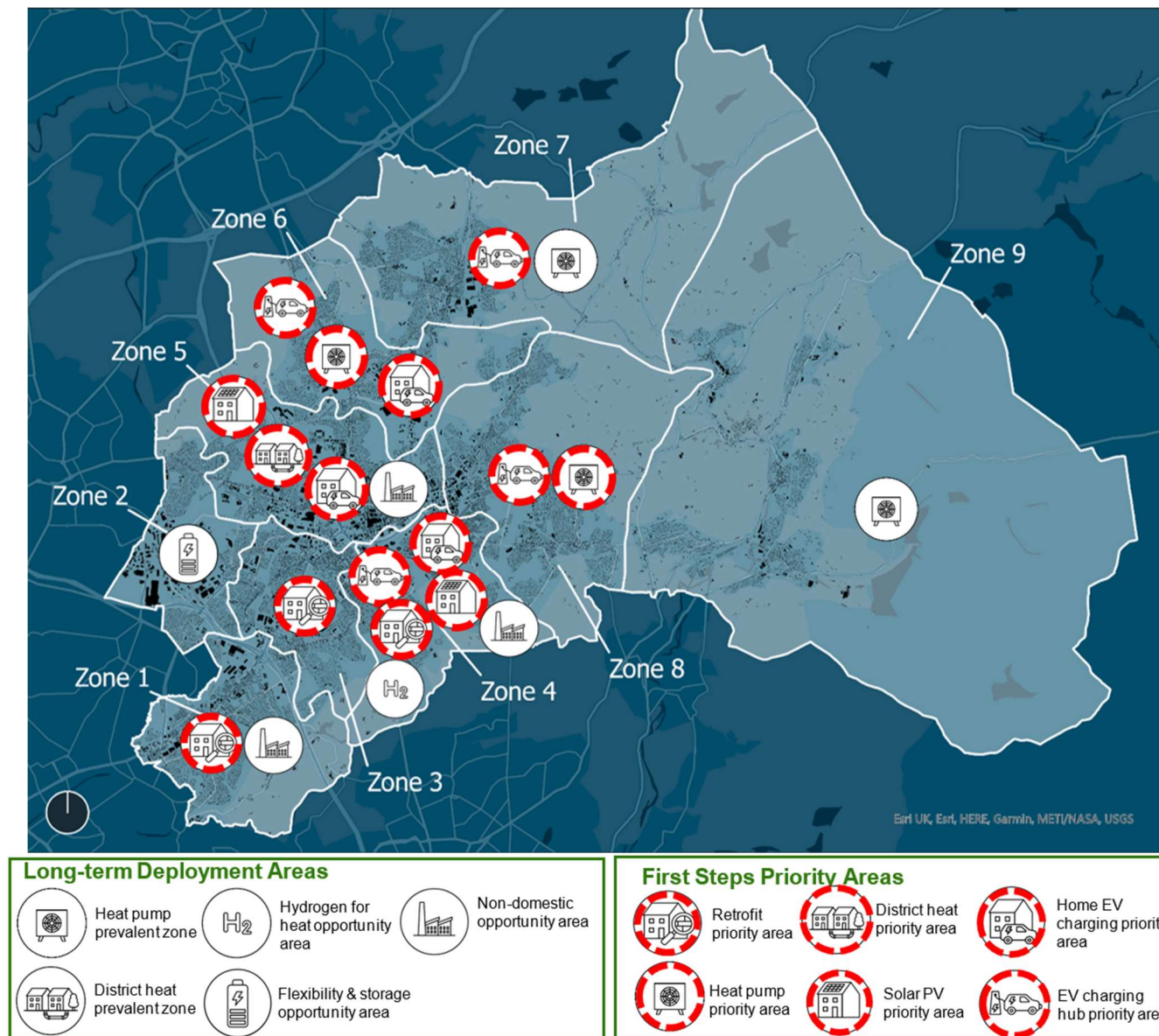
This LAEP provides Oldham with both:

- An overall vision that illustrates the scale of change needed, through to 2038, to work towards carbon neutrality (based on the primary scenario)
- And importantly, the identification of priority areas to both demonstrate and test how to roll out the measures that will be needed to decarbonise Oldham, whilst building the capacity needed for wide-scale deployment

The priority areas are summarised in the opposite map. This illustrates suggested areas and components for Oldham Council to work with GMCA and other key stakeholders to develop a detailed, area specific*, action plan and delivery programme.

* In addition to this LAEP, Oldham Council and GMCA are being provided with a more detailed and granular data set that can be used to identify potential target areas for demonstration and scale up activity. This data set identifies interventions and technology options at a neighbourhood level.

First Steps – Priority Areas (Demonstration & Scale up)



Next Steps

Using the insights within this LAEP and in the identified priority areas, Oldham Council will need to work with GMCA to determine how to take forward this LAEP. Suggested key next steps include:

- Determine approach for wider stakeholder collaboration, engagement and consultation; utilising outcomes to refine target priority areas and to support the creation of a detailed action plan and delivery programme
- Determine approach for governance and tracking progress; incorporating mechanism for evaluating impact of interventions aligned to GM's carbon budget
- Develop process for evaluating actual intervention and technology options for implementation, in order to understand trade-offs between options*
- Work with ENWL to consider and prioritise potential demonstration and scale up of electricity based components aligned to ENWL activity
- Work with Cadent regarding commitment and delivery of HyNet to Oldham, integrating Cadent plans and activity with this LAEP
- Work with both ENWL and Cadent to develop a whole energy system energy network planning approach for taking forward this LAEP
- Work with GMCA to establish process for cross border LAEP reconciliation and interaction with a wider GMCA approach
- Build understanding and evidence around practical approaches to challenging or novel building modifications, such as fabric retrofit of terrace rows, or installation of air source heat pumps to existing flats.
- Conduct further heat network feasibility analysis to develop initial schemes and further develop zones
- Determine approach for procurement and working with energy and technology suppliers and service providers, including considering relationship with developing local skills and supply chain

* For example: considering hydrogen, heat pump and hybrid systems and associated risks and benefits e.g. consumer demands and disruption; evaluating providing greater levels of dwelling retrofit e.g. to target reducing dwelling energy consumption costs

- Work with government and other key stakeholders to establish policy and funding mechanisms
- Establish programme of works and detailed plans for demonstration and scale up activity, including testing how to successfully provide new technologies, products and services to Oldham's citizens
- Determine approach for ensuring the integration of components and activity so that measures are not considered in isolation
- Understand how this plan fits together and interacts with Oldham Council's Green New Deal

Wider LEM Project Partners



ACKNOWLEDGEMENTS

This report was prepared by Energy Systems Catapult on behalf of Greater Manchester Combined Authority. Support on renewable energy generation opportunities and engineering feasibility review was provided by Buro Happold.

Local knowledge, data, direction and guidance were provided by Oldham Council and Greater Manchester Combined Authority.

Information relating to existing energy networks, and wider input to the development of this Plan were provided by the electricity distribution network operator Electricity North West and gas distribution network operator Cadent.

The following stakeholders also provided input during the development of this Plan: Department of Business, Energy and Industrial Strategy, Ofgem and Innovate UK.

About the GM LEM project

This report was produced as part of the Greater Manchester Local Energy Market (GM LEM) project, which forms a key part of Greater Manchester Combined Authority's plans for decarbonisation, set out in the [5 Year Environment Plan](#), complemented by the Smart Energy Plan. Together these enable Greater Manchester to work towards the target for a zero-carbon emissions city region by 2038. The GM LEM project is an ambitious integrated, whole system energy vision that addresses how energy is generated, traded, transported, supplied, and used across the city region. Co-ordinated by the Greater Manchester Combined Authority (GMCA), it brings together a diverse array of partners from the private, public and third sectors, including commercial and legal advisors, service design consultants, financial and regulatory specialists and the energy, technology, and systems resources. The two-year project is funded by Innovate UK.

About Local Area Energy Planning

Energy is a core part of national and local economies and infrastructure. Decarbonisation of the UK will require significant changes to energy systems, yet every local area is unique and the changes needed to decarbonise will be specific to each area. Energy Systems Catapult (ESC) pioneered a new whole system approach to Local Area Energy Planning (LAEP) with pilots in three different local areas of the UK – Newcastle, Bury in Greater Manchester and Bridgend in Wales. ESC has since worked with others to evolve this approach, including with Ofgem and Centre for Sustainable Energy to define a method for LAEP* 'done well', which we have sought to follow in the creation of this Oldham LAEP, within the constraints of the GM LEM† project. In this project the ESC's EnergyPath Networks toolkit has been used to perform the local analysis.

* <https://es.catapult.org.uk/reports/local-area-energy-planning-the-method/>

† <https://es.catapult.org.uk/reports/local-area-energy-planning/>

About Energy Systems Catapult

ESC was set up to accelerate the transformation of the UK's energy system and ensure UK businesses and consumers capture the opportunities of clean growth. ESC is an independent, not-for-profit centre of excellence that bridges the gap between industry, government, academia and research. We take a whole systems view of the energy sector, helping us to identify and address innovation priorities and market barriers, in order to decarbonise the energy system at the lowest cost. We work with innovators from companies of all sizes to develop, test and scale their ideas. We also collaborate with industry, academia and government to overcome the systemic barriers of the current energy market to help unleash the potential of new products, services and value chains required to achieve the UK's clean growth ambitions as set out in the Industrial Strategy.

About Buro Happold

Buro Happold is an international, integrated consultancy of engineers, consultants and advisers. Operating in 26 locations worldwide, with 55 partners and over 1,900 employees; for over 40 years we have built a world-class reputation for delivering creative, value led solutions for an ever challenging world.



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Review and approval:

	Name	Position
Author	Lewis Bowick and Tian Coulsting	Local Energy Transition Consultant and Systems Integration Consultant
Reviewer	Richard Leach	Local & Site Energy Transition Manager
Approver	Rebecca Stafford	Senior Manager

Revision history:

Date	Version	Comments
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03/11/21	0.2	Draft for internal review
05/11/21	0.3	Working draft for initial client consultation
16/12/21	1.0	Final

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Technical Annex

The technical annex summarises aspects of the evidence base that has been used to develop this LAEP; based on scenario based whole energy system modelling and analysis

THE FOUR SCENARIOS

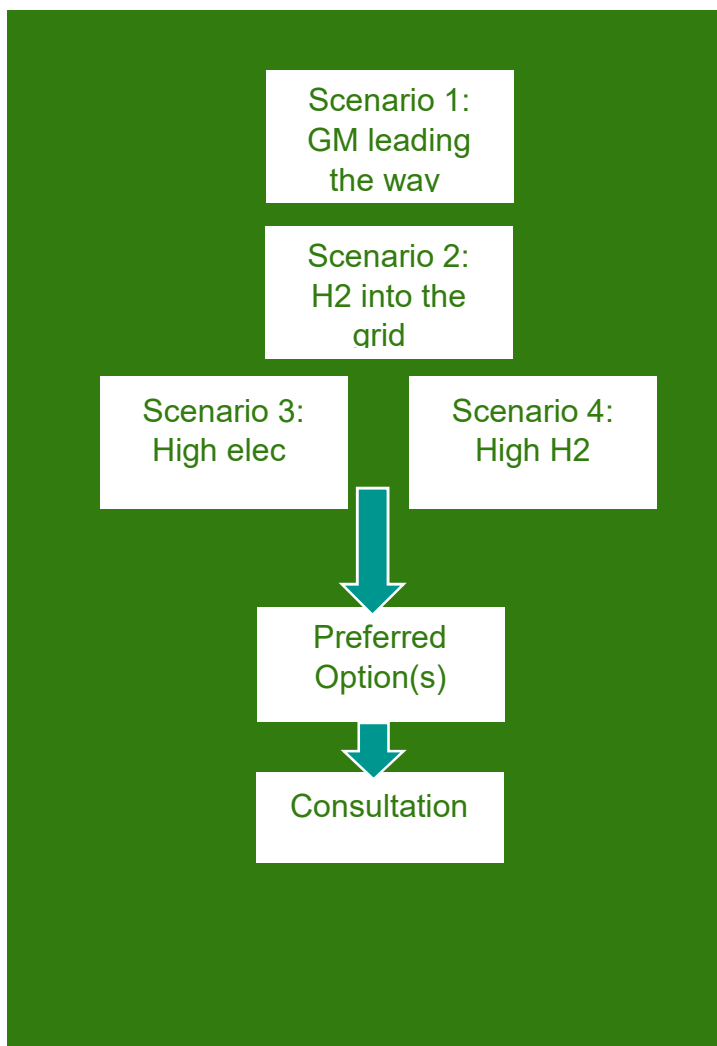
A variety of energy system scenarios are possible to deliver Greater Manchester and Oldham's future energy vision. It is not practical to consider every possible configuration of Oldham's local energy system in a limited number of scenarios, therefore four main scenarios have been considered; these represent the prominent cost-effective options that could materialise.

The scenarios are not predictions or forecasts of the most probable outcomes. They represent plausible and affordable futures based on available information and have been used to inform a plan for Oldham. The decarbonisation of any local energy system will require considerable co-ordination, planning and investment as well as consumer and social engagement.

The scenarios have been developed through frequent engagement with GMCA, as well as consulting with a wider group of stakeholders including Cadent and Electricity Northwest. Further consultation and engagement with Oldham residents is proposed as part of the wider Greater Manchester Local Energy Market project and will continue to inform the development and refinement of the LAEP for Oldham and other districts

A brief description of the different scenarios developed and used to inform the plan is given here, with modelling outputs from the scenarios provided in the following pages.

Importantly, each future local energy scenario for Oldham has been developed to reach carbon neutrality by 2038, aligned to Greater Manchester's decarbonisation ambition and to also act as counterfactuals and alternative futures for Oldham. These scenarios are constructed using location specific information on Oldham's existing energy networks, buildings, local constraints and resources in combination with data on technology performance and costs and modelled using ESC's EnergyPath Networks modelling toolkit.



Modelled scenarios and plan development

These scenarios provide an understanding of pace and scale of activity needed, costs and investment needed for local implementation in support of decarbonisation goals and the commonality and variation of measures across the different future local energy scenarios. The scenarios help to explore choices around how to reach carbon neutrality using different technologies and known solutions where they exist.

Scenario 1 – Leading the Way: this scenario focuses on meeting the carbon budget and target by making use of **proven measures within Oldham's local control** where at all possible.

Scenario 2 – An Alternative Future Local Energy Scenario:

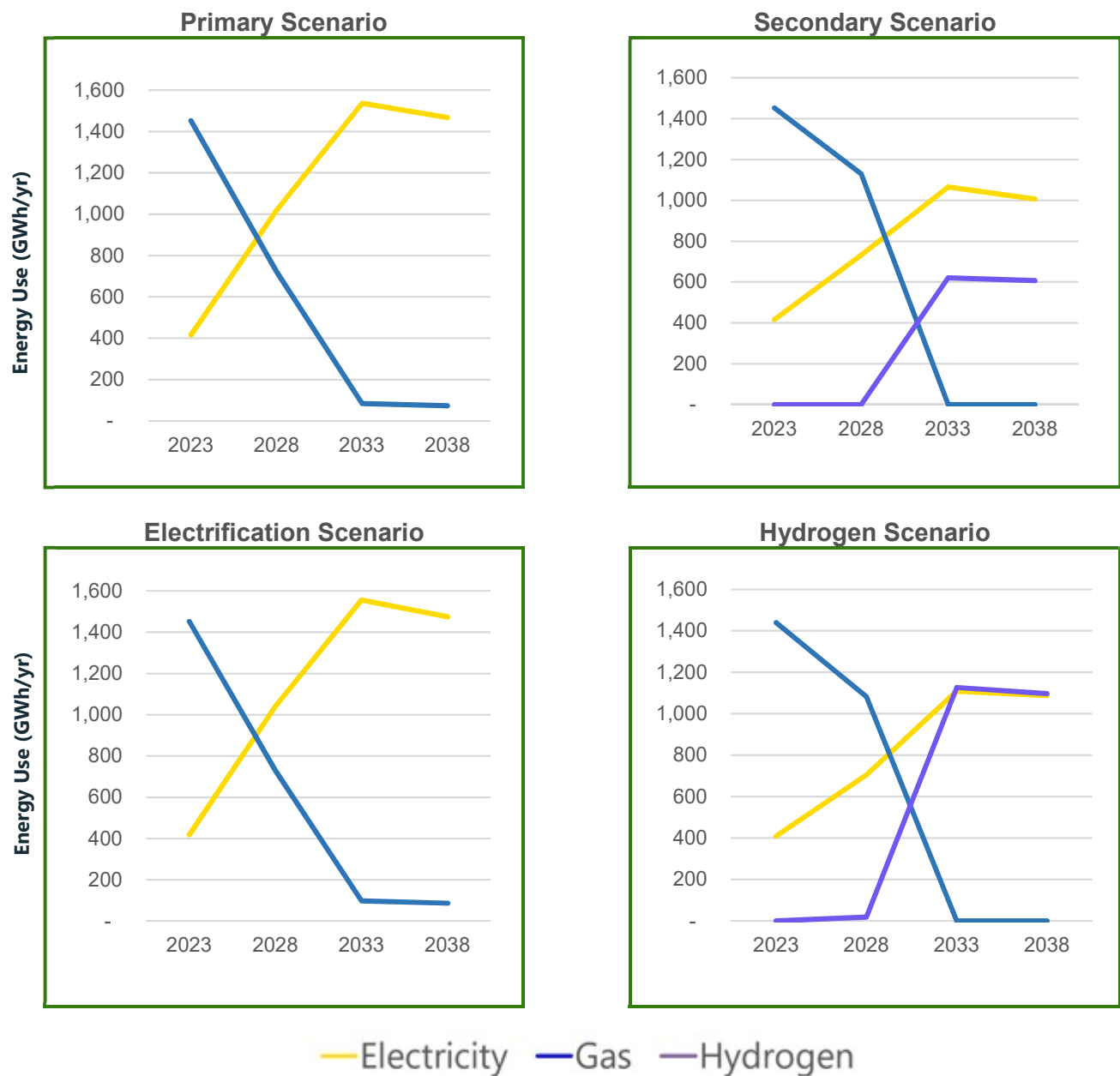
we have assumed hydrogen options for residential heating and non-domestic buildings become available in Oldham from 2030 onwards, aligned to HyNet Phase 3 and the repurposing of the gas grid to hydrogen is an option

Scenario 3 – High Electrification: we have assumed the only low carbon options for buildings heating and hot water demand are electric based. This includes energy centres feeding local heat networks

Scenario 4 – High Hydrogen - we have assumed the only available low carbon options for buildings' heating and hot water demand are hydrogen based from 2031 onwards

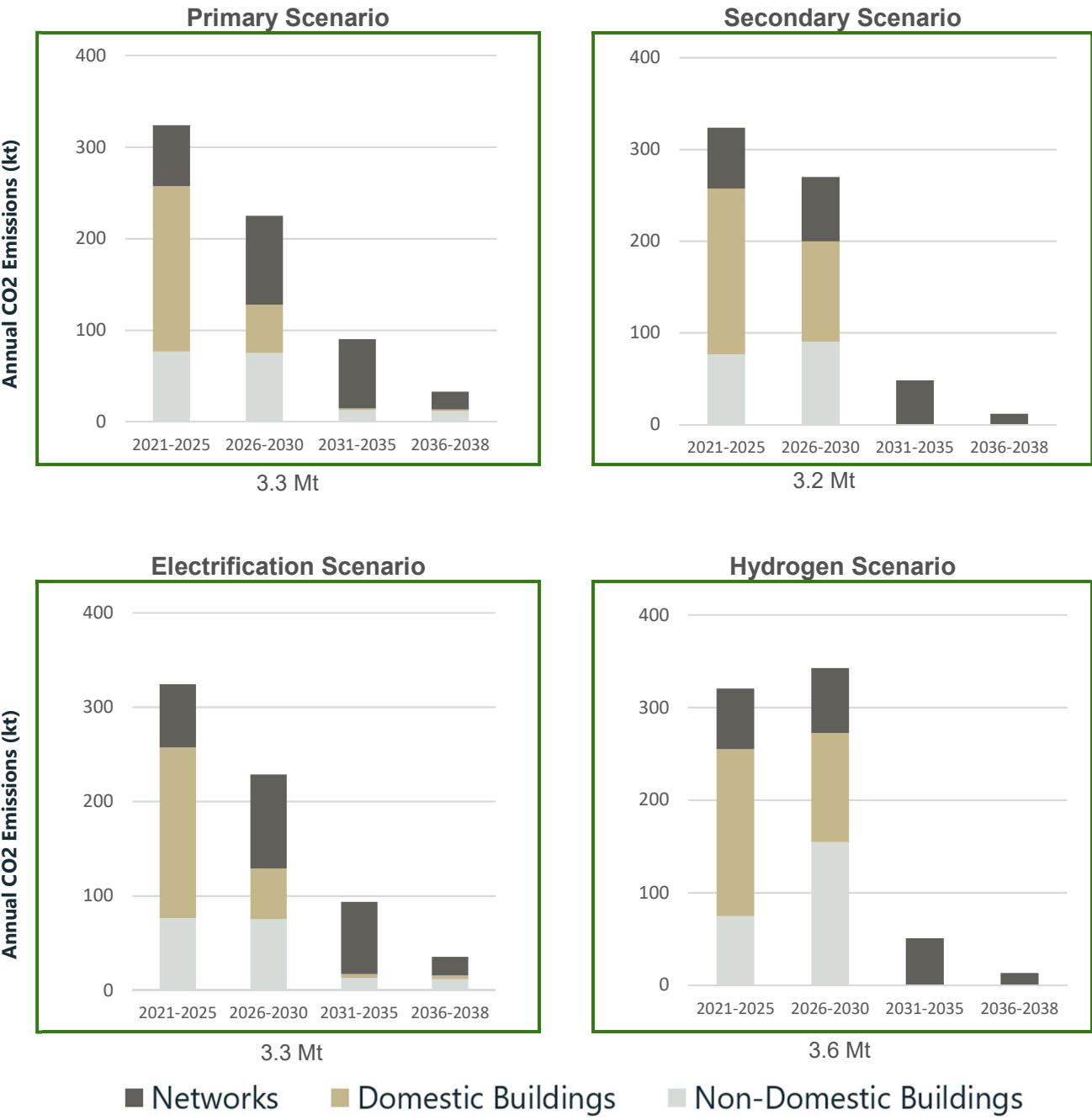
Scenarios 3 and 4 provide context and evidence for what would happen if either hydrogen or electrification were pursued as the sole solution for the decarbonisation of homes and buildings in Oldham. Whilst this is considered to have a number of practical limitations to feasible implementation by 2038, these were considered useful as comparative scenarios.

ENERGY CONSUMPTION

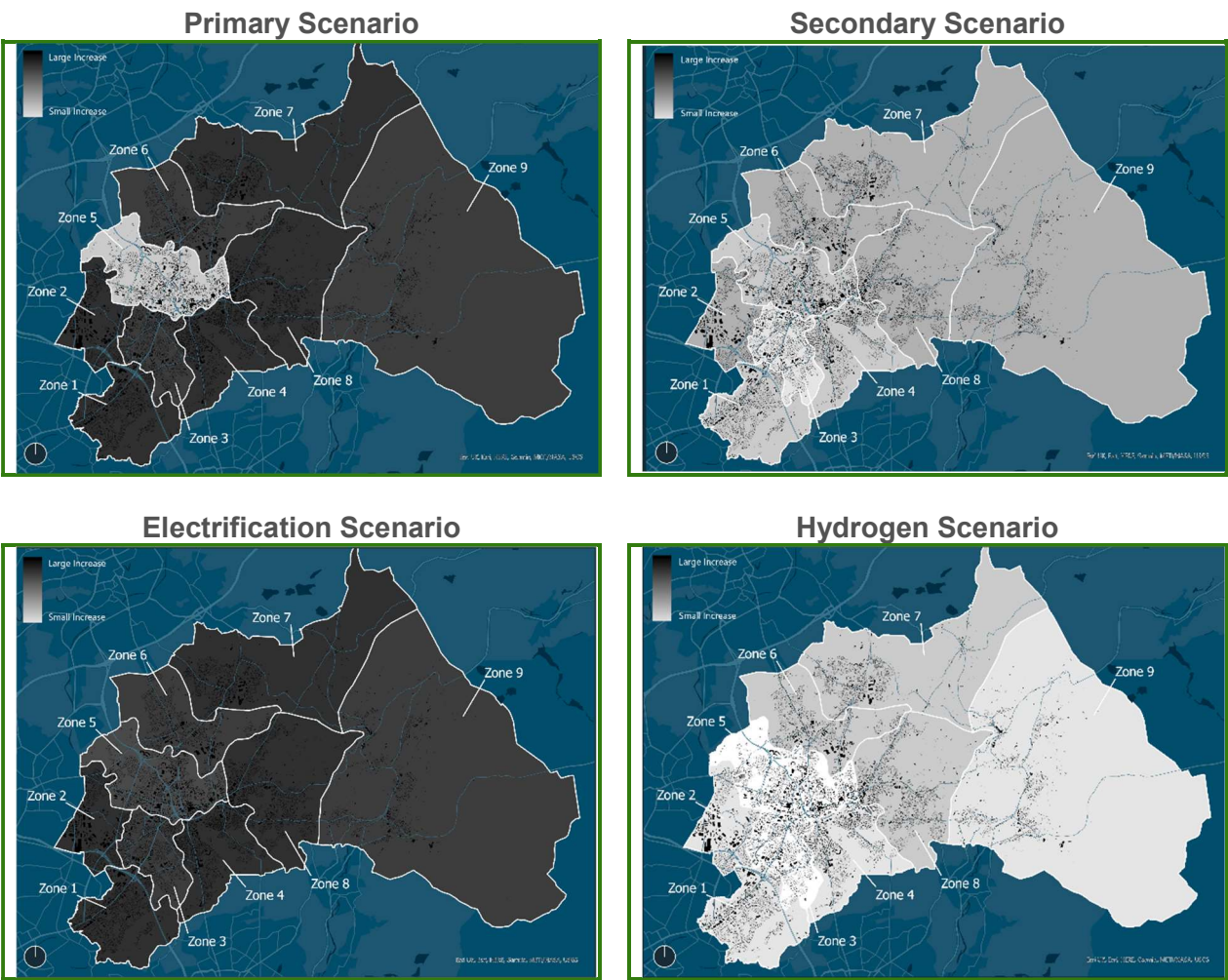


Figures shown exclude petrol and diesel fuel consumed for transport. The overall reduction in energy consumption due to increased efficiency is therefore greater than shown, due to the reduction in transport fuel consumption.

EMISSIONS

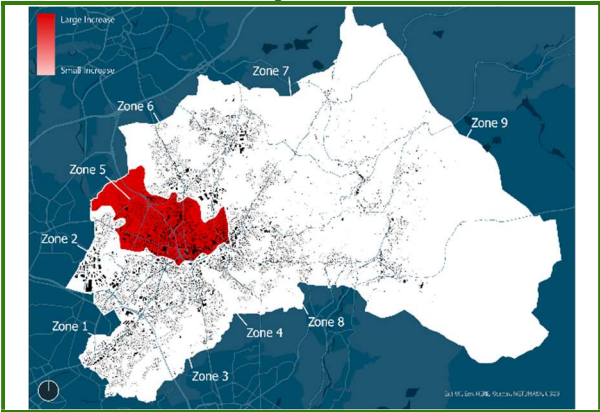


HEATING ZONING OPTIONS: HEAT PUMP DEPLOYMENT BY 2038

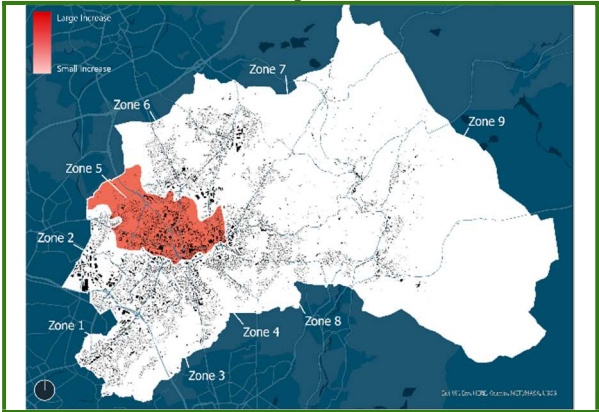


HEATING ZONING OPTIONS: DISTRICT HEATING CONNECTIONS BY 2038

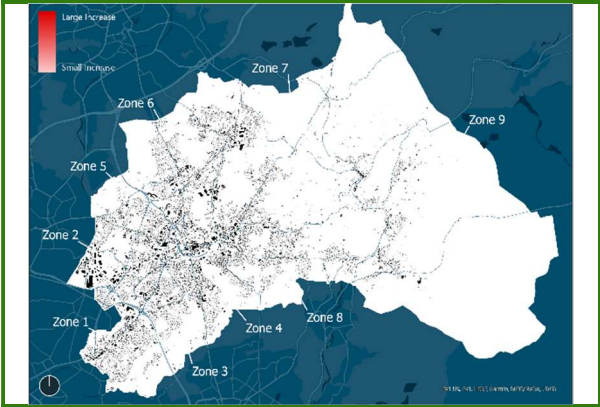
Primary Scenario



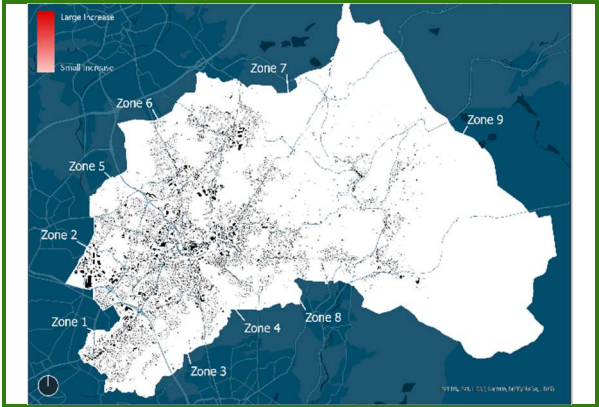
Secondary Scenario



Electrification Scenario

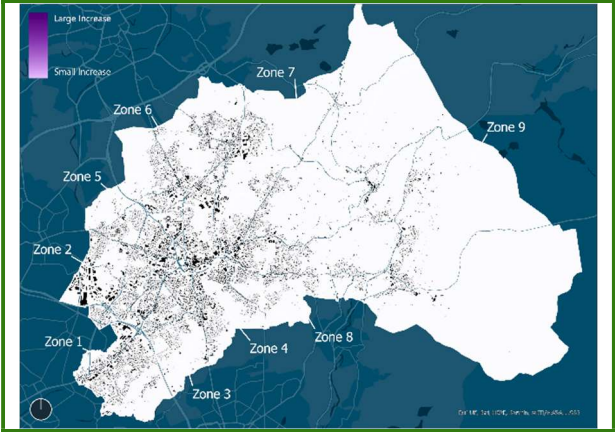


Hydrogen Scenario

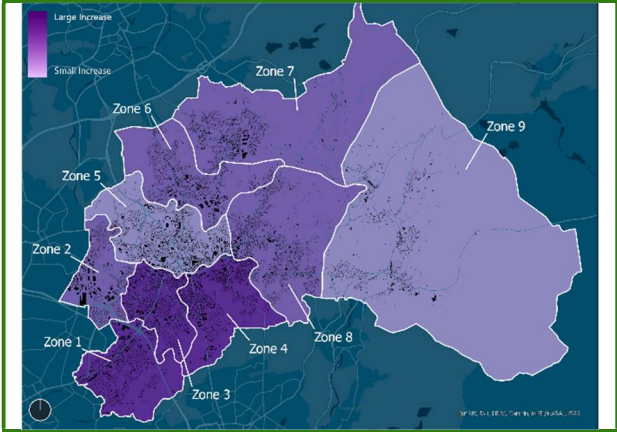


HEATING ZONING OPTIONS: HYDROGEN BOILER DEPLOYMENT BY 2038

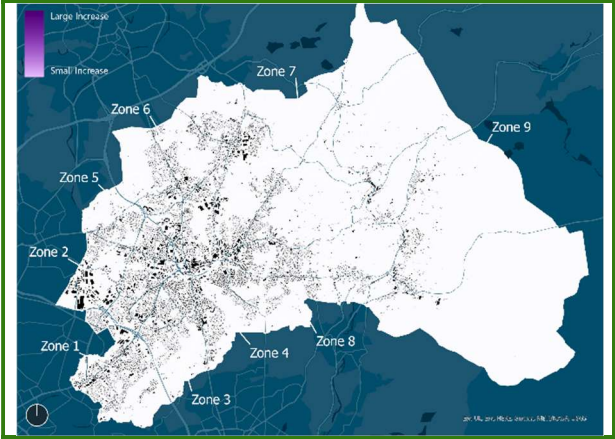
Primary Scenario



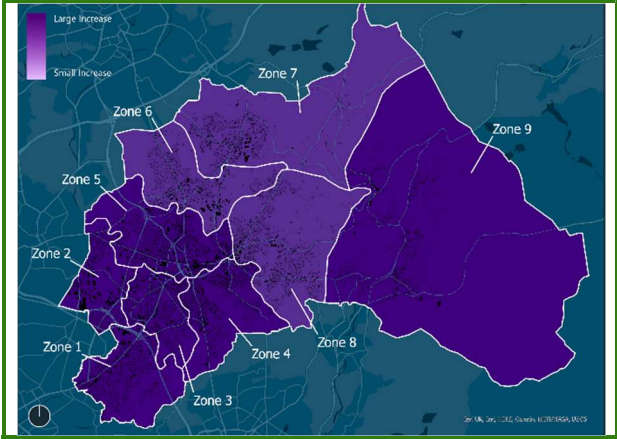
Secondary Scenario



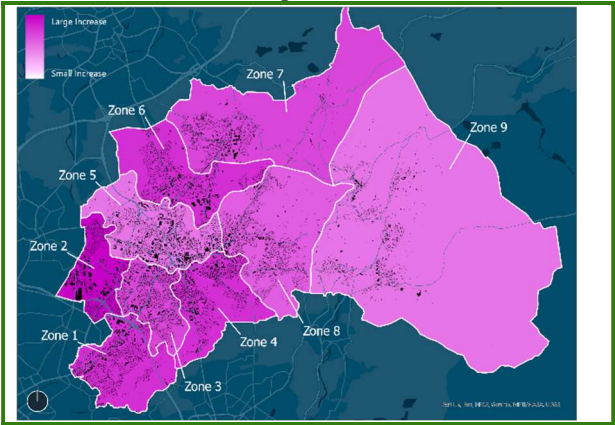
Electrification Scenario



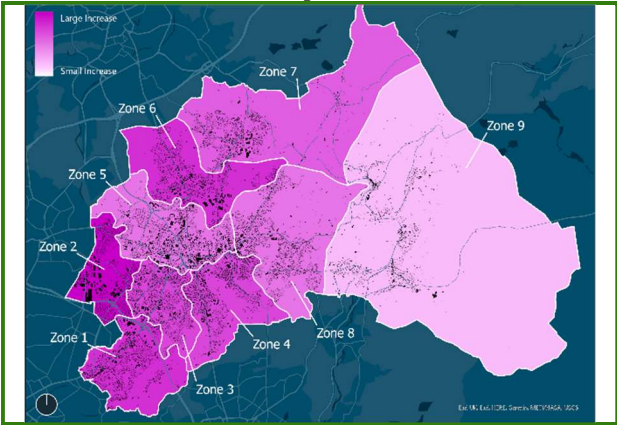
Hydrogen Scenario



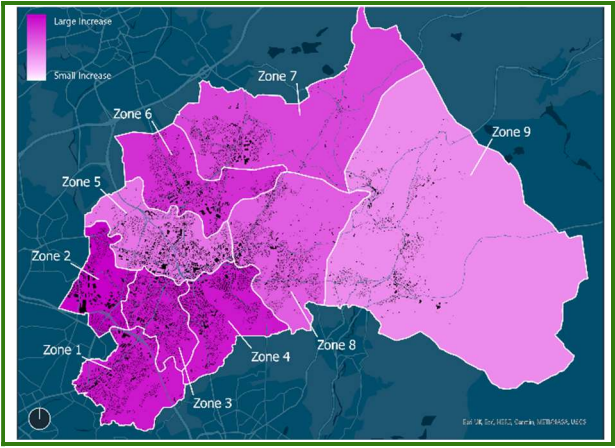
Primary Scenario



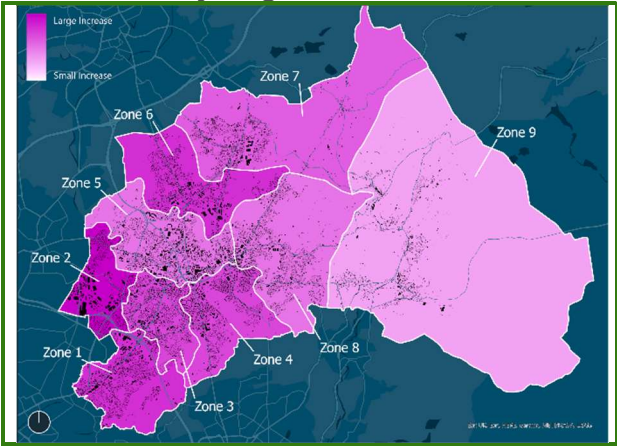
Secondary Scenario



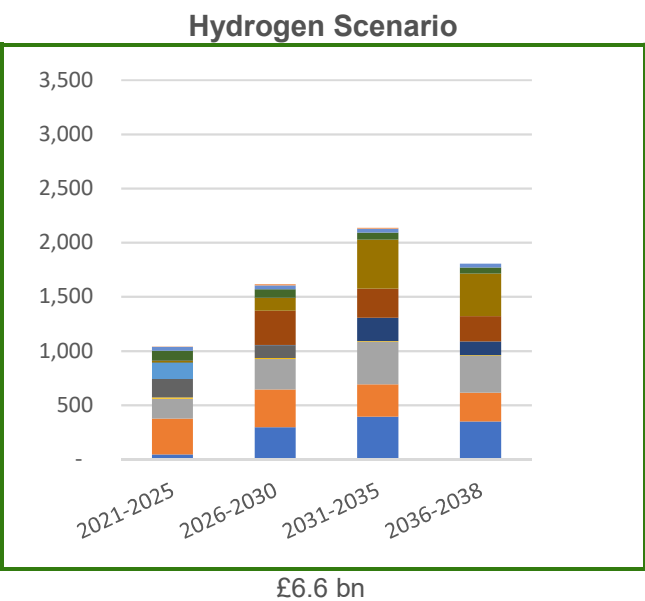
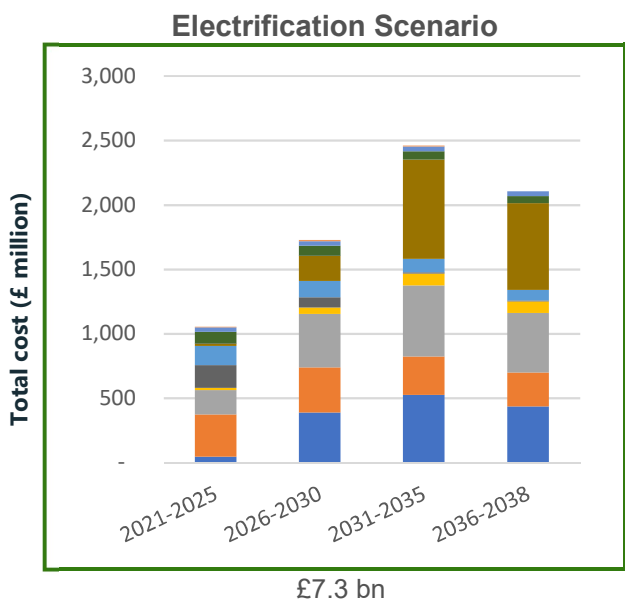
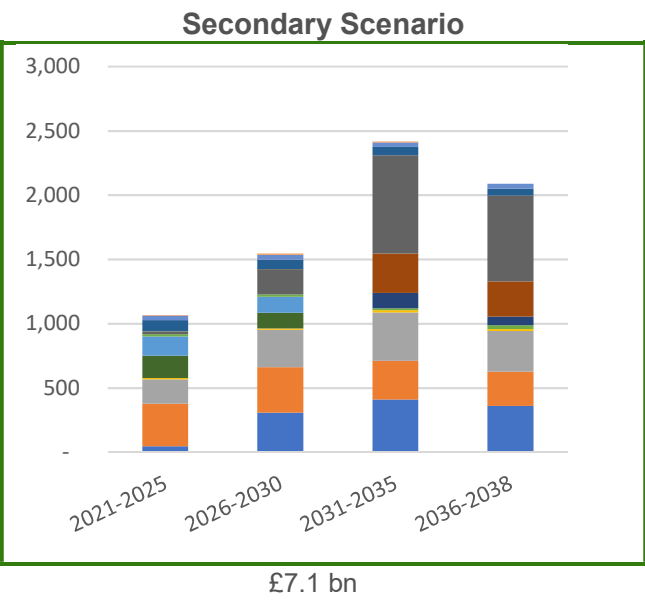
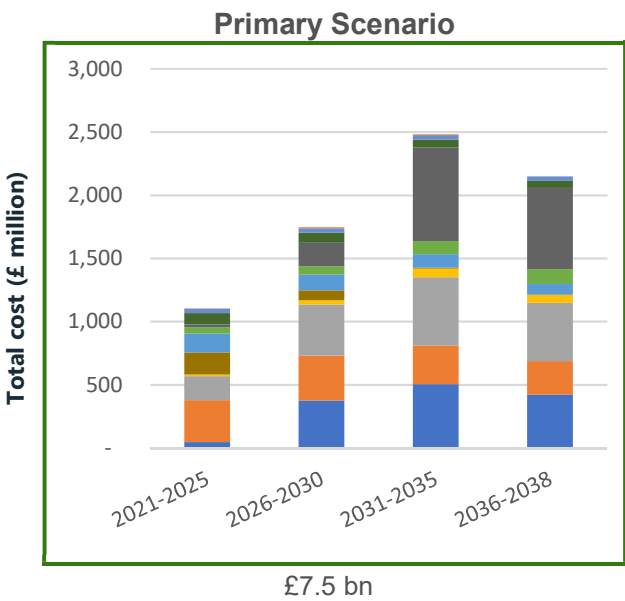
Electrification Scenario



Hydrogen Scenario



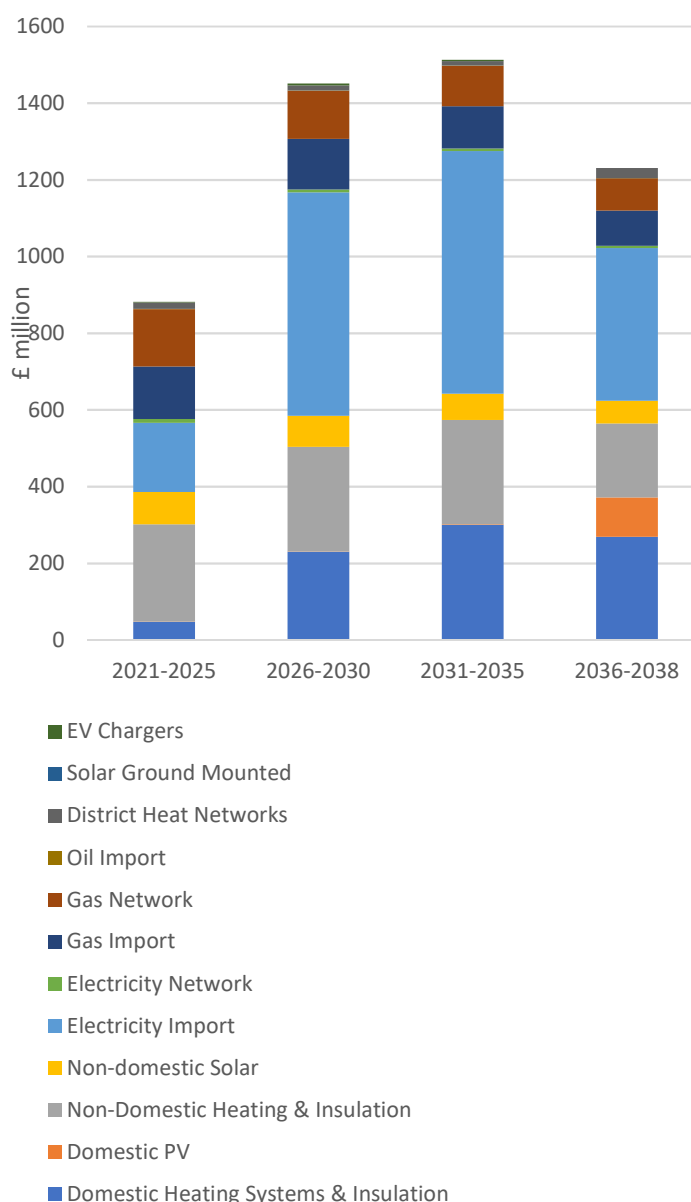
SYSTEM COST



- Domestic Heating Systems & Insulation
- Electricity Import
- Gas Import
- Heat Networks
- Hydrogen Network
- Oil Import
- Solar Ground Mounted
- Domestic PV
- Electricity Network
- Gas Network
- Hydrogen Import
- Non-Domestic Heating & Insulation
- Other Local Generation
- EV Chargers

SYSTEM COST – BUSINESS AS USUAL

Capital Investment	Total Investment Business-As-Usual (£m)
Domestic Heating Systems & Insulation	845
Domestic Solar	106
Domestic EV Chargers	10
Non-domestic Heating Systems & Insulation	936
Non-domestic Solar	278
Large Scale Ground-mounted Solar	-
Electricity Network	31
District Heat Network	67
Gas Network	464
Energy Costs	
Electricity Import	1,885
Gas Import	491
Oil Import	3
Total	5,117





Data Sources Annex

The data sources annex summarises the consistent baseline data used by the ESC used to develop this LAEP.

BUILDINGS

Domestic

- **Ordnance Survey AddressBase Premium, MasterMap Topography, Highways**
 - Shows location, footprint and classification of buildings, plus road layout for network modelling.
 - Latest data obtained December 2020 for buildings and roads.
- **GMCA Accelerating Retrofit Domestic Buildings Dataset**
 - Detailed attributes of all domestic properties in GM produced by Parity Projects, using EPCs and filling gaps with other data.
- **Energy Performance Certificates (EPCs)***
 - ESC-built address matching algorithm to match housing attributes from EPCs
 - Informs building-level attributes – e.g. current heating system, levels of insulation.
- **Listed Buildings** – Historic England[†] as a potential constraint on retrofit

Non-Domestic

- **Ordnance Survey MasterMap Topography**
 - Provides status and classification of building (e.g. office, retail).
 - Informs building size and height.
- **OpenStreetMap** has not been chosen due to inconsistent national coverage compared with Ordnance Survey.
- **Non-domestic Energy Performance Certificates (EPC) and Display Energy Certificates (DEC)[‡]** to provide further building attributes and demands.
- **GMCA Public Sector Decarbonisation Scheme (PSDS)** to provide further demand data for significant public sector buildings and funded interventions in specific buildings
- **GMCA “Go Neutral”** provides further demand data for public buildings.
- Energy benchmarks (kWh/m²) developed in conjunction with Arup

Future Building Stock

- **GMCA Existing Land Supply Sites**
 - For domestic, number given split by house/apartment, with planned construction date.
 - For non-domestic, type given (office, retail, industry/warehouse) with planned construction date.
- **GMCA Spatial Framework Allocation Sites**

* <https://epc.opendatacommunities.org/>

† <https://historicengland.org.uk/listing/the-list/data-downloads/>

‡ <https://epc.opendatacommunities.org/>

Note: details of Green Homes Grant (GHG) and Local Authority Delivery (LAD) projects provided separately by Local Authorities where relevant

- Usage as above.
- In total over 3,000 sites provided

DISTRIBUTION, GENERATION AND TRANSPORT

Networks

- Relationships & NDAs with Electricity North West (ENWL) & Cadent
- **ENWL** (Electricity Distribution Network Operator)
 - Substation locations and capacities (for 11kV-400V upwards)
 - Typical component costs, combined in packages to generate reinforcement costs for different network assets.
- **Cadent** (Gas Distribution Network Operator)
 - Mapping of pipes including material, size and pressure.

Local Generation

- **Renewable Energy Planning Database***
 - Current planned and operational renewable energy installations (above 150kw)
- **Feed-in-tariff install reports†**
 - Current levels of domestic PV by postcode
- **GMCA “Unlocking Clean Energy in Greater Manchester” project**
 - Details of various solar PV, hydro-electric generation, battery storage and electric vehicle (EV) charging projects.
- **ENWL Embedded Capacity Register‡**
 - Identify registered generation assets within the region.

Electric Vehicles

- **Zap-Map§**
 - Location and speed of public chargepoints.
 - **National Chargepoint Registry (NCR)**** has not been used since its data is included within Zap-Map’s national database.
- **Future domestic EV uptake**
 - ESC in-house analysis on the expected uptake of EVs on the network.
- **GMCA Transport for Greater Manchester (TfGM) list of potential EV charging sites**
 - Work carried out by Arup to determine 60+ locations, number of connections and charge speed across GM.

* <https://www.gov.uk/government/publications/renewable-energy-planning-database-monthly-extract>

† <https://www.ofgem.gov.uk/publications-and-updates/feed-tariff-installation-report-31-december-2020>

‡ <https://www.enwl.co.uk/get-connected/network-information/embedded-capacity-register>

§ <https://www.zap-map.com/>

** <https://www.gov.uk/guidance/find-and-use-data-on-public-electric-vehicle-chargepoints>

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Oldham Council

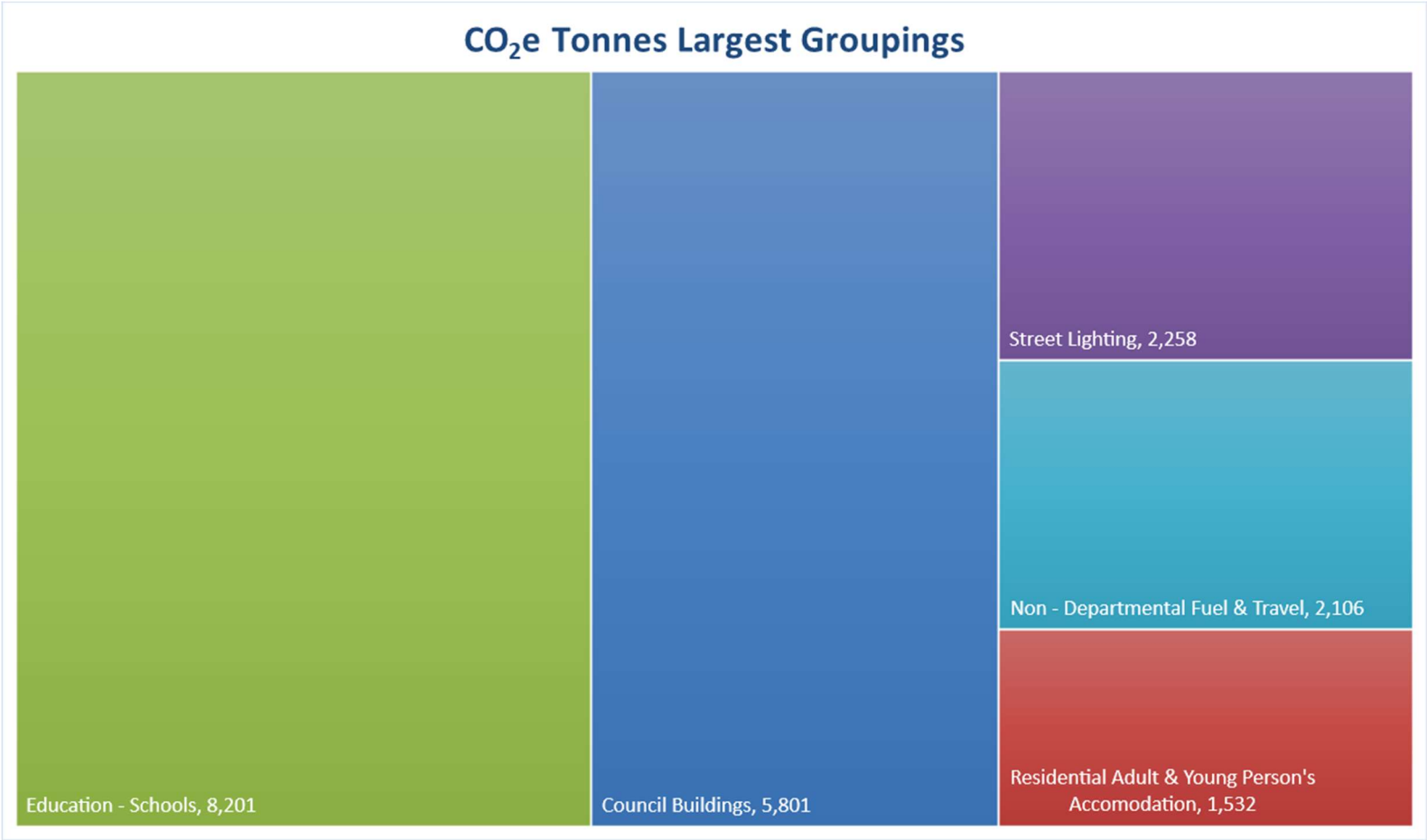
Greenhouse Gas Emissions Report – 2020/21

Scope	Emission Source	Consumption	Unit	Emission Factor	CO ₂ e Tonnes
1	Natural Gas	57,129,258	Kwh	0.18385	10,503
	Diesel (Fleet)	629,205	Litres	2.70553	1,702
	Petrol (Fleet)	40,446	Litres	2.33969	95
	Gas Oil (Fleet)	80,795	Litres	2.75857	223
	Total Scope 1				12,523
2	Electricity Buildings	19,478,625	Kwh	0.2556	4,979
	Electricity St Lighting	8,828,865	Kwh	0.2556	2,257
	Total Scope 2				7,235
3	Water	156,426	M ³	0.344	54
	Business Mileage	313,726	Miles	0.27584	87
	Total Scope 3				140
Total					19,898
Outside Scope	PV generation	487,788	Kwh	0.2556	125

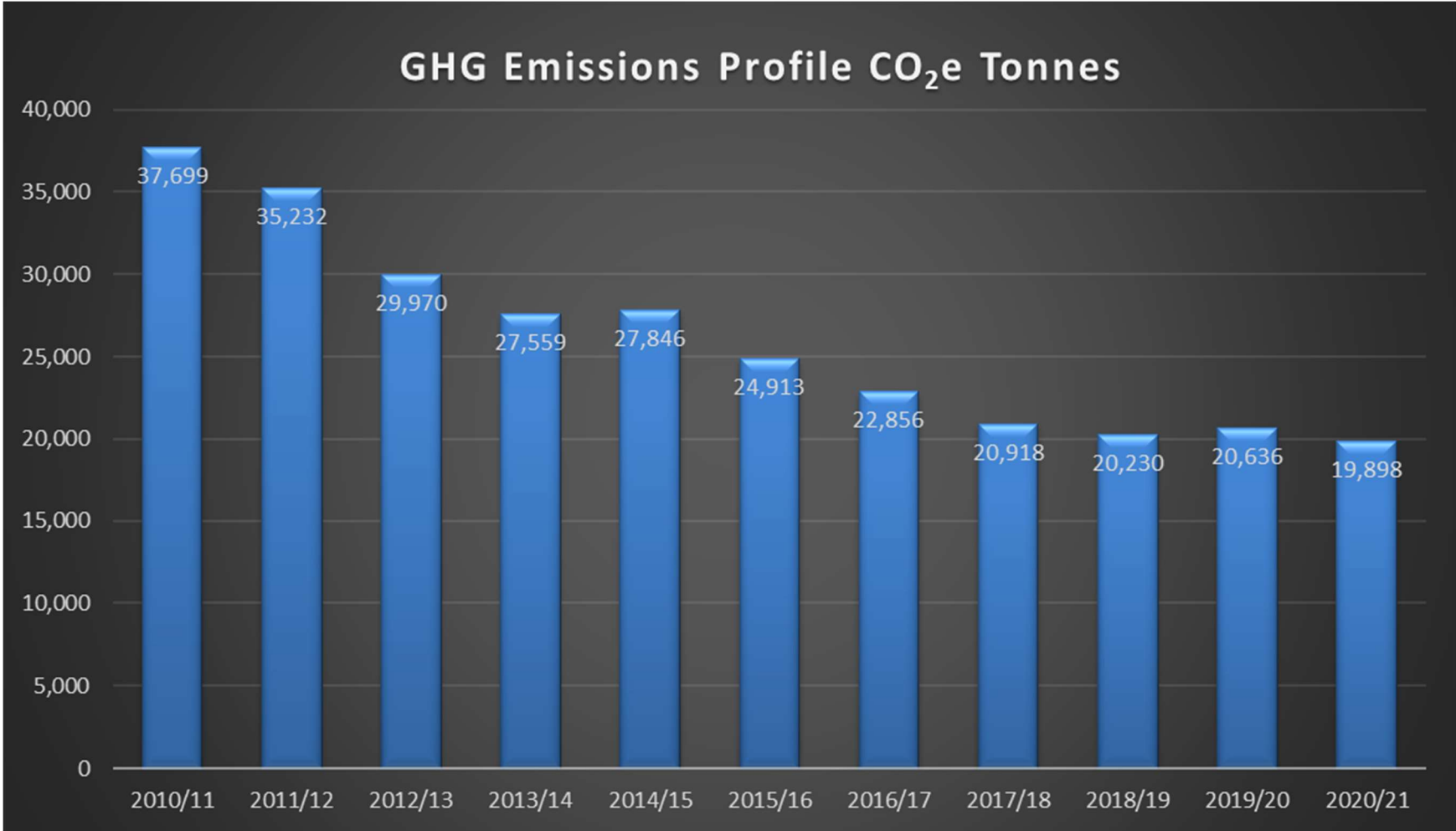
Description of Reporting Scopes

Scope	Description	Supplementary Notes
1	Direct emissions - Activities owned or controlled by Oldham Council that release emissions straight into the atmosphere.	Excludes Oldham Community Leisure
2	Energy indirect - Emissions released into the atmosphere occurring at sources not owned or controlled by Oldham Council	Excludes Oldham Community Leisure
3	Other indirect: Emissions that are not classed as scope 2 emissions.	
	PV Generation	CO ₂ equivalent saved
	Spindles Shopping Centre was taken over by Oldham Council in October 2020. The data for this period has not been provided and could not be included in this report.	

Greenhouse Gas emissions have been grouped into 5 categories within Oldham Council



Analysis of Greenhouse emissions from the baseline year of 2010/11



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KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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Economic and Social Reform Cabinet Portfolio

ESR-02-22 New!	The former WH Shaws office and clock tower building, Diggle	Director of Economy	February 2022	Cabinet
Description: Cabinet approval is required to confirm expenditure of the financial allocation made in the capital programme towards works relating to the former WH Shaws office and clock tower building, Diggle. In addition to delegate authority to the Director of Economy and Legal Services to progress appointments for priority works as set out in this report. Document(s) to be considered in public or private: N/A				
ESR-10-21	Creating a Better Place Update	Chief Executive/Accountable Officer NHS Oldham CCG	February 2022	Cabinet
Description: Update on the Creating a Better Place programme Document(s) to be considered in public or private: Part B - NOT FOR PUBLICATION by virtue of Paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because it relates to the business and financial affairs of the Council				
ESR-09-21	Creating a Better Place	Chief Executive/Accountable Officer NHS Oldham CCG	February 2022	Cabinet Member - Economic and Social Reform (Leader - Cllr Arooj Shah)

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: Review and update of professional appointments Document(s) to be considered in public or private: Part B - NOT FOR PUBLICATION by virtue of Paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because it relates to the business and financial affairs of the Council				
ESR-01-22 New!	Creating a Better Place - Property Management	Chief Executive/Accountable Officer NHS Oldham CCG	February 2022	Cabinet Member - Economic and Social Reform (Leader - Cllr Arooj Shah)
Description: Property management contracts Document(s) to be considered in public or private: Private: NOT FOR PUBLICATION by virtue of Paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because it relates to the financial or business affairs of the Council and a third party.				
ESR-04-22 New!	Prudential Building	Director of Economy	February 2022	Cabinet
Description: The report seeks authority to serve a Repairs Notice pursuant to section 48 of the Planning (Listed Buildings and Conservation Areas) Act 1990 and thereafter to make a Compulsory Purchase Order under Section 47, to ensure the proper preservation of a listed building within Oldham town centre, by enabling its redevelopment and improvement by the Council, to bring the heritage asset back into use and to halt its current decline. Document(s) to be considered in public or private: Private - commercial confidentiality				
ESR-03-22 New!	Contract Modification to Oldham's Community Outreach Asymptomatic COVID-19 Testing provider	Strategic Director of Commissioning / Chief Operating Officer - Mike Barker	February 2022	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: A request to approve a contract modification with the current provider for asymptomatic community outreach COVID-19 testing. and to reflect the higher value contract. This paper also seeks reapproval to award a contract extension based on a revised contract value.</p> <p>Document(s) to be considered in public or private: Private - business sensitivity</p>				

Education and Skills Cabinet Portfolio

ED-07-21	Integrated Commissioning SEND services tender	Director of Education, Skills & Early Years - Richard Lynch	February 2022	Cabinet
<p>Description: Permission is sought from cabinet for Gerard Jones Managing Director Children's services and Portfolio Holder to award contract for SEND services following the tender process. Closing date for tender is 25th November 21 with contract award to be made early January 2022 with services to be operational from 1st April 2022. This will enable the LA to fulfil its statutory duties.</p> <p>Document(s) to be considered in public or private: Cabinet report - private due to commercially sensitive information</p>				

Children and Young People Cabinet Portfolio

CHS-01-22 New!	Holiday Activity and Food programme	Managing Director, Children and Young People - Gerard Jones	February 2022	Cabinet
<p>Description: To approve the HAF funding acceptance and implementation, including payment terms for providers and creation of dedicated delivery team via Fixed term posts, covering the 3 years confirmed programme 2022/23, 2023/24, 2024/25.</p> <p>Document(s) to be considered in public or private:</p>				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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Health and Social Care Cabinet Portfolio

HSC-08-21	Changing Futures	Managing Director Community Health & Social Care Services (DASS) – Mark Warren	February 2022	Cabinet
Description: Decision to be made whether Changing Futures programme will undertake a procurement exercise, use seconded staff from Council, VCFSE, other providers etc. or withdraw from the programme Document(s) to be considered in public or private: Public				
HSC-09-21	NHS Oldham Health Checks	Strategic Director Communities and Reform – Rebekah Sutcliffe	February 2022	Cabinet
Description: Recommissioning the NHS Health Check offer and required spend Document(s) to be considered in public or private: NHS Health Checks Recommissioning Paper - PUBLIC				
HSC-01-22 New!	Tender for a Drug and Alcohol Treatment and Recovery Service	Strategic Director of Commissioning / Chief Operating Officer - Mike Barker	February 2022	Cabinet
Description: Seeking Cabinet approval to proceed for a full tender exercise to procure a drug and alcohol treatment and recovery service. Document(s) to be considered in public or private: Private - business sensitivity				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
HSC-02-22 New!	2022 Contract Awards following tender process for Healthwatch Oldham and NHS Independent Complaints Advocacy Services.	Managing Director Community Health & Social Care Services (DASS) – Mark Warren	March 2022	Cabinet
Description: Request approval to award contract(s) following open tender exercise for Healthwatch Oldham and NHS Independent Complaints Advocacy Services - both of which are statutory for local authorities to have in place. Document(s) to be considered in public or private: Commercially sensitive information, not available				

Housing Cabinet Portfolio

HSG-14-21	Affordable Housing Position Paper	Director of Economy	February 2022	Cabinet
Description: Affordable Housing Position Paper - providing further details on securing affordable housing, First Homes and Vacant Building Credit. Document(s) to be considered in public or private:				
HSG-16-21	Chadderton Neighbourhood Plan	Deputy Chief Executive – Helen Lockwood	February 2022	Cabinet
Description: To determine the application on 'The New Chadderton Partnership' as a Neighbourhood Forum and the application to designate the three Chadderton wards as a neighbourhood area, in line with the requirements set out in the Neighbourhood Planning (General) Regulations (2012). Document(s) to be considered in public or private: Chadderton neighbourhood area application; The New Chadderton Partnership forum application				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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Neighbourhoods Cabinet Portfolio

NEI-03-20	Highways Improvement Programme 2019/20 - 2021/22	Deputy Chief Executive – Helen Lockwood	Before May 2022	Director of Economy
<p>Description: Cabinet approved the £12m Highways Improvement Programme for delivery over the financial years 2019/20 to 2021/22 in March 2019.</p> <p>As part of the Programme there will be several schemes/groups of schemes with values exceeding £250,000 hence the need for an item on the key decision document. This item relates to any decisions made on tenders exceeding £250,000 in the 2021/22 financial year to ensure prompt delivery of the programme.</p> <p>Document(s) to be considered in public or private: N/A</p>				

Corporate Services Cabinet Portfolio - None

Finance and Low Carbon Cabinet Portfolio

FLC-04-21	Report of the Director of Finance – Capital Programme & Capital Strategy for 2022/23 to 2026/27	Director of Finance – Anne Ryans	February 2022	Cabinet
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KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: To consider the Council's Capital programme and capital strategy</p> <p>Document(s) to be considered in public or private: Proposed Report: Report of the Director of Finance – Capital Programme & Capital Strategy for 2022/23 to 2026/27</p> <p>Various appendices.</p> <p>Report to be considered in Public.</p>				
FLC-05-21	Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments in the 2022/23 budget setting process	Director of Finance – Anne Ryans	February 2022	Cabinet
<p>Description: To consider the statement of the robustness of estimates and adequacy of the reserves in the 2022/23 budget setting process.</p> <p>Document(s) to be considered in public or private: Proposed Report: Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments in the 2022/23 budget setting process.</p> <p>Various Appendices.</p> <p>Report to be considered in Public</p>				
FLC-06-21	Report of the Director of Finance – Revenue Budget 2022/23	Director of Finance – Anne Ryans	February 2022	Cabinet
<p>Description: To consider the Administration's detailed revenue budget for 2022/23 and budget reduction proposals incorporating the current policy landscape and Local Government Finance Settlement.</p> <p>Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance – Report of the Director of Finance – Revenue Budget 2022/23</p> <p>Report to be considered in Public</p>				
FLC-09-21	Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2021/22 – Month 8	Director of Finance – Anne Ryans	February 2022	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: The report provides an update on the Council's 2021/22 forecast revenue budget position and the financial position of the capital programme as at Month 8.</p> <p>Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2021/22 – Month 8</p> <p>Background Documents: Various appendices</p> <p>Report to be considered in Public</p>				
FLC-12-21	Report of the Director of Finance – Treasury Management Strategy Statement 2022/23	Director of Finance – Anne Ryans	February 2022	Cabinet
<p>Description: To consider the Council's Treasury Management Strategy for 2022/23 - including Minimum Revenue Provision Policy Statement, Annual Investment Strategy and Prudential Indicators</p> <p>Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance – Treasury Management Strategy Statement 2022/23</p> <p>Background Documents: Appendices</p> <p>Report to be considered in Public</p>				
FLC-15-21	Joint Report of the Deputy Chief Executive People and Place and Director of Finance – Housing Revenue Account Estimates for 2022/23 to 2026/27 and Proposed Outturn for 2021/22.	Deputy Chief Executive – Helen Lockwood, Director of Finance – Anne Ryans	February 2022	Cabinet
<p>Description: The Housing Revenue Account (HRA) Outturn Estimates for 2021/22, the detailed budget for 2022/23 and the Strategic HRA Estimates for the four years 2023/24 to 2026/27.</p> <p>Document(s) to be considered in public or private: Proposed Report Title: Housing Revenue Account Estimates for 2022/23 to 2026/27 and Proposed Outturn for 2021/22</p> <p>Background Documents: Appendices</p> <p>Report to be considered in Public</p>				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
FLC-16-21	Report of the Director of Finance – Council Tax Reduction Scheme 2022/23	Director of Finance – Anne Ryans	February 2022	Cabinet
Description: To determine the Council Tax Reduction Scheme for 2022/23 Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance – Council Tax Reduction Scheme 2022/23 Background Documents: Appendices – Various Report to be considered in Public				
FLC-21-21	Report of the Director of Finance – Medium Term Financial Strategy 2022/23 to 2026/27	Director of Finance – Anne Ryans	February 2022	Cabinet
Description: The presentation of the Medium Term Financial Strategy for the Council 2022/23 to 2026/27 incorporating the current policy landscape and Local Government Finance Settlement. Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance – Medium Term Financial Strategy 2022/23 to 2026/27 Background Documents: Appendices –Various Report to be considered in Public				
FLC-19-21	Report of the Director of Finance – 2020/21 Statement of Accounts	Director of Finance – Anne Ryans	February 2022	Cabinet
Description: The report recommends that Cabinet note the final accounts, the audit reports and other items in the report and refers them on to Council. Document(s) to be considered in public or private: Proposed report title: Report of the Director of Finance – 2020/21 Statement of Accounts Various appendices. Report to be considered in public.				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
FLC-18-21	Proposals for engagement of the Council's External Auditors for the financial years 2023/24 to 2027/28	Director of Finance – Anne Ryans	February 2022	Cabinet
<p>Description: To decide on the Council's approach to engagement of its External Auditors from the financial years 2023/24 to 2027/28</p> <p>Document(s) to be considered in public or private: Proposed report title: Proposals for engagement of the Council's External Auditors for the financial years 2023/24 to 2027/28.</p> <p>Various appendices.</p> <p>Report to be considered in public.</p>				
FLC-20-21	Report of the Director of Finance - Discretionary Business Rates Relief	Director of Finance – Anne Ryans	February 2022	Cabinet
<p>Description: To confirm the Council's Discretionary Business Rates Relief Policy for 2022/23 and the Covid Additional Relief Policy Scheme for 2021/22.</p> <p>Document(s) to be considered in public or private: Proposed Report Title:</p> <p>Title: Discretionary Business Rates Relief</p> <p>Background Documents: Appendices – Policy documents</p> <p>Report to be considered in Public</p>				
FLC-01-22 New!	Contract at Site A, Mumps, Oldham	Director of Economy	February 2022	Cabinet Member - Finance and Low Carbon (Deputy Leader - Councillor Abdul Jabbar)

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: To update contract at Site A, Mumps, Oldham. Document(s) to be considered in public or private: Not for publication by virtue of Paragraph 3 of part 1 of schedule 12A of the Local Government Act 1972 as it is not in the public interest to disclose the information as it relates to the financial or business affairs of the Council.				
FLC-10-21	Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2021/22 – Month 9	Director of Finance – Anne Ryans	March 2022	Cabinet
Description: The report provides an update on the Council's 2021/22 forecast revenue budget position and the financial position of the capital programme as at Month 9. Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2021/22 – Month 9 Background Documents: Various appendices Report to be considered in Public				

Employment and Enterprise Cabinet Portfolio - None

Commissioning Partnership Board

CPB-06-20	Section 75 Agreement	Chief Executive/Accountable Officer NHS Oldham CCG	February 2022	Commissioning Partnership Board
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KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: To provide notification of decisions to be taken by the Commissioning Partnership Board Document(s) to be considered in public or private: Reports to be considered in private due to commercial sensitivity and details related to financial and business affairs of the Council, its partners and service providers				
CPB-01-21	Construction Framework (DFG), approval of commissioning intentions	Managing Director Community Health & Social Care Services (DASS) – Mark Warren	February 2022	Commissioning Partnership Board
Description: Request for approval of the commissioning intentions for the provision of adaptations to domestic properties where residents have disabilities Document(s) to be considered in public or private: Private				
CSC-07-21	Contract extension: provision of stairlifts, ceiling track hoists, vertical & step lifts and gantry hoists.	Managing Director Community Health & Social Care Services (DASS) – Mark Warren	February 2022	Commissioning Partnership Board
Description: To request an extension to a contract for the provision of stairlifts, ceiling track hoists, vertical & step lifts and gantry hoists. The provision if funded from Disabled Facilities Grants. Document(s) to be considered in public or private: Private				

Key:

New! - indicates an item that has been added this month

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 FEBRUARY 2022

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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Notes:

1. The procedure for requesting details of documents listed to be submitted to decision takers for consideration is to contact the Contact Officer contained within the Key Decision Sheet for that item. The contact address for documents is Oldham Council, Civic Centre, West Street, Oldham, OL1 1UH. Other documents relevant to those matters may be submitted to the decision maker.
2. Where on a Key Decision Sheet the Decision Taker is Cabinet, the list of its Members are as follows: Councillors Arooj Shah, Abdul Jabbar MBE, Amanda Chadderton, Shaid Mushtaq, Zahid Chauhan, Jean Stretton, Eddie Moores and Hannah Roberts.
3. Full Key Decision details (including documents to be submitted to the decision maker for consideration, specific contact officer details and notification on if a report is likely to be considered in private) can be found via the online published plan at:
<http://committees.oldham.gov.uk/mgListPlans.aspx?RPId=144&RD=0>

POLICY OVERVIEW AND SCRUTINY COMMITTEE

WORK PROGRAMME 2021/22

<p>Tues 15th June 2021</p> <p>As a result of guidance indicating that the number of people who gather indoors should be restricted and noting current Covid infection rates, the expiry of Regulations which removed the legal requirement for meetings to be held in person, and the nature of the programmed business, the programmed business was considered in an informal setting.</p> <p>The Leader of the Council had given</p>	Green New Deal Strategy and Generation Oldham	To receive an update on the Strategy and Funding.	Portfolio – Finance and Low Carbon. Strategic Director – Communities and Reform. Andy Hunt, Programme Manager – Community Wealth Building	Item requested by Overview and Scrutiny (O&S) Board, December 2020.
	Minimum Licensing Standards for Taxis and Private Hire	To scrutinize final proposals prior to decision making at both GM and local level.	Portfolio - Finance and Low Carbon. Deputy Chief Executive. Carol Brown, Director of Environmental Management; Neil Crabtree, Head of Public Protection; Jon Garforth, Licensing Manager	The intention to bring a further report prior to decisions being taken in the summer was advised to the O&S Board, March 2021.
	Covid-19 Recovery Strategy	To scrutinize the Covid-19 Recovery Strategy prior to consideration by Cabinet and Council.	Leader of the Council. Strategic Director – Communities and Reform. Jonathon Downs, Corporate Policy Lead	The O&S Board was consulted on the proposal in January 2021 and requested further sight of the Strategy prior to approval. Policy Framework item.
	GM 2040 Transport Strategy – Update and draft sub-strategies	To receive an update on the strategy and be briefed/ scrutinise a number of draft GM 2040 Sub-Strategies prior to submission to	Leader of the Council. Deputy Chief Executive. Joanne Betts, Principal Officer Transport and Highways Policy.	Update report requested by the O&S Board, November 2020.

assurance that any recommendations made in respect of items to be considered at the Cabinet would be reported to and considered by the Cabinet.		Cabinet (for endorsement) and GMCA (for approval)		
	Equalities Strategy	To scrutinize the proposed Equalities Strategy	Leader of the Council. Strategic Director – Communities and Reform. Jonathon Downs, Corporate Policy Lead.	
Weds 21 st July 2021 Special Meeting	Joint Places for Everyone Development Plan Document (DPD) and related Statement of Community Involvement and revised Local Development Scheme	To scrutinize a proposal to develop a DPD for jobs, new homes and sustainable growth, and related matters, prior to their consideration by Council and/or Cabinet.	Portfolio – Housing. Director of Economy. Elizabeth Dryden-Stuart, Team Leader – Strategic Planning.	Scheduling related to Cabinet/Council/GMCA scheduling. Policy Framework item.
	Greater Manchester Clean Air Plan	To scrutinize final proposals in relation to the Greater Manchester Clean Air Plan.	Portfolio - Finance and Low Carbon. Deputy Chief Executive. Carol Brown, Director of Environmental Management; Neil Crabtree, Head of Public Protection.	Provisional scheduling - The intention to bring a further report prior to decisions being taken in the summer was advised to the O&S Board, March 2021.
Tuesday 27 th July 2021	Covid-19 Recovery Strategy	Committee to receive an update.	Portfolio Holder: Councillor Shah, Leader of the Council and Cabinet Member for	Item requested by Policy Overview & Scrutiny Committee 15 th June 2021

			<p>Economic and Social Reform</p> <p>Officer Contact: Rebekah Sutcliffe, Strategic Director of Communities & Reform Shelley Kipling, Assistant Director Communications, Strategy and Performance</p> <p>Report Author: Matt Drogan</p>	
	Outturn Work Programmes 2021-22		Lead Officer: Liz Drogan	Annual Report
	Policy Overview and Scrutiny Work Programme 2021-22		Lead Officer: Liz Drogan	Standard Agenda Item
Weds 1 st September 2021 Special Meeting	GM 2040 Transport Strategy – Update and draft sub-strategies	To be briefed on/scrutinise draft GM 2040 Sub-Strategies prior to submission to Cabinet and the GMCA.	Leader of the Council. Deputy Chief Executive. Joanne Betts, Principal Officer Transport and Highways Policy.	Provisional scheduling.
Tues 21 st September 2021	Delivery of low carbon infrastructure in the borough.	Scrutiny of the potential to secure a strategic commercial partner to deliver required infrastructure	Portfolio – Finance and Low Carbon. Strategic Director – Communities and Reform.	Consideration agreed by Committee, June 2021

			Andy Hunt, Programme Manager – Community Wealth Building.	
	Youth Justice Plan	To scrutinise the Youth Justice Plan for 2021/22	Portfolio - Children and Young People. Managing Director – Children and Young People. Paul Axon, Director – Young People's Services, Positive Steps.	Policy Framework item.
	Northern Care Alliance (NCA) NHS Group - employment support, local recruitment, and ongoing items.	Update on employment and training issues related to the Royal Oldham Hospital/NCA NHS Group, including T Levels, post-Covid/Covid compliant plan, and apprenticeships.	Donna McLaughlin, Director of Social Value Creation, Northern Care Alliance NHS Group	Part of the Employment, Work and Training – 'themed'/significant issue consideration.
	Homelessness Strategy	To further consider the Homelessness Strategy	Portfolio – Housing. Deputy Chief Executive. Bryn Cooke, Head of Housing.	O&S Board in January 2021 called for a further update report on the Strategy.
Tues 9 th November 2021	Gambling Act 2005 Policy - refresh	To scrutinize proposed revisions to the Policy.	Portfolio - Finance and Low Carbon. Deputy Chief Executive. John Garforth, Licensing Manager.	
	Creating a Better Place and Spindles Shopping Centre	To receive updates one year after adoption of Creating a Better Place and acquisition of the Shopping Centre.	Leader / Portfolio - Finance and Low Carbon and Deputy Leader. Deputy Chief Executive.	

			Emma Barton, Director of Economy.	
	GM Taxi Standards – Vehicle recommendations	To consider the GM taxi Standards for Vehicle recommendations	Portfolio - Finance and Low Carbon. Deputy Chief Executive. John Garforth, Licensing Manager	Update from Policy O&S in June 2021
	Youth Justice Plan	To scrutinise the Youth Justice Plan for 2021/22	Portfolio - Children and Young People. Managing Director – Children and Young People. Paul Axon, Director – Young People's Services, Positive Steps.	Policy Framework item.
Thurs 11 th November 2021 (if required)	Admin Budget, tranche 1	To consider any initial budget proposals that may be presented by the Administration	Portfolio - Finance and Low Carbon and Deputy Leader. Anne Ryans, Director of Finance.	
Tues 23 rd November 2021 (if required)	Opposition Budget, tranche 1	To consider any initial budget proposals that may be presented by the Lead Opposition Group	Opposition Finance Spokesperson(s). Mark Stenson, Assistant Director of Corporate Governance and Strategic Financial Management.	
Tues 14 th December 2021				

Thurs 20 th January 2022	Economic Recovery Plan	To be consulted/scrutinize the draft Economic Recovery Plan which will encapsulate the Work and Skills Strategy with the Business Growth and Investment Strategy into one document and which will include a key focus on youth unemployment, with Care Leavers also featuring as part of the action plan.	Portfolio – Leader of the Council. Managing Director – Children and Young People. Jon Bloor, Head of Lifelong Learning, Employment and Skills Service	Part of the Employment, Work and Training – ‘themed’/significant issue consideration.
Thurs 27 th January 2022	Administration Budget Proposals and related Matters	Council Tax Reduction Scheme; Revenue Budget 2022/23 and Medium Term Financial Strategy; Housing Revenue Account Estimates and Proposed Outturn for 2021/22; Capital Programme and Capital Strategy; Treasury Management Strategy Statement; Section 151 Officer Report	Portfolio - Finance and Low Carbon and Deputy Leader. Anne Ryans, Director of Finance.	
Tues 8 th February	Opposition Budget Proposals	To consider budget proposals presented by the Lead Opposition Group	Opposition Finance Spokesperson(s). Mark Stenson, Assistant Director of Corporate Governance and Strategic Financial Management.	

Tues 22 nd March	Place Based Model	To receive an update on the development of the Place Based Model	Portfolio - HR and Corporate Reform. Strategic Director – Communities and Reform.	Item requested by O&S Board, March 2021.
	Young People Not in Education, Employment or Training (NEET)	To receive an update on participation and NEET rates and on activities looking to ensure appropriate opportunities for 16-18 year olds.	Portfolio – Education and Skills. Managing Director – Children and Young People. Donna Lewis, Head of Inclusion and Post 16.	Part of the Employment, Work and Training – ‘themed’/significant issue consideration

PENDING ISSUES

	Oldham Plan	Review of the Oldham Plan (formerly the ‘sustainable community strategy’)	Rebekah Sutcliffe, Strategic Director – Communities and Reform	To be refreshed following approval of the Covid-19 Recovery Strategy; timetable to be determined (provisionally January or March 2022)
	Northern Roots	To receive an update on progress on the Northern roots project	Anna DaSilva Project Director	O&S Board requested a further report when charitable status was established.
	Youth/Young People - ‘themed’/significant issue consideration.	Annual report on the British Youth Council ‘Make Your Mark’ ballot	Jodie Barber Head of Service (Youth Service and Outdoor and Environmental Education Service); Chris Lewis	

			Lead Youth Worker working with the Youth Council	
	Poverty	Task and Finish Group		The O&S Board in January 2021 referred a report arising from a task and finish group exercise to the Cabinet for consideration.
	Selective Licensing Scheme	To scrutinise proposals	Portfolio – Housing. Deputy Chief Executive. Neil Crabtree, Head of Public Protection.	Consideration noted as delayed on the O&S Board 2020/21 Work Programme

OTHER ACTIVITY

<p>Meeting to be arranged between the three O&S Committee Chairs and the Youth Council to assist in the appreciation of young people's concerns and to assist in looking to ensure that the interests of young people are reflected in matters coming before the O&S Committees.</p> <p>It has also been proposed that this meeting give initial consideration to a proposals for a workshop involving Committee Members, the Youth Council and relevant officers (as agreed by the O&S Board in September 2020, to address issues relating to the development of the digital sector in the town, the review of apprenticeships across Oldham and the offering of digital apprenticeships by the Council, as raised in a Youth Council Motion to Council.</p>	<p>Head of Service (Youth Service and Outdoor and Environmental Education Service). Chris Lewis, Lead Youth Worker working directly with the Youth Council.</p> <p>John Bloor, Head of Lifelong Learning, Employment and Skills Service. Donna Lewis, Head of Inclusion and Post 16. Inputs from HR/OD, Colleges and others as required.</p>	<p>Consideration would relate to both the Employment, Work and Training and the Youth/Young People 'themed'/significant issue considerations. As noted previously in an earlier work programme, the workshop session had not been convened to date due to Covid-19 related issues.</p>
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